SHELBY COUNTY, ILLINOIS

FINANCIAL STATEMENTS WITH ACCOMPANYING INFORMATION

For the year ended August 31, 2019

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INDEPENDENT AUDITORS' REPORT

To the County Board Members Shelby County Shelbyville, Illinois

Report on the Financial Statements

We have audited the accompanying modified cash basis financial statements of the governmental activities, the discretely presented component unit, each major fund, and aggregate remaining fund information of Shelby County, Illinois as of and for the year ended August 31, 2019, and the related notes to the financial statements, which collectively comprise the County's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with the modified cash basis of accounting described in Note 1; this includes determining that the modified cash basis of accounting is an acceptable basis for the preparation of the financial statements in the circumstances. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditors' Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective modified cash basis financial position of the governmental activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of Shelby County, Illinois, as of August 31, 2019, and the respective changes in financial position-modified cash basis, thereof for the year then ended in accordance with the basis of accounting as described in Note 1.

Basis of Accounting

We draw attention to Note 1 of the financial statements, which describes the basis of accounting. The financial statements are prepared on the modified cash basis of accounting, which is a basis of accounting other than accounting principles generally accepted in the United States of America. Our opinions are not modified with respect to this matter.

Emphasis of Matter

As discussed in Note 16 to the financial statements, the 2018 financial statements have been restated to correct a prior period misstatement. Our opinion is not modified with respect to this matter.

Other Matters

Supplementary and Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise Shelby County, Illinois' basic financial statements. The items included in the Supplementary Information sections of the report, the Single Audit section of the report, including the schedule of expenditures of federal awards, as required by Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles and Audit Requirements for Federal Awards* (Uniform Guidance), and the Illinois Grant Accountability and Transparency section are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The items included in the Supplementary Information sections of the report (except for the Section 5311 Annual Financial Report - Rural Transportation and the Schedule of Revenue & Expense - Downstate Operating Assistance Grant), Single Audit section of the report, and the Illinois Grant Accountability and Transparency section of the report are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the items included in the Supplementary Information sections (except for the Section 5311 Annual Financial Report - Rural Transportation and the Schedule of Revenue & Expense - Downstate Operating Assistance Grant), Single Audit section, and the Illinois Grant Accountability and Transparency section are fairly stated in all material respects in relation to the basic financial statements as a whole on the basis of accounting described in Note

The Annual Financial Report – Rural Transportation and the Schedule of Revenue and Expense – Downstate Operating Assistance Grant have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide and assurance on them.

Other Reporting Required by Government Auditing Standards

In accordance with Government Auditing Standards, we have also issued a report dated May 27, 2020 on our consideration of Shelby County, Illinois' internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering Shelby County, Illinois' internal control over financial reporting and compliance.

West & Company, LLC

Effingham, Illinois May 27, 2020



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REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Independent Auditors' Report

To the County Board Members Shelby County, Illinois Shelbyville, Illinois

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the modified cash basis financial statements of the governmental activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of Shelby County, Illinois as of and for the year ended August 31, 2019, and the related notes to the financial statements, which collectively comprise Shelby County Illinois' basic financial statements, and have issued our report thereon dated May 27, 2020.

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered Shelby County, Illinois' internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Shelby County, Illinois' internal control. Accordingly, we do not express an opinion on the effectiveness of Shelby County, Illinois' internal control.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. However, as described in the accompanying Schedule of Findings and Questioned Costs, we did identify certain deficiencies in internal control that we consider to be a material weakness and significant deficiencies.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the Shelby County, Illinois financial statements will not be prevented, or detected and corrected on a timely basis. We considered the deficiency described in the accompanying Schedule of Findings and Questioned Costs as item 2019-001 to be material a weakness.

A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance. We consider the deficiencies described in the accompanying Schedule of Findings and Questioned Costs as items 2019-002 and 2019-004 to be significant deficiencies.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether Shelby County, Illinois' financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*, and which are described in the accompanying Schedule of Findings and Questioned Costs as item 2019-003.

We noted other certain matters that we reported to management of Shelby County, Illinois in a separate letter dated May 27, 2020.

Shelby County Illinois' Response to Findings

Shelby County, Illinois' response to the findings identified in our audit are described in the accompanying schedule of findings and questioned costs. Shelby County, Illinois' response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the result of that testing, and not to provide an opinion on the effectiveness of the Shelby County, Illinois' internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Effingham, Illinois

West & Company, LLC

May 27, 2020



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INDEPENDENT AUDITORS' REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM AND REPORT ON INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH THE UNIFORM GUIDANCE

To the County Board Members Shelby County, Illinois Shelbyville, Illinois

Report on Compliance for Each Major Federal Program

We have audited Shelby County, Illinois' compliance with the types of compliance requirements described in the *OMB Compliance Supplement* that could have a direct and material effect on each of Shelby County, Illinois' major federal programs for the year ended August 31, 2019. Shelby County, Illinois' major federal programs are identified in the summary of auditors' results section of the accompanying schedule of findings and questioned costs.

Management's Responsibility

Management is responsible for compliance with federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

Auditors' Responsibility

Our responsibility is to express an opinion on compliance for each of Shelby County, Illinois' major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about Shelby County, Illinois' compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of Shelby County, Illinois' compliance.

Opinion on Each Major Federal Program

In our opinion, Shelby County, Illinois complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended August 31, 2019.

Report on Internal Control Over Compliance

Management of Shelby County, Illinois is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered Shelby County, Illinois' internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of Shelby County, Illinois' internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Effingham, Illinois

West & Company, LLC

May 27, 2020

Supplementary Information

(Part 1 of 2)

SHELBY COUNTY, ILLINOIS MANAGEMENT'S DISCUSSION AND ANALYSIS (MD&A)

In June 1999, the Governmental Accounting Standards Board (GASB) issued Statement No. 34, *Basic Financial Statements - and Management's Discussion and Analysis - for State and Local Governments* (GASB No. 34), which established new requirements and a new reporting model for the annual financial reports of governments. The objective of the MD&A section is to enhance the understandability and usefulness of the basic financial statements. The MD&A should be read as an addendum to other information presented in the financial statements such as the Notes to the Financial Statements.

The financial statements incorporate the Shelby County Office of Tourism as a discretely presented component unit per GASB Statement No. 61. The Shelby County Airport Commission and the Shelby County Health Department are included as blended units of the County.

Condensed financial statements shown in the MD&A are presented for the primary government only, and exclude the component unit. Therefore, the primary government referred to in the MD&A statements for Governmental activities is comprised of the County, the Airport Commission and the Health Department.

FINANICAL HIGHLIGHTS

- Courthouse roof repair was completed
- County paid off all existing debt in the current year
- During the year ended August 31, 2019, the County began investing more through certificates of deposit. The balance of the governmental activities' certificates of deposit at August 31, 2019 and August 31, 2018 was \$3,239,161 and \$156,412, respectively.

OVERVIEW OF THE FINANCIAL STATEMENTS

The County's basic financial statements include 1) government-wide financial statements, 2) governmental and fiduciary fund financial statements, and 3) notes to the financial statements. The basic financial statements also contain supplementary information.

GOVERNMENT-WIDE FINANCIAL STATEMENTS

Government-wide financial statements provide readers with a broad overview of the County's finances, in a manner similar to a private-sector business. The two government-wide statements are prepared on the modified cash basis of accounting and are explained below. Any internal activities within activity type in the government-wide financial statements have been eliminated or reclassified.

The Statement of Net Position - Modified Cash Basis includes the County's total assets and liabilities, with the difference reported as net position. Over time, increases or decreases in net position can serve as a useful indicator of whether the financial position of the County is improving or deteriorating. A condensed version of this statement for governmental activities is presented in the MD&A.

The Statement of Activities - Modified Cash Basis reports how the County's net position changed during the fiscal year. An important purpose of the design of the statement of activities is to show the financial reliance of the County's distinct activities or functions on revenues provided by the County's taxpayers.

Both government-wide financial statements distinguish functions of the County that are principally

supported by taxes and intergovernmental revenues. Governmental activities of the County include general government, indemnity, public safety, corrections, judiciary, public works/transportation, and health and welfare.

FUND FINANCIAL STATEMENTS

The fund financial statements provide detailed information about significant funds available for appropriation. Fund accounting ensures compliance with finance-related legal requirements. The County has the following two types of funds:

Governmental Funds - Most of the County's basic services are included in governmental funds. The fund statements focus on (1) cash and financial assets that can readily be converted to cash flow and (2) the balances remaining at year-end that are available for spending. The governmental funds financial statements provide a detailed short-term view. The General Fund is the main operating account of the County and the largest of the governmental funds. Fund income is comprised of various sources for non-dedicated purposes. Other major governmental funds include the County Health Fund, the County Highway Fund, the Mental Health Fund, and the Rural Transportation Fund. Remaining governmental funds, which include special revenue funds are considered non-major governmental funds.

<u>Fiduciary Funds</u> - Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the County's programs. The County's fiduciary funds consist of private-purpose trust funds and agency funds, which are used to account for monies received, held, and disbursed, as required by statute.

NOTES TO THE FINANCIAL STATEMENTS

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

GOVERNMENT-WIDE FINANCIAL ANALYSIS

The 2018 financial information, including the statement of net position – modified cash basis and the summary of changes in net position – modified cash basis, is not reflective of the prior period adjustment as discussed in Note 16.

On the following condensed statement, net position is calculated as total assets less total liabilities. Assets are distinguished as capital assets and the remainder as current and other assets. Liabilities are classified as long-term (average maturity of greater than one year) and the remainder as current liabilities. Per generally accepted accounting principles, net position is subdivided into three categories: net investment in capital assets, restricted net position, and unrestricted net position. The County reported \$6,188,385 and \$6,662,145 of restricted net position as of August 31, 2019 and 2018, respectively. Net position may serve over time as a useful indicator of a government's financial position. The Governmental net position was \$28,346,561 and \$29,681,555 as of August 31, 2019 and 2018, respectively. The 2018 net position balance is not reflective of the prior period adjustment discussed in Note 16.

Following is a separate Summary of Net Position - Modified Cash Basis as of August 31, 2019 and 2018, for Governmental Activities:

SUMMARY OF NET POSITION - MODIFIED CASH BASIS GOVERNMENTAL ACTIVITIES August 31,

	2019	2018				
Current and other assets Capital assets, net of accumulated depreciation	\$ 10,012,029 18,445,301	\$ 11,474,761 18,355,436				
Total Assets	28,457,330	29,830,197				
Short-term liabilities Long-term liabilities	110,769	135,957 12,685				
Total Liabilities	110,769	148,642				
Net Position:						
Net Investment in Capital Assets Restrcited for Inventory Restrcited for Insurance Restricted for Employees' Retirement Restrcited for Public Safety Restrcited for Public Works and Transportation Restrcited for Health and Welfare Restrcited for Other Purposes Unrestricted	18,445,301 737,912 1,031,249 451,279 894,431 2,213,021 860,493 3,712,875	18,342,751 8,444 899,216 1,259,152 385,584 1,118,281 2,125,624 865,844 4,676,659				
Total Net Position	\$ 28,346,561	\$ 29,681,555				

Sixty-five percent of the County's Government-wide total net position reflect investment in capital assets such as land, buildings, machinery, and equipment, less any related outstanding debt used to acquire those assets as of August 31, 2019 compared to 62% as of August 31, 2018. The County uses these capital assets in operations and, consequently, these assets are not available for future spending. Although the County's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

The remaining balance of unrestricted net position may be used to meet the County's ongoing obligations. As of August 31, 2019 and 2018, the County had positive balances in all categories of net position for the governmental activities. The County's overall financial position decreased \$917,510 during fiscal year 2019.

The following statement is a condensed version of the Changes in Net Position - Modified Cash Basis for Governmental Activities:

SUMMARY OF CHANGES IN NET POSITION - MODIFIED CASH BASIS For the year ended August 31,

Receipts:	2019	2018			
Program Receipts:					
Fines, fees, & charges for services	\$ 1,423,092	\$	1,480,705		
Operating grants and contributions	2,611,812		2,853,881		
Capital grants and contributions	25,421		-		
General Receipts:					
Property taxes	4,353,504		4,468,007		
Sales and other taxes	2,372,983		2,325,533		
Unrestriced investment earning	114,967		12,342		
Other receipts	216,322		145,927		
Total Receipts	11,118,101		11,286,395		
Disbursements:					
General government	4,296,163		2,444,555		
Indenmity	863		-		
Public safety	3,029,504		2,774,060		
Corrections	170,255		146,105		
Judiciary	501,921		718,963		
Public works/transportation	1,938,945		3,808,259		
Health and welfare	2,097,960		1,678,352		
Total Disbursements	12,035,611	 	11,570,294		
Excess (Deficiency) of Receipts over (under) Disbursements	(917,510)		(283,899)		
Special Item			(514,420)		
Change in Net Position	(917,510)		(798,319)		
Net position - September 1,	29,264,071		30,479,874		
Net position - August 31,	\$ 28,346,561	\$	29,681,555		

The special item in 2018 represents the return of Revolving Loan Fund proceeds to the State of Illinois.

FINANCIAL ANALYSIS OF THE COUNTY'S FUNDS

The County's governmental funds provide information on near-term inflows, outflows, and balances of spendable resources. The unreserved fund balance indicates the net resources available for spending at the end of the fiscal year. It is a particularly useful indicator of net resources. When coupled with future resources, these resources shape the programs and the disbursements in future years. Per the Statement of Revenues Received, Expenditures Disbursed and Changes in Fund Balances, the County's governmental funds reported a combined fund balance of \$9,901,260 and \$11,338,804 as of August 31, 2019 and 2018, respectively. Of these amounts, \$6,188,385 is restricted due to external limitations on its use, such as by debt covenants, legal restrictions, or intention of grantors, donors, or trustees. A total of \$6,518 of fund balance is considered unspendable because it has been used for real estate tax stamp inventory. \$46,662 is considered committed for health insurance. A total of \$1,910,368 has been assigned meaning there are limitations resulting from its intended use, such as construction of capital assets, payment of debt service, and for other purposes. The remaining \$1,749,327 is unassigned and can be used for any lawful purpose.

The fund balance for all governmental funds at the fiscal years ended August 31, 2019 and 2018 had a negative net change of \$1,437,544 and \$371,720, respectively.

Per the Statement of Revenues Received, Expenditures Disbursed and Changes in Fund Balance, total governmental receipts for the fiscal years 2019 and 2018 were \$11,096,482 and \$11,299,929, respectively and total disbursements were \$12,555,647 and \$11,177,164, respectively. A majority of the County's decrease in fund balance of \$1,437,544 is due to a \$500,000 optional contribution towards the Elected County Official retirement and \$932,366 paid for the new roof on the courthouse.

GENERAL FUND

The County Board concentrates its financial oversight on the General Fund because it is the core operating fund and allows the most discretion in allocations. At the end of the current fiscal year, unassigned fund balance of the general fund is \$1,749,327, while total fund balance is \$2,623,445. As a measure of the general fund's liquidity, it may be useful to compare the unassigned fund balance and total fund balance to total fund expenditures and other financing uses. Unassigned fund balance represents 29 percent of total general fund expenditures and other financing uses, while total fund balance represented 43 percent of that same amount. For the year ended August 31, 2019, receipts of \$4,800,773 less disbursements of \$6,032,376 resulted in a decrease in fund balance of (\$1,231,603). After the other financing uses of (\$79,565), the result was a net decrease in the General Fund fund balance of \$(1,311,168). For the year ended August 31, 2018, receipts of \$4,939,703 less disbursements of \$5,219,617 and net transfers of (\$97,618) resulted in a net decrease in fund balance of \$(377,532).

The largest receipt sources for the General Fund are property taxes, sales taxes, and income taxes which account for 73 and 71 percent of receipts for the years ended August 31, 2019 and 2018, respectively. General government and public safety are the primary operations of the General Fund. Approximately 71 and 79 percent of the General Fund's disbursements are for general government and public safety activities for the years ended August 31, 2019 and 2018, respectively.

COUNTY HEALTH FUND

The largest source of revenues received for the County Health Fund are property taxes, charge for services, federal, and state grant receipts from State of Illinois agencies which account for 95 and 99 percent of receipts for the years ended August 31, 2019 and 2018, respectively. The County Health Fund's basic purpose is the protection and improvement of the public health in the County.

COUNTY HIGHWAY FUND

The largest source of revenues received for the County Highway Fund are property taxes, federal and state grants and motor fuel tax which accounts for 88 and 86 percent of receipts for the years ended August 31, 2019 and 2018, respectively. The County Highway Fund accounts for the maintenance and construction of roads and bridges in the County.

MENTAL HEALTH FUND

The largest source of revenues received for the Mental Health Fund is property taxes which accounts for 94 and 97 percent of receipts for the years ended August 31, 2019 and 2018, respectively. The Mental Health Fund's basic purpose is to provide for the community health facilities and services for the mentally challenged in the County.

RURAL TRANSPORTATION

The largest source of revenues received for the Rural Transportation Fund are federal and state grants which accounts for 100 percent of receipts for the years ended August 31, 2019 and 2018. The Rural Transportation Fund provides public transportation for the residents of multiple counties, including Shelby County.

BUDGETARY HIGHLIGHTS

The County prepares an estimate of revenues and a budget for the General Fund and all of the Special Revenue Funds using the modified cash basis of accounting. The County's Fiduciary Funds are not required to prepare budgets. The General Fund's actual receipts were more than budgeted amounts by \$24,253 and actual disbursements were less than budgeted amounts by \$252,499, resulting in a positive budget variance of \$276,752. Amendments to the general fund budget totaled \$987,496, in large part for the courthouse roof repairs. There were no significant variations between the final amended budget and actual results. The Supplementary Information (Part 2 of 2) section contains the Budgetary Comparison Schedule - Modified Cash Basis for the General Fund, County Health Fund, County Highway Fund, Mental Health Fund, and Rural Transportation Fund.

CAPITAL ASSETS AND DEBT ADMINISTRATION

CAPITAL ASSETS

The County's investments in capital assets as of August 31, 2019 and 2018 (net of accumulated depreciation) are summarized below for governmental-type activities:

CAPITAL ASSETS (NET OF DEPRECIATION) GOVERNMENTAL ACTIVITIES August 31,

	2019			2018
Land	\$	3,414,046	\$	3,414,046
Work in Progress		-		236,629
Buildings and Improvements		4,801,983		3,858,986
Vehicles, as restated		448,119		718,700
Maintenance Vehicles		74,009		43,339
Infrastructure		9,136,584		9,430,349
Equipment		570,560		653,387
Total Capital Assets, net of accumulated depreciation	\$	18,445,301	\$	18,355,436

During fiscal years 2019 and 2018, total capital assets for the County had a net increase (including additions, decreases, and depreciation) of \$507,349 and a net decrease of (\$413,914), respectively. These additions reflect the current additions for vehicles, equipment, building and highway infrastructure and other miscellaneous equipment. The County recorded \$783,697 and \$928,454 of depreciation expense for the fiscal years 2019 and 2018, respectively and the amounts of accumulated depreciation are \$9,523,635 and \$10,445,035 as of August 31, 2019 and 2018, respectively.

In March 2018 the County signed a contract with K Wohltman Construction Inc. to repair and install a new roof on the courthouse. As of year ending August 31, 2019 the repairs have been completed. The County expended a total of \$1,111,895 over multiple years for the completion of the project.

More detailed information is presented in Note 5 to the financial statements.

DEBT

The County has a statutorily imposed legal general obligation bond limit of 5.75% of its total assessed valuation. That limit is approximately 23.1 million dollars.

The following is a summary of the County's gross outstanding debt as of August 31, 2019 and 2018:

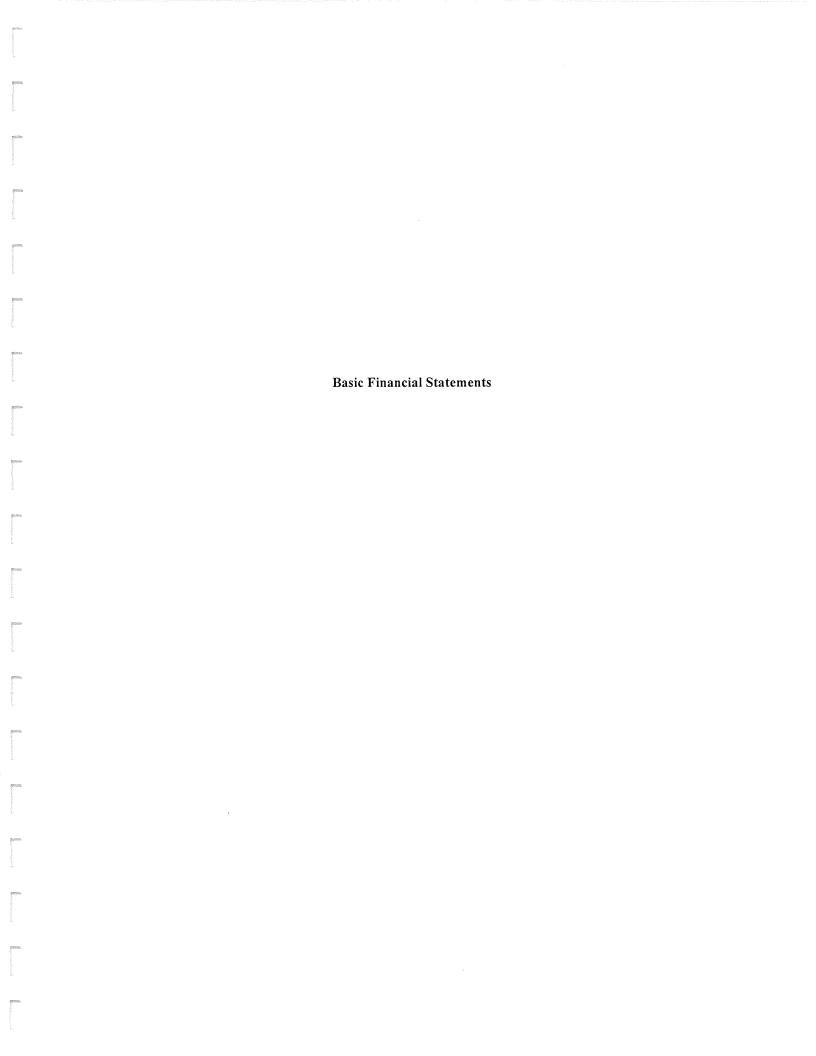
OUTSTANDING LONG-TERM DEBT GOVERNMENTAL ACTIVITIES August 31,

Debt Description	20	2018				
Promissory Note	\$		\$	12,685		

More detailed information about the County's debt activity is presented in Note 6 to the financial statements.

CONTACTING THE COUNTY'S FINANCIAL MANAGEMENT

This financial report is designed to provide our citizens, taxpayers creditor, and pass through agencies with a general overview of the County's finances and to show the County's accountability for the money it receives. Any questions about this report or requests for additional information may be directed to Ms. Erica Firnhaber, Shelby County Treasurer, Shelby County Courthouse, Shelbyville, Illinois, 62565.



SHELBY COUNTY, ILLINOIS STATEMENT OF NET POSITION - MODIFIED CASH BASIS August 31, 2019

		Primary Government	Componen Unit		
		Governmental Activities	To	urism	
ASSETS:					
Current Assets:			Φ.	50.15 6	
Cash and cash equivalents		\$ 6,719,688	\$	72,456	
Investments		3,239,161		-	
Other Asset - Capital Contribut	tion	46,662		-	
Inventory		6,518		-	
Tot	tal Current Assets	10,012,029	***************************************	72,456	
Noncurrent Assets:					
Capital Assets					
Land		3,414,046		-	
Buildings & Improvements		7,528,656		-	
Vehicles		1,237,475		-	
Maintenance Vehicles		855,820		-	
Infrastructure		11,920,918		-	
Equipment		2,974,716		4,820	
Less: Accumulated Deprec	iation	(9,486,330)		(4,820)	
To	tal Noncurrent Assets	18,445,301		-	
	TOTAL ASSETS	28,457,330		72,456	
LIABILITIES:			`		
Current Liabilities:					
Withholding Payable		58,981		601	
Due to Other Governmental Units		51,788		-	
	. 10			<i>C</i> 01	
10	tal Current Liabilities	110,769		601	
	TOTAL LIABILITIES	110,769		601	
NET POSITION:					
Net investment in capital assets Restricted for:		18,445,301		-	
Insurance		737,912		-	
Employees' Retirement		1,031,249		-	
Public Safety		451,279		-	
Public Works & Transportation		894,431		-	
Health & Welfare		2,213,021		-	
Other Purposes		860,493		-	
Unrestricted		3,712,875		71,855	
	TOTAL NET POSITION	\$ 28,346,561	\$	71,855	

See notes to financial statements.

SHELBY COUNTY, ILLINOIS
STATEMENT OF ACTIVITIES - MODIFIED CASH BASIS
For the year ended August 31, 2019

Changes in Net Position Component Unit Tourism			\$ (46,875)		•	•	•	62,545	10		•	4,750	67,305	20,430	51,425	\$ 71,855
Net (Expense) Revenue and Changes in Net Position Primary Government Component Unit Governmental Activities Tourism	\$ (3,403,933) 5,117 (2,758,704) (170,255) (193,947) 120,146 (1,573,710)	(7,975,286) \$ (7,975,286)	II	4,353,504	786,690	1,082,680	366,890	136,723	114,967	86,119	5,500	124,703	7,057,776	(917,510)	29,264,071	\$ 28,346,561
Capital Grants and Contributions	\$ 25,421	\$ 25,421	· •													
Program Revenues Operating Grants and Contributions	\$ 254,340 - 40,849 - 255,280 1,864,459 196,884	2,611,812	\$ 17,944												ted. See Note 16.	
Charges for Services, Fines, and Forfeitures	\$ 637,890 5,980 229,951 - 52,694 169,211 327,366	1,423,092	\$ 17,295					nt & Other			Gain/Loss on Disposal of Capital Assets		evenues	ion	Net position - September 1, 2018, as restated. See Note 16.	ıst 31, 2019
Expenses	\$ 4,296,163 863 3,029,504 170,255 501,921 1,938,945 2,097,960	12,035,611	\$ 82,114	General Revenue: Taxes - Property	Taxes - Sales	Taxes - Income	Taxes - Motor Fuel	Taxes - Replacement & Other	Unrestricted Interest	County Farm	Gain/Loss on Dispo	Miscellaneous	Total general revenues	Change in net position	Net position - Septe	Net Position - August 31, 2019
	Functions/Programs: Primary Government: Governmental Activities: General Government Indemnity Public Safety Corrections Judiciary Public Works/Transportation Health and Welfare	Total Governmental Activities Total Primary Government	Component Unit: Shelby County Tourism													

See notes to financial statements.

SHELBY COUNTY, ILLINOIS STATEMENT OF ASSETS, LIABILITIES AND FUND BALANCES MODIFIED CASH BASIS GOVERNMENTAL FUNDS August 31, 2019

Component Unit Tourism	\$ 72,456	\$ 72,456	\$ 601	601	ī	1	. 1		1 1		1 1	71,855	71,855	\$ 72,456
Total Governmental Funds	\$ 6,719,688 3,239,161 31,468 46,662 6,518	\$ 10,043,497	\$ 58,981 31,468 51,788	142,237	6,518	737,912	1,031,249	37,462	29,893 144,432	894,431 413,036	84,490 2,213,021	46,662 1,910,368 1,749,327	9,901,260	\$ 10,043,497
Other Governmental Funds	\$ 2,117,373 653,819	\$ 2,771,192	31,468	31,468		, ,	1,031,249	37,462	59,893 144,432	413,036	84,490 281,450	115,253	2,739,724	\$ 2,771,192
Rural Transportation Fund	\$ 2,034	\$ 2,034	69	1	1	1	, ,			2,034	1 1	r 1 1	2,034	\$ 2,034
Mental Health Fund	\$ 753,219 1,214,364	\$ 1,967,583	· · · ·	1					1 1		1,922,217	45,366	1,967,583	\$ 1,967,583
County Highway Fund	\$ 917,291	\$ 917,291	· · · ·	1	•	ı	1 1			892,397	, ,	24,894	917,291	\$ 917,291
County Health Fund	\$ 1,296,900	\$ 1,651,183		1	r	ı	1 1	1 1			9,354	1,641,829	1,651,183	\$ 1,651,183
General Fund	\$ 1,632,871 1,016,695 31,468 46,662 6,518	\$ 2,734,214	\$ 58,981	110,769	6,518	737,912	1 1	1 1			1 1	46,662 83,026 1,749,327	2,623,445	\$ 2,734,214
		TOTAL ASSETS		TOTAL LIABILITIES									TOTAL FUND BALANCES	TOTAL LIABILITIES AND FUND BALANCES
ASSETS	Cash and Cash Equivalents Investments Due From Other Funds Other Asset - Capital Contribution Inventory	LIABILITIES	Withholding Payable Due to Other Funds Due to Other Governmental Units	FUND BALANCE	Fund Balance: Nonspendable: Inventory	Restricted for: Insurance	Indemnity Employees Retirement	Public Safety Judiciary	Automation Recording	Public Works/Transportation GIS	Document Storage Health and Welfare	Committed: Health Insurance Assigned Unassigned	TO	TOTAL LIABILITIES

See notes to financial statements.

SHELBY COUNTY, ILLINOIS

RECONCILIATION OF THE GOVERNMENTAL FUNDS STATEMENT OF ASSETS, LIABILITIES AND FUND BALANCES - MODIFIED CASH BASIS TO THE STATEMENT OF NET POSITION - MODIFIED CASH BASIS August 31, 2019

Total Fund Balance for Governmental Funds	\$ 9,901,260
Total net position reported for governmental activities in the statement of net position is different due to:	
Capital assets used in governmental activities are not financial resources; therefore, they are not reported in the funds.	18,445,301
Net Position of Governmental Activities	\$ 28,346,561

SHELBY COUNTY, ILLINOIS STATEMENT OF REVENUES RECEIVED, EXPENDITURES DISBURSED, AND CHANGES IN FUND BALANCES MODIFIED CASH BASIS GOVERNMENTAL FUNDS For the year ended August 31, 2019

REVENUES RECEIVED:	~	2 = 1	2 H	M H L	Rural ansportal Fund	Other Governmental Funds	6	Component Unit Tourism
Property Taxes Sales Tax Intergovernmental Revenue: State Sources: Income Taxes Motor Petel Taxes Renlocomen Taxes	\$ 1,622,488 786,690 1,082,680	\$ 299,361	\$ 636,434 2 366,890	\$ 563,208	· · · · · · · · · · · · · · · · · · ·	\$ 1,232,013	\$ 4,353,504 786,690 1,082,680 3,66,890	· · · · · · · · · · · · · · · · · · ·
Neptacement 1 ax Other State Sources Federal Sources Other Taxes	42,025 337,826 49,252 - 36,806	9,629 214,788 143,558	41,267 181,907 9,300	18,924	1,237,915 444,636	24,878 - 1,929 - - 49,313	136,723 1,972,436 648,675 - 86,119	17,944
Changes for beavices Lineses and Permits Fines, Fees and Porfeitures Sales of Real Estate Stamps Interest Miscellaneous	94,022 7,123 538,033 104,373 72,348	270,090 26,173 - - 8,658	113,798 - - 3,810 17,066	17,487	158	63,243 - 206,240 - 12,506 80,530	541,153 33,296 744,273 104,373 114,967 124,703	17,295 - - 10 4,750
Total Revenuss Received EXPENDITURES DISBURSED:	4,800,773	972,257	1,370,472	599,619	1,682,709	1,670,652	11,096,482	102,544
rrent: General Government Indemnity	1,887,767	, ,			1 1	1,575,438	3,463,205 863	
Public Safety Corrections	2,369,743 168,255					60,147	2,429,890 168,255	
Judiciary Public Works/Transportation	555,044		1,376,702		1,632,163	11,396	566,440 3,194,052	1 1
Health and Welfare Culture and Recreational Debt Service:	71,491	888,868		416,842	• •	52,010	1,429,211	82,114
Principal Retirement Capital Outlay	979,485		231,965		50,388	12,685 29,208	12,685	
Total Expendiutres Disbursed	6,032,376	888,868	1,608,667	416,842	1,682,551	1,926,343	12,555,647	82,114
Revenues Received Over (Under) Expenditures Disbursed	(1,231,603)	83,389	(238,195)	182,777	158	(255,691)	(1,459,165)	20,430
Other Financing Sources (Uses): Operating Transfers In Operating Transfers Out Proceeds from Disposal of Capital Assets	(85,065)					104,926 (19,861)	104,926 (104,926)	
& Insurance Recoveries:	5,500		16,121				21,621	
Total Other Financing Sources (Uses)	(79,565)		16,121		1	85,065	21,621	•
Net Change in Fund Balance	(1,311,168)	83,389	(222,074)	182,777	158	(170,626)	(1,437,544)	20,430
Fund Balance - September 1, 2018	3,934,613	1,567,794	1,139,365	1,784,806	1,876	2,910,350	11,338,804	51,425
Fund Balance - August 31, 2019	\$ 2,623,445	\$ 1,651,183	\$ 917,291	\$ 1,967,583	\$ 2,034	\$ 2,739,724	\$ 9,901,260	\$ 71,855

See notes to financial statements. -20-

SHELBY COUNTY, ILLINOIS

RECONCILIATION OF THE STATEMENT OF REVENUES RECEIVED, EXPENDITURES DISBURSED AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES - MODIFIED CASH BASIS

For the year ended August 31, 2019

Net Change in Fund Balance - Total Governmental Funds	\$ (1,437,544)
The Change in Net Position reported for governmental activities in the Statements of Activities - modified cash basis is different due to:	
The issuance of long-term debt provides current financial resources to governmental funds while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net assets.	
Current year principal retirement	12,685
Governmental funds report capital outlays as disbursements; however, in the Statement of Activities - modified cash basis the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. In addition, in the Statement of Activities - Modified Cash Basis, only the gain on the disposal of property and insurance related income is reported, where as in the governmental funds, the proceeds from the disposal of capital assets and insurance recoveries increase financial resources. Thus, the change in the net position differs from the change in fund balance by the carrying amount of the assets sold.	
Current year capital outlays capitalized	1,291,046
Current year depreciation expense on capitalized assets	(783,697)
Proceeds from disposal of capital assets and insurance recoveries	(21,621)
Gain on disposal on capital assets	5,500
Insurance recoveries in excess of loss on related capital assets	 16,121

Change in Net Position of Governmental Activities

(917,510)

SHELBY COUNTY, ILLINOIS STATEMENT OF FIDUCIARY NET POSITION MODIFIED CASH BASIS August 31, 2019

	_	Private - Purpose Trust Funds		•	
ASSETS					
Cash and Cash Equivalents Investments	_	\$	2,155,434 201,124	\$	2,269,753 2,143,501
TOTAL ASSET	`S _		2,356,558		4,413,254
LIABILITIES					
Due to Others	_		2,344		4,413,254
TOTAL LIABILITIE	ES _		2,344		4,413,254
NET POSITION					
Restricted for Other Purposes	_		2,354,214		
TOTAL NET POSITIO	N =	\$	2,354,214	\$	<u>-</u>

SHELBY COUNTY, ILLINOIS STATEMENT OF CHANGES IN FIDUCIARY NET POSITION MODIFIED CASH BASIS

For the year ended August 31, 2019

	•	Private - Purpose Trust Funds	
ADDITIONS:			
Property Taxes	\$	4,610	
Intergovernmental Revenue:			
State Sources			
Motor Fuel Taxes		1,575,510	
Other State Sources		474,940 80	
Fines and Fees		38,218	
Cash Bail Interest		8,142	
Miscellaneous		30,596	
Miscellaticous		30,330	
Total Additions		2,132,096	
DEDUCTIONS:			
Distributions		1,934,664	
Total Deductions	-	1,934,664	
Change in Net Position		197,432	
Net Position - September 1, 2018		2,156,782	
Net Position - August 31, 2019	\$	2,354,214	



Note 1 - Summary of Significant Accounting Policies

Shelby County, Illinois was created on January 23, 1827 by an act of state legislature. The County is governed by an elected 22 member board and provides the following services: public safety, tax collection, highways and streets, health and social services, public improvements, planning and zoning, airport operations, corrections, public records, and general administration.

A. Reporting Entity

The accompanying financial statements present the County's primary government and component units over which the County exercises significant influence. Component units are legally separate organizations for which the elected officials of Shelby County are financially accountable. Shelby County would be considered financially accountable if it appoints a voting majority of the organization's government body and (1) it is able to impose its will (significantly influence the programs, projects, activities, or level of services performed or provided by the organization) on the organization or (2) there is a potential for the organization to provide specific financial benefits to, or impose specific financial burdens on Shelby County (i.e., entitled to or can access the organization's resources, is legally obligated or has otherwise assumed the obligation to finance deficits of, or provide financial support to the organization, or is obligated in some manner for the debt of the organization). If an organization is fiscally dependent on Shelby County, the County is considered financially accountable regardless of whether the organization has (1) a separately elected governing board, (2) a governing board appointed by a higher level of government, or (3) a jointly appointed board.

The County's reporting entity includes the County's governing board and its component units for which the County is financially accountable under the definition described above. The discretely presented component unit is reported in a separate column in the government-wide financial statements to emphasize that it is legally separate from the County.

Blended Units

Shelby County Airport Commission (SCAC)

Financial reporting for the Shelby County Airport Commission (SCAC) is blended with the primary government financial statements. The SCAC operates a landing field. Three members of the Shelby County Board serve as trustees of the SCAC. SCAC assets and activities are reported in the Airport Special Revenue Fund.

Shelby County Health Department (SCHD)

The County Board members appoint the Shelby County Health Board and approve the appropriations for the SCHD. In addition, the County Treasurer's office maintains the accounting records of the SCHD. The payroll of the SCHD is included with and processed with the County's payroll. The SCHD funds have been included in the County's reporting entity as special revenue funds.

Note 1 - Summary of Significant Accounting Policies (continued)

A. Reporting Entity (continued)

Discretely Presented Component Unit

The discretely presented component unit included in the County's financial statements is the Shelby County Office of Tourism (SCOT). The SCOT encourages and promotes tourism in the Shelby County area. All members of the SCOT board are selected by the chairman of the Shelby County Board and approved by the Shelby County board members. SCOT employees manage the assets and maintain the accounting records and payroll records for SCOT. The SCOT does not issue separate financial statements.

B. Related Organizations

The County Board Chairman and County Board make appointments of the governing boards of a number of fire protection, drainage and other districts. Even though the County Board may appoint a majority of the members of the respective districts, the members do not serve at the discretion of the County Board, that is, they can be removed only for cause. There are no indications that the County Board can impose its will over these districts and, therefore, has no financial accountability. These units are not considered units of Shelby County, Illinois.

C. Basis of Presentation

The County's basic financial statements include both the government-wide and fund financial statements. The County's general and special revenue funds are classified as governmental activities. The County does not have any enterprise or internal service funds to report.

Separate financial statements are provided for governmental funds and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds are reported as separate columns in the fund financial statements. Nonmajor funds are aggregated and presented in a single column. Fiduciary fund assets are being held for the benefit of a third party and cannot be used to address activities or obligations of the government.

The government-wide financial statements (i.e., the statement of net position-modified cash basis and the statement of activities-modified cash basis) report information on all of the nonfiduciary activities of the primary government and its component unit. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support. Shelby County does not have any business-type activities. Likewise, the primary government is reported separately from its legally separate component unit for which the primary government is financially accountable.

Note 1 - Summary of Significant Accounting Policies (continued)

C. Basis of Presentation (continued)

The statement of activities demonstrates the degree to which the direct disbursements of a given function or segment are offset by program receipts. Direct disbursements are those that are clearly identifiable with a specific function or segment. Program receipts include (1) charges to customers or applicants who purchase, use or directly benefit from goods, services, or privileges provided by a given function or segment and (2) operating and capital grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program receipts are reported instead as general receipts.

D. Fund Accounting

The accounts of the County are organized on the basis of funds, each of which is considered a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, fund equity, receipts, and disbursements. Government resources are allocated to and accounted for in individual funds based upon the purposes for which they are to be spent and the means by which spending activities are controlled. The various funds are summarized by type in the basic financial statements. The following fund types are used by the County:

Governmental Funds

Governmental funds are those funds through which most governmental functions typically are financed. The acquisition, use and balances of the County's expendable financial resources and the related current liabilities are accounted for through governmental funds. The measurement focus is on determination of "financial flow." The county's major governmental funds are:

The General Fund is the County's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

The County Health Fund is used to account for receipts and disbursements pertaining to the general operation of the Shelby County Health Department. The basic purpose of the Department is the protection and improvement of the public health in the County.

The County Highway Fund is used to account for receipts and disbursements pertaining to the general operation in the Shelby County Highway Department. The basic purpose of the Department is the maintenance and construction of roads and bridges in the County.

The *Mental Health Fund* is used to account for receipts and disbursements pertaining to the support of mental health. The basic purpose of the fund is to provide for the community health facilities and services for the mentally challenged in the County.

The Rural Transportation Fund is used to account for receipts and disbursements pertaining to Rural Transportation. The basic purpose of the fund is to provide public transportation for the residents of multiple counties, including Shelby County.

Note 1 - Summary of Significant Accounting Policies (continued)

D. Fund Accounting (continued)

Fiduciary Funds

Fiduciary funds include private-purpose trust and agency funds. Private-Purpose Trust Funds are used to report all trust agreements under which principal and income benefit individuals, private organizations, or other governments. Shelby County's trust funds include drainage districts, township highway and bridge funds, inmate commissary, and funds required to be held by the Circuit Clerk's office. Agency funds are purely custodial (assets equal liabilities) and thus, do not involve measurement of results of operations. Agency funds are used to account for assets held by the County in a trustee capacity or as an agent for individuals, private organizations, other governments, and/or other funds.

Shelby County's agency funds include funds used in the County's property tax collection, distribution and settlement process. GASB 34 requires the portion of these account balances pertaining to other funds of the County to be reported in the County funds; however, due to the timing of tax collections and the County's fiscal year end, this allocation is not made.

E. Basis of Accounting

Basis of accounting refers to when receipts and disbursements are recognized in the accounts and reported in the financial statements. Basis of accounting relates to the timing of the measurements made, regardless of the measurement focus applied.

The government-wide financial statements are reported using the economic resources measurement focus and the modified cash basis of accounting. Receipts are recorded when received and disbursements are recorded when checks are written. Capital assets are capitalized when purchased and depreciation is recognized over the estimated useful lives of the assets. Long-term liabilities are recognized when cash proceeds are received or the liabilities are incurred.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified cash basis of accounting. Receipts are recorded when received and expenditures are recorded when checks are written. Only assets representing a right to receive cash arising from a previous payment of cash are recorded as assets. In the same manner, only liabilities resulting from previous cash transactions are recorded as liabilities.

Financial statements prepared on the modified cash basis of accounting are not intended to present financial position and results of operations in accordance with accounting principles generally accepted in the United States of America.

When both restricted and unrestricted resources are available for use, it is the County's policy to use restricted resources first, then unrestricted resources as they are needed.

Note 1 - Summary of Significant Accounting Policies (continued)

F. Budgets and Budgetary Accounting

Shelby County follows these procedures in establishing the budgetary data reflected in these financial statements.

- 1. Prior to September 1, a proposed operating budget is prepared for the general fund and special revenue funds. This operating budget includes proposed disbursements for each line item in the general fund and major disbursement categories in the special revenue funds, and the proposed amount of real estate taxes to levy. No formal budgets are prepared for any funds other than the general fund and special revenue funds.
- 2. Public hearings are conducted through July and August to obtain taxpayer comments.
- 3. In September, the budget is legally enacted through the passage of an appropriation ordinance and a tax levy ordinance.
- 4. Budgets are adopted on the modified cash basis of accounting.
- 5. Budgets lapse at year end. Shelby County reappropriates the following year any unperformed contracts, commitments or any other encumbrances.
- 6. The County Board determines any amendments that may be made to the budget. Evaluation and financial control is also determined at the County Board level.
- 7. Formal budgetary integration is employed as a management control device during the year.

The original budget was adopted on September 12, 2018, the final budget on August 14, 2019. Both original and final amended budgets are presented as approved by the County Board.

G. Cash and Cash Equivalents

For the purpose of financial reporting, "cash and cash equivalents" includes all demand and savings accounts and certificates of deposit or short-term investments with an original maturity of three months or less.

H. Investments

In accordance with the modified cash basis of accounting, investments are recorded at cost rather than at fair value as required by GASB Statement No. 72, Fair Value Measurement and Application. Gains or losses on the sale of investments are recognized upon realization. The County has adopted a formal written investment policy. The County's investments consist of certificates of deposits with an original maturity greater than three months.

Note 1 - Summary of Significant Accounting Policies (continued)

I. Inventory

The County does not maintain inventories of supplies and materials with the exception of the value of the real estate tax stamps as held by the County Clerk's office. The tax stamp inventory is reported at cost using the specific identification method.

J. <u>Interfund Receivables and Payables</u>

Activities between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as "due to/from other funds" on the governmental funds statement of assets, liabilities and fund balance - modified cash basis.

K. Capital Assets

Capital assets, which include property, plant, equipment, and infrastructure assets, (e.g., roads, bridges, and similar items) are reported in the applicable governmental columns in the government-wide financial statements. Capital assets are defined by the County as assets with an initial, individual cost of more than \$5,000 (amounts not rounded) and an estimated useful life in excess of one year. Such assets are recorded at historical cost or estimated historical cost if actual historical cost is not available. The County does not capitalize in-house engineering services provided in connection with road and bridge projects.

Property, plant, and equipment of the County, as well as the component unit, are depreciated using the straight-line method over the following estimated useful lives:

Assets	Years
Buildings and Improvements	10-50
Land Improvements	15
Equipment and Vehicles	3-10
Infrastructure - Highways, Bridges, etc.	20-50
Law Enforcement Canine	8
Orthoimagery	5

The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized. Improvements are capitalized and depreciated over the remaining useful lives of the related capital assets, if applicable.

L. Long-Term Obligations

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the governmental activities statements of net position-modified cash basis. Bond premiums and discounts, as well as issuance costs, are deferred and amortized over the life of the bonds.

Note 1 - Summary of Significant Accounting Policies (continued)

L. Long-Term Obligations (continued)

In the fund financial statements, governmental fund types recognize the face amount of debt issued as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

M. Interfund Transfers

The interfund transfers shown in the financial statements are categorized as operating transfers. Operating interfund transfers are those routine kinds of transfers made between funds due to the unique relationships between the funds involved. These transfers have not been recorded as loans with interfund repayment requirements. Intrafund transfers reported in the combining statements are transfers within the funds.

N. Fund Equity

Fund Balances

Governmental Accounting Standards Board Statement No. 54, Fund Balance Reporting and Governmental Fund Type Definitions, requires fund balances on the governmental fund financial statements to be classified into five major classifications: nonspendable fund balance, restricted fund balance, committed fund balance, assigned fund balance, and unassigned fund balance.

1. Nonspendable Fund Balance

The nonspendable fund balance classification includes amounts that cannot be spent because they are either (a) not in spendable form or (b) legally or contractually required to be maintained intact. The "not in spendable form" criterion includes items that are not expected to be converted to cash, for example inventories and prepaid amounts.

2. Restricted Fund Balance

The restricted fund balance classification refers to amounts that are subject to outside restrictions, not controlled by the entity. Things such as restrictions imposed by creditors, grantors, contributors, or laws and regulations of other governments, or imposed by law through constitutional provisions or enabling legislation.

3. Committed Fund Balance

The committed fund balance classification refers to amounts that can only be used for specific purposes pursuant to constraints imposed by formal action of the government's highest level of decision making authority (the County Board). Those committed amounts cannot be used for any other purpose unless the government removes or changes the specified use by taking the same type of formal action it employed to previously commit those amounts.

Note 1 - Summary of Significant Accounting Policies (continued)

N. Fund Equity (continued)

3. Committed Fund Balance (continued)

The County Board commits fund balance by making motions or passing resolutions to adopt policy or to approve contracts. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

4. Assigned Fund Balance

The assigned fund balance classification refers to amounts that are constrained by the government's intent to be used for a specific purpose, but are neither restricted nor committed. Intent may be expressed by (a) the County Board itself or (b) by an official or body to which the governing body delegates the authority.

At August 31, 2019, the County had the following assigned governmental fund balance classifications:

	County		County County		County		Mental Health		Other	
	G	eneral	Health		Highway		Highway		Funds	
General Government	\$	-	\$	-	\$	-	\$	-	\$	15,053
Indemnity		-		-		-		-		2,630
Public Safety		-		-		-		-		8,238
Judiciary		-		-		-		-		143
Public Works/Transportation		_		-		24,894		-		80,743
Health and Welfare		-	1,0	541,829		-		45,366		8,446
Capital Improvement		83,026				-				-
	\$	83,026	\$ 1,	541,829	\$	24,894	\$	45,366	\$	115,253

5. Unassigned Fund Balance

The unassigned fund balance classification is the residual classification for amounts in the general operating funds for amounts that have not been restricted, committed, or assigned to specific purposes within the individual funds.

Unless specifically identified, expenditures act to reduce restricted balances first, then committed balances, next assigned balances, and finally act to reduce unassigned balances. Expenditures for a specifically identified purpose will act to reduce the specific classification of fund balance that is identified.

Note 1 - Summary of Significant Accounting Policies (continued)

N. Fund Equity (continued)

Net Position

In the government-wide financial statements, net position represent the difference between assets and liabilities. Net position invested in capital assets consists of capital assets, net of accumulated depreciation, less outstanding principal of related debt. Restricted net position has a limited use due to restrictions imposed by outside third-parties, such as creditors or grantors, or restrictions imposed by law through enabling legislation.

Note 2 - Property Taxes

Property taxes are levied by the Shelby County Board and are collected by the Shelby County Treasurer.

Property tax revenues are recognized when they are received on the modified cash basis of accounting. Taxes levied and uncollected are not carried as an asset of the related fund.

Property taxes collected in calendar years 2017 and 2018 attached as an enforceable lien on property as of January 1, 2016 and 2017, respectively. These taxes were required to be levied by the County prior to the last Tuesday in December. The 2017 and 2018 levies were adopted by the County in September, 2016 and November, 2017. Property taxes were due from property owners in two installments in July and September. The property tax receipts for the year ending August 31, 2019, as shown in the financial statements, consist of two distributions from the 2017 levy and one distribution from the 2018 levy. Property taxes are distributed from August through December.

Taxes become a lien against property if not paid by the date of the tax sale. Shelby County's tax sale was held on October 31, 2018.

The Property Tax Extension Limitation Law of the State of Illinois, as amended (PTELL), limits the amount of annual increase in property taxes to be extended for certain Illinois non-home rule units of government, including Shelby County. In general, the PTELL restricts the amount of a property tax extension increase to the lesser of 5% or the percentage increase in the Consumer Price Index for Urban Consumers during the preceding calendar year. Tax levies may also be increased due to assessed valuation increases from new construction, referendum approval, and consolidation of local government units.

The effect of the PTELL is to limit the growth of the amount of property taxes that can be extended for a taxing body. The PTELL was effective for Shelby County for property taxes levied after 2000.

Note 2 - Property Taxes (continued)

The following are the assessed valuations and tax rates applicable to the various levies per \$100 of assessed valuation for the property tax collections included in these financial statements:

	2018 Maximum	2018 Levy	2017 Levy
Assessed Valuation		\$ 401,153,220	\$ 379,553,776
Property Tax Rates:			
Extension Education	0.05000	0.01829	0.01933
County	Unlimited	0.42721	0.42464
Conty Highway	0.20000	0.08120	0.08561
County Bridge	0.25000	0.03838	0.04004
Federal Aid	0.05000	0.04463	0.04685
County Health	0.17500	0.07716	0.08128
Municipal Retirement	Unlimited	0.22436	0.23713
Airport	0.25000	0.01036	0.01095
Mental Health	0.15000	0.14683	0.15000
Social Security	Unlimited	0.07604	0.07905
Tort Immunity Insurance	Unlimited	0.00001	0.00001
Workers' Comp. Insurance Tax	Unlimited	0.00001	0.00001
Unemployment Insurance Act	Unlimited	0.00001	0.00001
Total County Rate		1.14449	1.17491
Ambulance	0.25	0.00319	0.01869

Extension Education tax levy is a part of the total County rate. The revenues are paid directly to the Extension Education Office and are not included in the County property tax total.

Note 3 - Cash and Investments

The carrying amounts of Cash and Cash Equivalents and Investments as of August 31, 2019 consisted of the following:

	Governmental Activities		Con	Component Unit		iduciary Funds
Cash on Hand Deposits with Financial Institutions Certificates of Deposit			\$	250 72,206	\$	8,654 4,416,533 2,344,625
		9,958,849		72,456		6,769,812

Investments Authorized by Illinois Compiled Statutes and the County's Investment Policy

The County is allowed to invest in securities as authorized by 30 ILCS 235/2 and 235/6 of the Illinois Compiled Statutes. The County's investment policy is consistent with Illinois Compiled Statutes.

Interest Rate Risk

Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment, the greater the sensitivity of its fair value to changes in market interest rates. The County's investment policy does not specifically address interest rate risk; however, one of the ways that the County manages its exposure to interest rate risk is by limiting its purchases of long term investments. At August 31, 2019 the County's investments were deposits in financial institutions. None of the County's investments are highly sensitive to interest rate fluctuations.

Credit Risk

Generally, credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. This is measured by the assignment of a rating by a nationally recognized statistical rating organization. The County's investment policy requires the Treasurer to use investments approved for governmental units as set forth in the most current issue of the Illinois Compiled Statutes including Securities Exchange Commission registered and AAA rated by Fitch and Standard & Poor's mutual funds consisting of U.S. Government Treasuries. The County's deposits with financial institutions are not subject to credit risk rating. The external investment pool has been rated AAAm.

Note 3 - Cash and Investments (continued)

Concentration of Credit Risk

The investment policy of the County contains no limitations on the amount that can be invested in any one issuer.

Custodial Credit Risk

Custodial credit risk for deposits is the risk that, in the event of the failure of a depository financial institution, a government will not be able to recover its deposits or will not be able to recover collateral securities that are in the possession of an outside party. Illinois Compiled Statutes and the County's investment policy do not contain legal or policy requirements that would limit the exposure to custodial credit risk for deposits. The County's investment policy leaves to the discretion of the Treasurer whether or not collateral will be required of financial institutions receiving County funds.

As of August 31, 2019, the bank balances of the County's cash deposits were \$16,501,466, of which \$1,155,590 was secured by insurance and \$15,345,876 was collateralized with securities held by the pledging financial institution. The bank balances of the component unit's cash deposits were \$57,124, of which \$0 was collateralized with securities held by the pledging financial institution.

Foreign Currency Risk

Foreign currency risk is the risk that changes in foreign exchange rates will adversely affect the fair values of an investment or deposit. None of the County's investments are directly subject to foreign currency risk. The County's investment policy does not address foreign currency risk.

Note 4 - Other Asset - Capital Contribution

In connection with the County's partially self-funded contract for employee health insurance, the County was required to make a capital contribution in prior years which is presented as an other asset. The amount of the contribution, \$46,662, is not government guaranteed or insured and is subject to investment risks, including the possible loss of the total principal amount. At the end of any underwriting year, the County may discontinue participation in the program which will entitle them to a return of the funds in their capital account.

Note 5 - Capital Assets

Capital assets activity for the year ended August 31, 2019 was as follows:

	Balance			
	Sept. 1, 2018,			Balance
Primary Government	As Restated	Increases	Decreases	Aug. 31, 2019
Governmental activities:				
Capital assets not being depreciated	d:			
Land	\$ 3,414,046	\$ -	\$ -	\$ 3,414,046
Work in progress	236,629		236,629	-
Total capital assets not				
being depreciated	3,650,675		236,629	3,414,046
Capital assets being depreciated:				
Buildings & improvements	6,392,724	1,135,932	-	7,528,656
Vehicles	982,400	278,067	22,992	1,237,475
Maintenance vehicles	842,737	50,388	-	893,125
Infrastructure	11,920,918	-	-	11,920,918
Equipment	2,911,428	63,288	_	2,974,716
Total capital assets				
being depreciated	23,050,207	1,527,675	22,992	24,554,890
Less accumulated depreciation for:	:			
Buildings & improvements	2,533,738	192,935	-	2,726,673
Vehicles	681,185	131,163	22,992	789,356
Maintenance vehicles	799,398	19,718	-	819,116
Infrastructure	2,490,567	293,767	-	2,784,334
Equipment	2,258,042	146,114		2,404,156
Total accumulated				
depreciation	8,762,930	783,697	22,992	9,523,635
Total capital assets being				
depreciated, net	14,287,277	743,978		15,031,255
Governmental activities				
capital assets, net	\$17,937,952	\$ 743,978	\$236,629	\$18,445,301

Note 5 - Capital Assets (continued)

The capital asset balances were restated as of September 1, 2018 due to correction of an error from the prior period. See note 16 for more information.

Depreciation expense was charged to the functions/programs of the primary government as follows:

General Government \$	
Public Safety	177,083
Public Works/Transportation	471,444
Corrections	2,000
Judiciary	3,265
Health and Welfare	12,633
Total depreciation and amortization expense \$	783,697

Capital assets activity of Shelby County Office of Tourism for the year ended August 31, 2019 was as follows:

Component Unit	 lance 1, 2018	Increa	ses_	Decrea	ases	alance 31, 2019
Capital assets not being depreciated: Equipment	\$ 4,820	\$		\$	_	\$ 4,820
Less accumulated depreciation for: Equipment	(4,820)	National Section Control				 (4,820)
Capital assets, net	\$ _	\$		\$	-	\$ _

Note 6 - <u>Debt</u>

Long-Term Debt

The following is a summary of changes in long-term debt of Shelby County for the year ended August 31, 2019:

		alance tember 1,						llance gust 31,
Governmental Activities:	2018		Additions		Reductions		2019	
Promissory Note	\$	12,685	\$		\$	12,685	\$	-

Note 6 - Debt (continued)

Long Term Debt (continued)

Landpride 22' Finish Mower

The loan was obtained on August 6, 2018 to purchase a Landpride 22' finish mower for the airport. The note is unsecured at 0% interest and was paid off during the current fiscal year.

Short-Term Debt

The County had no short-term debt activity for the year ended August 31, 2019.

Legal Debt Margin

The County has a statutorily imposed legal general obligation bond limit of 5.75% of its total assessed valuation. That limit is approximately \$23.1 million leaving \$23.1 million remaining.

Note 7 - Retirement Plans

Shelby County participates in two retirement systems; the Illinois Municipal Retirement Fund (IMRF) and Social Security. Employees who meet prescribed annual hourly standards are members of IMRF.

A. Illinois Municipal Retirement Fund

IMRF Plan Description

The County's defined benefit pension plan for regular employees provides retirement and disability benefits, post-retirement increases, and death benefits to plan members and beneficiaries. The County's plan is managed by the Illinois Municipal Retirement Fund (IMRF), the administrator of a multi-employer public pension fund. A summary of IMRF's pension benefits is provided in the "Benefits Provided" section of this document. Details of all benefits are available from IMRF. Benefit provisions are established by statute and may only be changed by the General Assembly of the State of Illinois. IMRF issues a publicly available Comprehensive Annual Financial Report that includes financial statements, detailed information about the pension plan's fiduciary net position, and required supplementary information. The report is available for download at www.imrf.org.

IMRF has three benefit plans. The vast majority of IMRF members participate in the Regular Plan (RP). The Sheriffs Law Enforcement Personnel (SLEP) plan is for sheriffs, deputy sheriffs, and selected police chiefs. Counties could adopt the Elected County Official (ECO) plan for officials elected prior to August 8, 2011. The ECO plan was closed to new participants after that date.

Benefits Provided

IMRF has three benefit plans. The vast majority of IMRF members participate in the Regular Plan (RP). The Sheriffs Law Enforcement Personnel (SLEP) plan is for sheriffs, deputy sheriffs, and selected police chiefs. Counties could adopt the Elected County Official (ECO) plan for officials elected prior to August 8, 2011 (the ECO plan was closed to new participants after that date).

Note 7 - Retirement Plans (continued)

A. Illinois Municipal Retirement Fund (continued)

Benefits Provided (continued)

All three IMRF benefit plans have two tiers. Employees hired before January 1, 2011, are eligible for Tier I benefits. Tier I employees are vested for pension benefits when they have at least eight years of qualifying service credit. Tier I employees who retire at age 55 (at reduced benefits) or after age 60 (at full benefits) with eight years of service are entitled to an annual retirement benefit, payable monthly for life, in an amount equal to 1- 2/3% of the final rate of earnings for the first 15 years of service credit, plus 2% for each year of service credit after 15 years to a maximum of 75% of their final rate of earnings. Final rate of earnings is the highest total earnings during any consecutive 48 months within the last 10 years of service, divided by 48. Under Tier 1, the pension is increased by 3% of the original amount on January 1 every year after retirement.

Employees hired on or after January 1, 2011, are eligible for Tier 2 benefits. For Tier 2 employees, pension benefits vest after ten years of service. Participating employees who retire at age 62 (at reduced benefits) or after age 67 (at full benefits) with ten years of service are entitled to an annual retirement benefit, payable monthly for life, in an amount equal to 1-2/3% of the final rate of earnings for the first 15 years of service credit, plus 2% for each year of service credit after 15 years to a maximum of 75% of their final rate of earnings. Final rate of earnings is the highest total earnings during any 96 consecutive months within the last 10 years of service, divided by 96. Under Tier 2, the pension is increased on January 1 every year after retirement, upon reaching age 67, by the lessor of:

- 3% of the original pension amount, or
- 1/4 of the increase in the Consumer Price Index of the original pension amount.

Employees Covered by Benefit Terms

As of December 31, 2018, the following employees were covered by the benefit terms:

Regular Plan	IMRF
Retirees and Beneficiaries currently receiving benefits	86
Inactive Plan Member entitled to but not yet receiving benefits	37
Active Members	71
Total	194

ECO Plan	IMRF
Retirees and Beneficiaries currently receiving benefits	11
Inactive Plan Member entitled to but not yet receiving benefits	2
Active Members	0
Total	13

Note 7 - Retirement Plans (continued)

A. Illinois Municipal Retirement Fund (continued)

Employees Covered by Benefit Terms (continued)

SLEP Plan	IMRF
Retirees and Beneficiaries currently receiving benefits	19
Inactive Plan Member entitled to but not yet receiving benefits	4
Active Members	13
Total	36

Contributions

As set by statute, the County's Regular Plan Members are required to contribute 4.5% of their annual covered salary. The statute requires employers to contribute the amount necessary, in addition to member contributions, to finance the retirement coverage of its own employees. The County's annual contribution rate for calendar year 2019 and 2018 was 8.44% and 11.06%, respectively. For the fiscal year ended August 31, 2019, the County contributed \$333,236 to the plan. The County also contributes for disability benefits, death benefits, and supplemental retirement benefits, all of which are pooled at the IMRF level. Contribution rates for disability and death benefits are set by IMRF's Board of Trustees, while the supplemental retirement benefits rate is set by statute.

As set by statute, the County's ECO Plan Members are required to contribute 7.5% of their annual covered salary. The statute requires employers to contribute the amount necessary, in addition to member contributions, to finance the retirement coverage of its own employees. No ECO wages were paid during calendar year 2018 or fiscal year 2019; however, for 2019 and 2018 the County was required to make a monthly minimum contribution of \$15,652 and \$17,409, respectively, and they also contributed a discretionary amount of \$500,000. For the fiscal year ended August 31, 2019, the County contributed \$696,612 to the plan. The County also contributes for disability benefits, death benefits, and supplemental retirement benefits, all of which are pooled at the IMRF level. Contribution rates for disability and death benefits are set by IMRF's Board of Trustees, while the supplemental retirement benefits rate is set by statute.

As set by statute, the County's SLEP Plan Members are required to contribute 7.5% of their annual covered salary. The statute requires employers to contribute the amount necessary, in addition to member contributions, to finance the retirement coverage of its own employees. The County's annual contribution rate for calendar year 2019 and 2018 was 9.92% and 10.46%, respectively. For the fiscal year ended August 31, 2019, the County contributed \$86,171 to the plan. The County also contributes for disability benefits, death benefits, and supplemental retirement benefits, all of which are pooled at the IMRF level. Contribution rates for disability and death benefits are set by IMRF's Board of Trustees, while the supplemental retirement benefits rate is set by statute.

B. Social Security

Employees not qualifying for coverage under the Illinois Municipal Retirement Fund are considered "non-participating employees." These employees and those qualifying for coverage under the Illinois Municipal Retirement Fund are covered under Social Security. The County paid \$316,620, the total required employer contribution for the current year.

Note 8 - Other Post-Employment Benefits

A. Retiree Health Insurance

The County provides post-retirement health care benefits for the retirees and their dependents. All retirees are eligible to continue their health coverage under the County's health insurance plan. The retirees are responsible for the entire premium payment to secure coverage. The County finances the plan on a pay-as-you-go basis. The unfunded actuarial liability has not been determined as of August 31, 2019.

Plan Description

The County administers a partially self-funded healthcare plan. The employees who contribute to IMRF are eligible for post-retirement medical coverage. The plan does not issue a separate publicly available financial report.

Funding Policy

The contribution requirement of the County may be amended by the County Board. Current policy is to pay for post-retirement medical and insurance benefits or premiums as they occur. The County requires retirees to contribute 100% of the premium for their desired coverage. The premiums are established for the retiree group, and range from \$775 to \$850 per month for individual coverage. Although, with regard to retirees, this amount contains an implied rate subsidy by the County through the blended premium covering all current employees and retirees, there is no actuarial valuation performed to determine the amount of such subsidy.

Due to the structure of the partially self-funded health insurance plan, the County could incur additional benefit cost for claims of retirees.

Contributions Made

Because the retiree insurance premium established is paid entirely by retiree contributions, there is no net cash outflow by the County related to these benefits when paid. Therefore, there are no modified cash-basis expenditures reported by the County in regard to the plan benefits for retirees.

B. Sheriffs Surviving Spouse

The County has committed to provide eleven months of the former Sheriff's surviving spouse's health insurance annually. The benefit is being provided in accordance with Illinois statutes regarding disability of law enforcement officers disabled in the line of duty. When the parties become Medicare eligible, the provided coverage shall be reduced to a Medicare supplement. If the surviving spouse secures employment that provides health insurance, Shelby County's insurance coverage will terminate. The benefits are not advance funded; therefore, they are expensed in the period paid. The County recognized expenditures of \$9,109 in the General fund during the year ended August 31, 2019, for this benefit. The benefit commenced in September, 2006.

Note 9 - Required Individual Fund Disclosures

Accounting principles generally accepted in the United States of America require disclosure, as part of the financial statements, of certain information concerning individual funds including:

A. Excess of Expenditures over Budgets in Individual Funds

The following instances of over expending the budget were noted:

<u>Fund</u>	<u>Expenditures</u>	Budgeted Amounts		<u>Over</u>	<u>expenditure</u>
IMRF	\$ 1,101,080	\$	900,000	\$	201,080
Indemnity	863		-		863

B. Individual Fund Interfund Receivable and Payable Balances

The general fund loaned \$31,468 to the IMRF fund to cover the August 2019 IMRF liability. It was repaid in September 2019.

C. Transfers within the Reporting Entity

The composition of interfund transfers for the year ended August 31, 2019 is as follows:

	Tra	ansfers In	Tra	nsfers Out
MAJOR FUNDS:				
GENERAL FUND:				
County Clerk	\$	-	\$	80,756
Sheriff				4,309
Total General Fund		_		85,065
NONMAJOR FUNDS:				
SPECIAL REVENUE FUNDS:				
DUI Equipment		3,259		-
Drug Traffic Prevention		20,911		
Recording		12,424		-
Sheriff Special		-		19,861
GIS		68,332		_
Total Special Revenue Funds		104,926		19,861
Total		104,926	\$	104,926

Interfund transfers are necessary to remit fees collected from the fee offices to the respective special revenue funds.

Note 10 – Insurance

In accordance with PA91-0628, an analysis of the County's tort immunity activity is as follows:

Tort Immunity Receipts Property Tax Collected		30
Tort Expenditures Commercial Liability Insurance Unemployment Tax Workers' Compensation Insurance		152,378 8,279 677
Total Expenditures	***************************************	161,334
Expenditures over Receipts		(161,304)
Restricted at September 1, 2018		899,216
Restricted at August 31, 2019	_\$	737,912

Note 11 - Risk Management

The County is exposed to various risks of loss including but not limited to, general liability, property casualty, auto liability, workers' compensation, and public official liability. To limit exposure to these risks the County purchased commercial insurance for all coverages except for workers' compensation.

Shelby County participates in The Illinois Public Risk Fund (IPRF), Illinois' largest self-insured pool, for workers' compensation coverage. The County has pooled their workers' compensation exposures with over 500 public entities and governmental agencies. Members of the pool must be public entities or governmental agencies located within the State of Illinois, are required to participate in a loss prevention and claims management program, and must have favorable loss experience and be approved by the Board of Trustees of the Fund. A Board of Trustees elected by Fund participants oversees the operation of the Fund and governs it in accordance with State of Illinois rules and guidelines. Eighty percent of each IPRF premium dollar is added to the loss fund while 20% is allocated to the purchase of excess insurance and administration costs. All investment earnings accrue to the fund. Profits are based on the underwriting surplus realized by the group and members share in the surplus based upon individual and overall member claims experience.

There has not been a significant reduction in the County's insurance coverage as of August 31, 2019. Also, there have been no settlement amounts which exceeded insurance coverage in the past three years.

Note 12 - Due to Other Governmental Units

The Due to Other Governmental Units shown in the Primary Government column in the Statement of Net Position-Modified Cash Basis and in the general fund column of the Statement of Assets, Liabilities and Fund Balance - Modified Cash Basis in the amount of \$51,788 represents fines and fees collected by the County Circuit Clerk's Office. These funds are assessed by the court on individuals, and remitted to applicable external government units in the subsequent month.

Note 13 - CEFS Agreement

Shelby County is the grant recipient of a Rural Transportation Program Section 18 Operating Assistance Grant. The grant represents federal funding from the Urban Mass Transportation Administration and is passed through the Illinois Department of Transportation to the County. There is a third party agreement between Shelby County and five other participating counties - Clay, Montgomery, Fayette, Moultrie, and Christian.

The Section 18 Operating Grant allows Fayette, Clay, Shelby, Montgomery, Moultrie, and Christian counties to provide, via CEFS Economic Opportunity Corporation (a service provider), rural public transportation service.

The Section 18 Operating Grant proceeds and related purchased transportation service expenditures are accounted for in the Rural Transportation Special Revenue Fund.

Note 14 - Commitments and Contingencies

Litigation

Shelby County is party to litigation involving a request for the development of a subdivision. A recent appellate court opinion was not favorable to the County, and although the County still intends to contest the case vigorously, it appears likely that they will be forced to incur the expense of developing the subdivision. Management estimates the amount of expense the County will incur is between \$50,000 and \$250,000.

Highway Department

The Shelby County Board approves township petitions and commits county funds on a cost sharing basis for sundry projects. The amount committed for projects at August 31, 2019, is not reflected in the financial statements but is estimated to be \$687,750.

Lease Agreement - County Health Building

On July 10, 1996, the Shelby County Board approved the County Health Department to become a party to a 25 year lease with SCCS Enterprises, Inc. for the lease of a structure to house the operations of the County Health Department. The lease provides for a minimum annual rent of \$33,060 payable in twelve monthly installments of \$2,755. The County paid \$33,060 in rental payments to SCCS Enterprises, Inc. and an additional \$8,940 for property taxes that the County is responsible for during the year ended August 31, 2019.

Note 14 - Commitments and Contingencies (continued)

Lease Agreement - County Health Building (continued)

Future minimum rental payments are as follows:

2020	\$ 33,060
2021	 33,060
	\$ 66,120

<u>Lease Agreement – C.E.F.S. Economic Opportunity Corporation</u>

On July 1, 2019 the County entered into a triple net lease agreement of \$1 per year with C.E.F.S. Economic Opportunity Corporation to lease the property at 1505 W.S. 1st Street. The lease terminates June 30, 2024, with the option to renew on the same term and conditions for the next fifteen successive one-year periods

Lease Agreement - County Farm

In February 2019 the County extended the lease agreement for the Shelby County farmland through February 29, 2020. This lease provides for minimum annual rent of \$39,260 payable in semi-yearly installments of \$19,630. The County received \$36,806 in rent income during the year ended August 31, 2019.

Enhanced 911 System

In July 2016 the County signed an agreement with Emergi Tech for an enhanced 911 system and an annual maintenance fee of \$27,121 for five years.

Election Equipment and Software Lease

On January 23, 2019 the County entered into an agreement with Liberty Systems that superseded the agreement that was signed on August 8, 2018 for voting equipment and software through November 30, 2024 for \$14,356 each quarter. During the fiscal year ending August 31, 2019 the County paid to Liberty Systems \$97,780.

Future minimum rental payments are as follows:

2020	\$ 57,424
2021	57,424
2022	57,424
2023	57,424
2024	57,424
Thereafter	14,356
	\$ 301,476

Fidlar Technologies License and Maintenance Fees

On May 30, 2018 the County entered into a three year agreement with Fidlar for license fees and storage and software maintenance services. The software cost is \$12,000 per year, increased by 3% in years two and three. The hosting service is \$8,800 per year. Fidlar also charges the County a licensing fee at varying rates based on the number of remote property software subscribers accessing the County's recorded document information. During fiscal year 2019 the County paid Fidlar \$51,549 for their services.

Note 14 - Commitments and Contingencies (continued)

Cyber Security

On January 1, 2019 the County entered into an agreement with Mytec Solutions to provide various IT support during the fiscal year at \$4,000 per month through August 31, 2019. The agreement also states the County will be billed separately for services including labor costs for replacement of hardware components, replacement of servers, workstations, networking hardware, major software upgrades, and third-party support. For the fiscal year ending August 31, 2019, the County paid Mytec Solutions \$133,035 for their services. The County intends to renew the agreement at \$4,000 per month; however, the agreement has not been signed as of May 27, 2020.

Self-Insured Health Insurance

On September 1, 2017 the County entered into a partially self-funded contract for employee health insurance through the Pareto Captive and a stop loss policy with HCC Life Insurance Company. The stop loss policy is renewed on a calendar year basis, so there are two different policies covering the County's fiscal year. Both policies have a specific deductible of \$27,500 per participant. The stop loss policy includes aggregate coverage for the group with a maximum exposure based upon enrollment. The 2018 policy has a minimum aggregate deductible of \$418,600, and the 2019 policy has a minimum aggregate deductible of \$727,641.

During the year ended August 31, 2019, employees contributed \$69,659 for the insurance coverage while the County contributed \$686,660. Claims paid for fiscal year 2019 totaled \$625,736.

Property Tax Software

On September 1, 2018 the County entered into a three year contract with Fike & Fike for use of property tax software at an annual fee of \$0.95 per parcel. The amount paid in the current fiscal year was \$21,621.

Note 15 - Subsequent Events

On April 8, 2020, the County board elected to have the County's payroll schedule changed to one week in arrears instead of the current pay schedule. The County plans to implement this new schedule in May 2020.

Subsequent to December 31, 2019, local, U.S., and world governments have encouraged self-isolation to curtail the spread of the global pandemic, coronavirus disease (COVID-19), by mandating temporary work stoppage in many sectors and imposing limitations on travel and size and duration of group meetings. Most industries are experiencing disruption to business operations and the impact of reduced consumer spending. There is unprecedented uncertainty surrounding the duration of the pandemic, it potential economic ramifications, and any government actions to mitigate them. Accordingly, it is likely that the County's financial position and results of future operations will be adversely affected; however, the extent of that impact will depend on future developments.

Note 16 - Prior Period Adjustment

The County reports on the modified cash basis of accounting and therefore does not recognize public transportation vehicles obtained through non-cash grants. Net position as of the beginning of the fiscal year has been adjusted to decrease net capital assets for vehicles obtained in prior years through non-cash grants. The correction has no effect on the results of the current year's activities; however, the cumulative effect decreased capital assets and net position as follows:

	As Originally Reported	As Adjusted	
	August 31, 2018	Change	August 31, 2018
Capital assets, net of accumulated depreciation	\$ 18,355,436	\$ (417,484)	\$ 17,937,952
Net position	\$ 29,681,555	\$ (417,484)	\$ 29,264,071

Supplementary Information (Part 2 of 2)

SHELBY COUNTY, ILLINOIS BUDGETARY COMPARISON SCHEDULE - MODIFIED CASH BASIS GENERAL FUND

For the year ended August 31, 2019

	Budgeted	Amounts		Variance with Final Budget - Positive		
	Original	<u>Final</u>	Actual Amount	(Negative)		
REVENUES: Property taxes	\$ 1,654,120	\$ 1,654,120 739,000	\$ 1,622,488 786,690	\$ (31,632) 47,690		
Sales taxes	739,000	739,000	700,070	17,000		
Intergovernmental Revenue:				_		
State Sources:	940,000	940,000	1,082,680	142,680		
Income Taxes		45,000	42,025	(2,975)		
Replacement tax	45,000	283,000	337,826	54,826		
Other State Sources	283,000	68,000	49,252	(18,748)		
Federal Sources	68,000			1,806		
County Farm	35,000	35,000	36,806			
Charges for Services	84,400	84,400	94,022	9,622		
Licenses and Permits	6,000	6,000	7,123	1,123		
Fines, Fees and Forfeitures	503,000	503,000	538,033	35,033		
Sale of Real Estate Stamps	225,000	225,000	104,373	(120,627)		
Interest	88,000	88,000	72,348	(15,652)		
Miscellaneous	106,000	106,000	27,107	(78,893)		
Total revenues	4,776,520	4,776,520	4,800,773	24,253		
EXPENDITURES:						
Current:						
General Government	1,960,014	2,111,578	1,887,767	223,811		
Public Safety	2,329,308	2,349,874	2,369,743	(19,869)		
Corrections	169,307	169,307	168,255	1,052		
Judiciary	560,560	593,560	555,044	38,516		
Public Works/Transportation	11,945	11,945	591	11,354		
Health and Walfare	81,245	81,245	71,491	9,754		
Capital Outlay	185,000	967,366	979,485	(12,120)		
Total Expenditures Disbursed	5,297,379	6,284,875	6,032,376	252,499		
Revenues Received Over (Under) Expenditures Disbursed	(520,859)	(1,508,355)	(1,231,603)	276,752		
Other Finacing Sources (Uses):				(05.065)		
Operating Transfers Out	-	-	(85,065)	(85,065)		
Sale of Capital Assets			5,500	5,500		
Total Other Financing Sources (Uses)			(79,565)	(79,565)		
Net Change in Fund Balance	\$ (520,859)	\$ (1,508,355)	(1,311,168)	\$ 197,187		
Fund Balance - September 1, 2018			3,934,613			
Fund Balance - August 31, 2019			\$ 2,623,445			

SHELBY COUNTY, ILLINOIS SCHEDULE OF APPROPRIATIONS AND EXPENDITURES DISBURSED - MODIFIED CASH BASIS GENERAL FUND

For the year ended August 31, 2019

Budgeted Amounts				nts			Variance with Final Budget - Positive		
	(Original		Final	Actu	ial Amount	Negative		
Expenditures Disbursed:									
General Government:									
Operating Expenses Pertaining									
to the Office of:									
County Clerk	\$	412,710	\$	412,710	\$	410,008	\$	2,702	
Circuit Clerk		277,963		277,963		275,703		2,260	
Supervisor of Assessments		261,715		261,715		212,077		49,638	
County Treasurer		253,541		255,041		195,874		59,167	
County Coroner		89,290		89,290		96,267		(6,977)	
Regional Superintendent of Schools		43,500		43,564		43,564		-	
Board of Review		36,150		36,150		29,153		6,997	
Farmland Assessment		150		150		112		38	
Board of Appeals		2,700		2,700		542		2,158	
Zoning Administrator		23,340		23,340		22,429		911	
Zoning Appeals		500		500		-		500	
Planning Commission		2,330		2,330		513		1,817	
Utilities		25,000		25,000		25,566		(566)	
Maintenance, Repairs and Improvement		90,000		90,000		51,128		38,872	
Insurance		210,500		210,500		163,142		47,358	
Employee Insurance		10,000		160,000		117,574		42,426	
County Board Expenses		65,475		65,475		58,869		6,606	
Community & Economic Development		71,000		71,000		17,605		53,395	
Services, Supplies and Miscellaneous		76,150		76,150		68,993		7,157	
County Farm		8,000		8,000		5,320		2,680	
State Rental Housing Fee		-		, <u> </u>		24,408		(24,408)	
Purchase of Real Estate Tax Stamps		-				68,920		(68,920)	
Total General Government		1,960,014		2,111,578		1,887,767		223,811	
Public Safety:									
Operating Expenses Pertaining									
to the office of:									
County Sheriff		2,193,780		2,193,780		2,226,018		(32,238)	
<u> </u>		25,000		30,000		21,538		8,462	
Rescue Squad ESDA		38,775		38,775		38,637		138	
		30,000		45,566		45,565		1	
911 Emergenvy Services		•		36,000		36,110		(110)	
Courthouse Security		36,000 5,753		5,753		1,875		3,878	
Merit Commisiion		3,733		3,733		1,073		3,070	
Total Public Safety		2,329,308		2,349,874		2,369,743		(19,869)	

SHELBY COUNTY, ILLINOIS SCHEDULE OF APPROPRIATIONS AND EXPENDITURES DISBURSED - MODIFIED CASH BASIS (CONT.) GENERAL FUND

For the year ended August 31, 2019

		Budgeted	l Amo	unts			Fina	ance with l Budget - ositive	
		Original		Final		Actual Amount		(Negative)	
Corrections:									
Operating Expenses Pertaining to the Office of:									
Probation Office	_\$_	169,307		169,307	\$	168,255	\$	1,052	
Judiciary:									
Operating Expenses Pertaining									
to the Office of:		220 510		220 710		221 200		8,420	
States Attorney		339,710 177,400		339,710 177,400		331,290 168,258		9,142	
Public Defender Appointed Counsel Fee		32,500		65,500		49,114		16,386	
Circuit Judge Expenses		10,950		10,950		6,382		4,568	
Chedit Judge Expenses							***************************************		
Total Judiciary		560,560		593,560		555,044		38,516	
Public Works/Transportation:									
Rural Transportation		11,945		11,945		591		11,354	
Health and Welfare: Operating Expenses Pertaining									
to the Office of:				01.045		71.401		0.754	
Animal Control		81,245		81,245		71,491		9,754	
Capital Outlay:								(10.100)	
General Government		185,000		967,366		979,485		(12,120)	
Total Expenditures Disbursed	\$	5,297,379	\$	6,284,875	\$	6,032,376	\$	252,499	

SHELBY COUNTY, ILLINOIS BUDGETARY COMPARISON SCHEDULE - MODIFIED CASH BASIS COUNTY HEALTH FUND - SPECIAL REVENUE MAJOR FUND For the year ended August 31, 2019

	Budgeted	Amoi	unts			Fina	ance with l Budget - ositive
	Original	Final		Actual Amount		(Negative)	
REVENUES RECEIVED:							
Property Taxes	\$ 287,274	\$	287,274	\$	299,361	\$	12,087
Intergovernmental Revenue:							
State Sources:							• • • •
Replacement Taxes	9,240		9,240		9,629		389
Other State Sources	206,115		206,115		214,788		8,673
Federal Sources	137,762		137,762		143,558		5,796
Charges for Services	259,185		259,185		270,090		10,905
Licenses & Permits	25,116		25,116		26,173		1,057 350
Interest	 8,308		8,308		8,658		330
Total Revnues Received	 933,000		933,000		972,257	-	39,257
EXPENDITURES DISBURSED:							
Current:							
Health and Welfare	 897,774		897,774		888,868		8,906
Total Expenditures Disbursed	897,774		897,774		888,868	-	8,906
Net Change in Fund Balance	\$ 35,226	\$	35,226		83,389		48,163
Fund Balance - September 1, 2018					1,567,794		
Fund Balance - August 31, 2019				\$	1,651,183		

SHELBY COUNTY, ILLINOIS BUDGETARY COMPARISON SCHEDULE - MODIFIED CASH BASIS COUNTY HIGHWAY FUND - SPECIAL REVENUE MAJOR FUND For the year ended August 31, 2019

	Budgeted Amounts						Variance with Final Budget - Positive	
		Original		Final	Actual Amount		()	Negative)
REVENUES RECEIVED:								
Property Taxes Intergovernmental Revenue: State Sources:	\$	645,503	\$	645,503	\$	636,434	\$	(9,069)
Motor Fuel Tax Replacement Taxes Other State Sources		372,118 41,855 184,499		372,118 41,855 184,499		366,890 41,267 181,907		(5,228) (588) (2,592)
Federal Sources Charges for Services Interest		9,433 115,420 3,864		9,433 115,420 3,864		9,300 113,798 3,810		(133) (1,622) (54)
Miscellaneous		17,309		17,309		17,066		(243)
Total Revnues Received	•	1,390,000		1,390,000	***************************************	1,370,472		(19,528)
EXPENDITURES DISBURSED:								
Current: Public Works/Transportation Capital Outlay		1,677,277		1,677,277	·	1,376,702 231,965		300,575 (231,965)
Total Expenditures Disbursed		1,677,277		1,677,277		1,608,667		68,610
Revenues Received Over (Under) Expenditures Disbursed	\$	(287,277)	\$	(287,277)	\$	(238,195)	\$	(88,138)
Other Financing Sources (Uses): Proceeds for Disposal of Capital Assets & Insurance Recoveries:		-	-			16,121		16,121
Net Change in Fund Balance	\$	(287,277)	\$	(287,277)		(222,074)	\$	49,082
Fund Balance - September 1, 2018						1,139,365		
Fund Balance - August 31, 2019					_\$	917,291		

SHELBY COUNTY, ILLINOIS BUDGETARY COMPARISON SCHEDULE - MODIFIED CASH BASIS MENTAL HEALTH FUND - SPECIAL REVENUE MAJOR FUND For the year ended August 31, 2019

	Budgeted Amounts Original Final					ial Amount	Variance with Final Budget - Positive (Negative)		
		-							
REVENUES RECEIVED:									
Property Taxes Intergovernmental Revenue: State Sources:	\$	525,995	\$	525,995	\$	563,208	\$	37,213	
Replacement Taxes		17,674		17,674		18,924		1,250	
Interest		16,332		16,332		17,487		1,155	
1110101	-					***************************************			
Total Revnues Received		560,000		560,000		599,619		39,619	
EXPENDITURES DISBURSED:									
Current:									
Health and Welfare		642,000		642,000		416,842		225,158	
Total Expenditures Disbursed	-	642,000		642,000		416,842		225,158	
Net Change in Fund Balance	\$	(82,000)	\$	(82,000)		182,777	\$	264,777	
Fund Balance - September 1, 2018						1,784,806			
Fund Balance - August 31, 2019					_\$	1,967,583			

SHELBY COUNTY, ILLINOIS BUDGETARY COMPARISON SCHEDULE - MODIFIED CASH BASIS RURAL TRANSPORTATION FUND - SPECIAL REVENUE MAJOR FUND For the year ended August 31, 2019

	Budgeted Amounts Original Final				Act	ual Amount	Variance with Final Budget - Positive (Negative)		
	Origin								
REVENUES RECEIVED:									
Intergovernmental Revenue:									
Other State Sources	-	4,903	\$	1,544,903	\$	1,237,915	\$	(306,988)	
Federal Sources	55	4,900		554,900		444,636		(110,264)	
Interest		197		197		158		(39)	
Total Revnues Received	2,10	0,000		2,100,000	-	1,682,709		(417,291)	
EXPENDITURES DISBURSED:									
Current:									
Public Works/Transportation	2,10	0,000		2,100,000		1,632,163		467,837	
Capital Outlay						50,388		(50,388)	
Total Expenditures Disbursed	2,10	0,000		2,100,000		1,682,551		417,449	
Net Change in Fund Balance	\$	-				158	\$	158	
Fund Balance - September 1, 2018						1,876			
Fund Balance - August 31, 2019					\$	2,034			

SHELBY COUNTY, ILLINOIS NOTES TO BUDGETARY COMPARISON SCHEDULES For the year ended August 31, 2019

Note 1 – Stewardship, Compliance, and Accountability

A. <u>Budgetary Information</u>

Annual budgets are adopted on the modified cash basis of accounting for all governmental funds. Annual appropriated budgets are adopted for the general and special revenue funds. All annual appropriations lapse at fiscal year-end. The board holds public hearings and a final budget must be prepared and adopted no later than November 30.

The appropriated budget is prepared by fund. Budgetary control over expenditures is exercised by the County Board. The legal level of budgetary control is at the fund level.

B. <u>Excess of Expenditures Disbursed Over Appropriations in Budgeted Major Funds</u>

There were no instances of overexpenditures, at the fund level, in the major funds in fiscal year 2019.

SHELBY COUNTY, ILLINOIS COMBINING STATEMENT OF ASSETS, LIABILITIES AND FUND BALANCES - MODIFIED CASH BASIS GENERAL FUND August 31, 2019

States Attorney		-	٠		99	1		ı	i	•		1	
Sheriff		3,679	3,679		1 1 1			•	ı	•	3,679	3,679	3,679
Circuit Clerk		\$ 66,045 \$	\$ 76,045 \$		\$ - \$	51,788			1	ı	24,257	24,257	\$ 76,045
County Clerk		\$ 25,890	\$ 32,408		· ' '	1		6,518	•	ı	25,890	32,408	\$ 32,408
Other Than Fee Offices		\$ 1,524,039 1,006,695 - 31,468	\$ 2,562,202		\$ 58,981	119,733		ı	737,912	1	1,704,557	2,442,469	\$ 2,562,202
	Assets	Cash and Cash Equivalents Investments Intrafund Receivable Due From Other Funds Other Asset - Capital Contribution Inventory	TOTAL ASSETS	LIABILITIES	Withholding Payable Intrafund Payable Due to Other Governmental Units	TOTAL LIABILITIES	FUND BALANCES	Fund Balances: Nonspendable: Inventory	Restricted for: Insurance	Committed: Health Insurance	Capital Improvement Unassigned	TOTAL FUND BALANCES	TOTAL LIABILITIES AND FUND BALANCES

SHELBY COUNTY, ILLINOIS COMBINING STATEMENT OF ASSETS, LIABILITIES AND FUND BALANCES - MODIFIED CASH BASIS GENERAL FUND (CONT.) August 31, 2019

	Supervisor of Assessments	r its	Solid Waste	9	Cal	Capital Improvements	Insi	Insurance		Total
Assets Cash and Cash Equivalents Investments	↔	402	€9	875	69	1,274	↔	10,667	€4	1,632,871 1,016,695 81.752
Intratund Kecelvable Due From Other Funds Other Asset - Capital Contribution				1 1 1				46,662		31,468 46,662 6,518
TOTAL ASSETS	50	402	ક્ક	875	€	83,026	89	57,329	8-9	2,815,966
Withholding Payable Intrafund Payable Due to Other Governmental Units	₩.	1 1 1	↔		€9		€9	21,000	↔	58,981 81,752 51,788
TOTAL LIABILITIES				1		1		21,000		192,521
		1		ı		1		•		6,518
		ı		ı		ı		r		737,912
		ı				ı		46,662		46,662
.ssigned: Capital Improvement nassigned		402		875		83,026		(10,333)		83,026
TOTAL FUND BALANCES		402		875		83,026		36,329		2,623,445
TOTAL LIABILITIES AND FUND BALANCES	\$	402	↔	875	8	83,026	€9	57,329	\$	2,815,966

SHELBY COUNTY, ILLINOIS COMBINING STATEMENT OF REVENUES RECEIVED, EXPENDITURES DISBURSED AND CHANGES IN FUND BALANCES - MODIFIED CASH BASIS 'GENERAL FUND For the year ended August 31, 2019

States Attorney	1 1	1 1 1 1			93,996		1	93,996	. (98,996)	(93,996)	•	1	1
Sheriff		1 1 1 1	- - - 47.281	4,775	52,056			52,056	(4,309) - (54,027) 5,500	(52,836)	(780)	4,459	3,679 \$
Circuit Clerk	ss 1		906 66	21	99,927		14,168	85,759	- (\$69'06)	(90,695)	(4,936)	29,193	\$ 24,257
County Clerk	€ I I			104,373	355,686		94,787	260,899	(80,756)	(255,469)	5,430	26,978	\$ 32,408
Other Than Fee Offices	\$ 1,622,488 786,690	1,082,680 42,025 337,826 49,252	36,252 36,806 92,280 7,123	43,337 - 71,980 21,975	4,196,662		5,752,119	(1,555,457)	414,811 (57,629)	357,182	(1,198,275)	3,640,744	\$ 2,442,469
REVENUES RECEIVED:	Property Taxes Sales Taxes Intergovernmental Revenues:	State Sources: Income Tax Replacement Taxes Other State Sources	rederal sources County Farm Charges for Services Licenses and Permits	Fees, Fines and Forfeitures Sale of Real Estate Stamps Interest Miscellaneous	Total Revenues Received	EXPENDITURES DISBURSED:	See Schedule that starts at Page 60	Revenues Received Over (Under) Expenditures Disbursed	Other Financing Sources (Uses): Operating Transfers Out Intrafund Transfers In Intrafund Transfers Out Sale of Fixed Assets	Total Other Financing Sources (Uses):	Net Change in Fund Balance	Fund Balance - September 1, 2018	Fund Balance - August 31, 2019

SHELBY COUNTY, ILLINOIS COMBINING STATEMENT OF REVENUES RECEIVED, EXPENDITURES DISBURSED AND CHANGES IN FUND BALANCES - MODIFIED CASH BASIS GENERAL FUND (CONT.) For the year ended August 31, 2019

	Supervisor of Assessments	Solid Waste	-n 2	Capital Improvements	Insurance		Total
REVENUES RECEIVED:							
Property Taxes Sales Taxes	i i	↔	1 1	i i	69	69	1,622,488 786,690
Intergovernmental Revenues:							
State Sources:	1		ı	1		1	1,082,680
Income Lax Renjacement Taxes			,	•			42,025
Other State Sources	1		ı	1			337,826
Federal Sources	ı		1	1		1	49,252
County Farm	1			•		1	36,806
Charges for Services	1,742			•		1	94,022
Licenses and Permits	•			•		ı	7,123
Fees, Fines and Forfeitures	t		ı	1		1	558,055
Sale of Real Estate Stamps	•		1	1			104,573
Interest			2	343		2	72,348
Miscellaneous	1		357	1			27,107
Total Revenues Received	1,742		359	343		2	4,800,773
EXPENDITURES DISBURSED:							
See Schedule that starts at Page 60	1		1	150,000		21,302	6,032,376
Revenues Received Over (Under) Expenditures Disbursed	1,742		359	(149,657)		(21,300)	(1,231,603)
Other Financing Sources (Uses):	,		ı			ı	(85,065)
Untrafund Transfers In	1		•	1	57,	57,629	472,440
Intrafund Transfers Out Sale of Fixed Assets	(1,380)		ır	, ,			(4/2,440) 5,500
Total Other Financing Sources (Uses):	(1,380)		ı			57,629	(79,565)
Net Change in Fund Balance	362		359	(149,657)		36,329	(1,311,168)
Fund Balance - September 1, 2018	40		516	232,683			3,934,613
Fund Balance - August 31, 2019	\$ 402	89	875	\$ 83,026	↔	36,329 \$	2,623,445

SHELBY COUNTY, ILLINOIS COMBINING STATEMENT OF EXPENDITURES DISBURSED - MODIFIED CASH BASIS GENERAL FUND For the year ended August 31, 2019

States Attorney				· •	•	1		ı	ı		1	1	i		•	1	,	1	1	1	•		1	1	1	1	
Sheriff				•	ı	·		t	•	•			ı	•	•	•		r	1	•	ı	1	•		1	1	
Circuit Clerk				·	14.168		Ī		ı	1	1	1	ı	1	•		1		ı	ı	1	1	•	1	•	14,168	
County Clerk				\$ 1.459 \$,,,,		ı	ı	1	ī	1	1	•	1	•	ı	•	•	•	•	ı	ı	1	24,408	68,920	94,787	
Other Than Fee Offices				\$ 408 540		201,102	717,0//	195,874	96,267	43,564	29,153	112	542	22,429	513	25,566	51,128	163,142	96,272	58,869	17,605	68,993	5,320	1	1	1,757,510	
	EXPENDITURES DISBURSED:	General Government:	Operating Expenses Pertaining	to the Utilice of:	County Clerk	Circuit Clerk	Supervisor of Assessments	County Treasurer	County Coroner	Regional Superintendend of Schools	Board of Review	Farmland Assessment	Board of Appeals	Zoning Administrator	Planning Commission	Utilities	Maintenance, Repairs and Improvement	Insurance	Employee Insurance	County Board Expenses	Community & Economic Development	Services. Supplies and Miscellaneous	County Farm	State Rental Housing Fee	Purchase of Real Estate Tax Stamps	Total General Government	

SHELBY COUNTY, ILLINOIS COMBINING STATEMENT OF EXPENDITURES DISBURSED - MODIFIED CASH BASIS GENERAL FUND (CONT.) For the year ended August 31, 2019

	Supervisor of Assessments	Solid Waste	Capital Improvements	Insurance	Total
EXPENDITURES DISBURSED:					
General Government:					
Operating Expenses Pertaining					
to the Office of:				€	
County Clerk	· •	ı ∽	·	ı ∽	\$ 410,008
Circuit Clerk	•		ı		273,703
Supervisor of Assessments	ı		1	ı	212,077
County Treasurer	t	1	1	ı	195,874
County Coroner	1	•	1	1	96,267
Degional Superintendend of Schools	1	1	ı	ı	43,564
Negional Superintendent of Serious	•	•	1	•	29,153
Board of Keview			1	1	112
Farmland Assessment	ı	•			547
Board of Appeals	1	ı	i	ı	24C
Zoning Administrator	•	•	1	1	674,77
Planning Commission	•	ī	•	1	515
Utilities	1	•	1	•	25,566
Maintenance, Repairs and Improvement	•	•	•	1	51,128
Insurance	ı	•	ı	1	163,142
Employee Insurance	•	•	•	21,302	117,574
County Board Expenses	ı	1	•	1	58,869
Community & Economic Development	ı	•	1	1	17,605
Coming Cimplies and Miscellaneous	•	•	ı	1	68,993
Scivices, Supplies and Priscentanceus		1	1	1	5.320
County Farm	1		1	1	24,408
State Rental Housing Fee	ı	ī			000 69
Purchase of Real Estate Tax Stamps	1	1	1	•	00,720
Tatal Ganaral Gavernment	,		•	21,302	1,887,767
וטומו טטיים וויסוטע וויסו	1				

SHELBY COUNTY, ILLINOIS COMBINING STATEMENT OF EXPENDITURES DISBURSED - MODIFIED CASH BASIS GENERAL FUND (CONT.) For the year ended August 31, 2019

States Attorney		1		1 1 1	r
Sheriff	· · · · · · · · · · · · · · · · · · ·		1		1
Circuit Clerk			1	1 1 1 1	ı
County Clerk	, , , , , , , , , , , , , , , , , , ,	1		1 1 1 1	•
Other Than Fee Offices	\$ 2,226,018 21,538 38,637 45,565 36,110 1,875	2,369,743	168,255	331,290 168,258 49,114 6,382	555,044
	EXPENDITURES DISBURSED: Public Safety: Operating Expenses Pertaining to the Office of: County Sheriff Rescue Squad ESDA 911 Emergency Services Courthouse Security Merit Commission	Total Public Safety	Corrections: Operating Expenses Pertaining to the Office of: Probation Office	Judiciary: Operating Expenses Pertaining to the Office of: States Attorney Public Defender Appointed Counsel Fee Circuit Judge Expenses	Total Judiciary

SHELBY COUNTY, ILLINOIS COMBINING STATEMENT OF EXPENDITURES DISBURSED - MODIFIED CASH BASIS GENERAL FUND (CONT.) For the year ended August 31, 2019

nce Total			- \$ 2,226,018	- 21,538	38,637	- 45,565	20,110	C/0,1
Insurance			↔					
Capital			·	•	ı	1	•	•
Solid				ſ	1	ı		1
pervisor of	enton		6	· 1		ı	ı	ŝ
Supervisor	CCCCC V		€)				
	EXPENDITURES DISBURSED:	Public Safety: Operating Expenses Pertaining	to the Office of:	County Siletin	Rescue 34uau ESDA	911 Emergency Services	Courthouse Security	Merit Commission

2,369,743

Total Public Safety

Corrections:

168,255		331,290	168,258	49,114 6 382	1000	555,044
-		•	1	1		r
,		•	ı	ı	I	
			1		-	•
		,	•	1	1	
						Total Judiciary
Corrections: Operating Expenses Pertaining to the Office of: Probation Office	Judiciary: Operating Expenses Pertaining	to the Office of:	States Attorney Public Defender	Appointed Counsel Fee	Circuit Judge Expenses	

SHELBY COUNTY, ILLINOIS COMBINING STATEMENT OF EXPENDITURES DISBURSED - MODIFIED CASH BASIS GENERAL FUND (CONT.) For the year ended August 31, 2019

States Sheriff Attorney		\$ \$			• • • • • • • • • • • • • • • • • • •
Circuit Clerk		↔	1	ı	\$ 14.168
County Clerk		· ·	,	•	\$ 94 787
Other Than Fee Offices		\$ 591	71,491	829,485	\$ 752 119
	EXPENDITURES DISBURSED:	Public Works/Transportation: Rural Transportation	Health and Welfare: Operating Expenses Pertaining to the Office of: Animal Control	Capital Outlay: General Government	TOTAL EVBENIDITEDES DISBLIRSED

SHELBY COUNTY, ILLINOIS COMBINING STATEMENT OF EXPENDITURES DISBURSED - MODIFIED CASH BASIS GENERAL FUND (CONT.) For the year ended August 31, 2019

	Supervisor of	Solid	Capital		!	
	Assessments	Waste	Improvements	Insurance	Total	
EXPENDITURES DISBURSED:						
Public Works/Transportation: Rural Transportation	· ·	↔	• •	· · · · · · · · · · · · · · · · · · ·	\$	591
Health and Welfare: Operating Expenses Pertaining to the Office of: Animal Control		1	'			71,491
Capital Outlay: General Government	1	1	150,000			979,485
TOTAL EXPENDIUTRES DISBURSED	1	-	\$ 150,000	\$ 21,302	\$	6,032,376

SHELBY COUNTY, ILLINOIS COMBINING STATEMENT OF ASSETS, LIABILITIES, AND FUND BALANCESMODIFIED CASH BASIS COUNTY HEALTH FUND - SPECIAL REVENUE MAJOR FUND August 31, 2019

		296,900 354,283 4,142	,325		4,142	4,142		9,354	,183	,655,325
Total		1,296,900 354,283 4,142	1,655,325		4	4		9,354	1,651,183	1.655
		89	8		\$					64
County Health WIC		9,354	9,354		1			9,354	9,354	9.354
Cor Hea		€	↔		\$					€4
Home Nursing		810,874 354,283	1,165,157		1	1		1,165,157	1,165,157	1 165 157
- Z		↔	8		\$					Ç
Miscellaneous County Health		230,286	234,428		1	ı		234,428	234,428	234 428
Misc C F		89	€		85					6-5
County Health		246,386	246,386		4,142	4,142		242,244	242,244	246 386
		∽	∽		€					€
			TOTAL ASSETS			TOTAL LIABILITIES			TOTAL FUND BALANCES	TOTAL LIABILITIES AND EIND BALANCES
	ASSETS	Cash and Cash Equivalents Investments Intrafund Receivable		LIABILITIES	Intrafund Payable		FUND BALANCES	Fund Balances: Restricted for: Health and Welfare Assigned	TO	TOTAL LIABILITIES

SHELBY COUNTY, ILLINOIS
COMBINING STATEMENT OF REVENUES RECEIVED, EXPENDITURES DISBURSED
AND CHANGES IN FUND BALANCES - MODIFIED CASH BASIS
COUNTY HEALTH FUND - SPECIAL REVENUE MAJOR FUND
For the year ended August 31, 2019

	0 -	County	Miscel Col	Miscellaneous County	_	Home Nursing		County Health WIC		Total
REVENUES RECEIVED:		calul				a man				
Property Taxes	69	299,361	69	1	65	ı	6	1	\$	299,361
Intergovernmental Revenues: Replacement Taxes		9,629				1		1		6796
Other State Sources		92,683		105,919		16,186		70 585		214,788
Federal Sources		8,430		1.960		178.331		-		270,090
Citalges for services Licenses and Permits		26,173				. '		ı		26,173
Interest		244		762		7,554		86		8,658
Total Revenues Received		526,319		164,184		202,071		79,683		972,257
EXPENDITURES DISBURSED:										
Current: Health and Welfare:		506,445		132,793		165,944		83,686		888,868
Total Expenditures Disbursed		506,445		132,793		165,944		83,686		888,868
Net Change in Fund Balance		19,874		31,391		36,127		(4,003)		83,389
Fund Balance - September 1, 2018		222,370		203,036		1,129,031		13,357		1,567,794
Fund Balance - August 31, 2019	<	242,244	€	234,427	8	1,165,158	↔	9,354	↔	1,651,183

SHELBY COUNTY, ILLINOIS COMBINING STATEMENT OF REVENUES RECEIVED, EXPENDITURES DISBURSED AND CHANGES IN FUND BALANCES - MODIFIED CASH BASIS COUNTY HIGHWAY FUND - SPECIAL REVENUE MAJOR FUND For the year ended August 31, 2019

	County Bridge	County Highway	County Motor Fuel Tax Fund	Federal Aid Secondary Matching	
REVENUES RECEIVED:					
	\$ 148,366	\$ 315,140	; ↔	\$ 172,928	↔
Intergovernmental Revenues:					
	•	•	366,890	•	
Replacement Taxes	10,151	20,965	•	10,151	
Other State Sources	•	1	181,907	•	
	9,300	•	•	•	
Charges for Services	36,741	75,455	•	1,602	
	1,374	191	1,804	441	
	1	17,066			1
Total Revenues Received	205,932	428,817	550,601	185,122	
EXPENDITURES DISBURSED:					
urrent: Public Works/Transportation Capital Outlav	224,662	654,533	281,110	216,397	
Total Exnenditures Dishursed	224 662	886 498	281110	216 397	1
Revenues Received Over (Under) Expenditures	(18,730)	(457,681)	269,491	(31,275)	
Other Financing Sources (Uses): Intrafund Transfers In	· · · · · · · · · · · · · · · · · · ·	350,000			

366,890 41,267 181,907 9,300 1113,798 3,810 17,066

1,370,472

636,434

Total

(238,195)

1,608,667

231,965

1,376,702

350,000 (350,000)

(350,000)

16,121

16,121

(222,074)

(31,275)

(80,509)

(91,560)

(18,730)

(350,000)

366,121

16,121

Proceeds for Disposal of Capital Assets

Intrafund Transfers Out

& Insurance Recoveries:

Total other Financing Sources (Uses):

917,291

136,754

392,507

171,446

216,584

1,139,365

168,029

473,016

263,006

235,314

Fund Balance - September 1, 2018

Net Change in Fund Balance

Fund Balance - August 31, 2019

SHELBY COUNTY, ILLINOIS
COMBINING STATEMENT OF ASSETS, LIABILITES AND FUND BALANCES MODIFIED CASH BASIS
NON-MAJOR GOVERNMENTAL FUNDS
August 31, 2019

	Emergency Management		13,273	13,273		1				ı	•	12,972		1		•		301	13,273	
	Ei		S	8		64														
	Probation		324,801	324,801		1	•			1	1	321,600	į		ı	ı	1	3,201	324,801	
			∽	64		S														
	Rescue Squad Dive Team		9,117	9,117		7	•			,	ı	4,693	1	r	•	ı		4,424	9,117	
	Re		€9	⇔		65														
Special Revenue	Indenmity		22,636 101,174	123,810		1	•			121.180		1	ı	1		ı	•	2,630	123,810	
S		ı	es	ا ۵۰		ا ده												 1	ام ا	
	Social Security		209,698 50,587	260,285		1	ı			•	258 221		1	ı	•	1	•	2,064	260,285	
			69	€5		8														
	Ambulance		28,213 101,174	129,387		1	1						•	•	•	į	i	127,281 2,106	129,387	
	A		€4	8-5		8														
	Animal Control		46,355	107,087							1		1	ı	1	1	•	101,011 6,076	107,087	
			₩	€-		69														
				TOTAL ASSETS			TOTAL LIABILITIES												TOTAL FUND BALANCES	
		S	Cash and Cash Equivalents Investments		TIES	Due to Other Funds		FUND BALANCES	Fund Balances:	Restricted for:	Indemnity	Employees Retirement	I noticiary	Automation	Recording		Document Storage	Health and Welfare		
		ASSETS	Cash and Ca		LIABILITIES	Due to		FUND	Fund B	Restr	Ind	Eng	l L	1	Re	GIS	å	Healt)	

SHELBY COUNTY, ILLINOIS COMBINING STATEMENT OF ASSETS, LIABILITIES AND FUND BALANCES MODIFIED CASH BASIS NON-MAJOR GOVERNMENTAL FUNDS (CONT.) August 31, 2019

							Spec	Special Revenue						
		Fees						Drug				Shariffle		Ting C
		to Assist	¥	Automation		Recording	I.	rame Prevention		Special		Special		Security
ASSETS														
Cash and Cash Equivalents Investments	69	18,708	89	47,290	69	44,970 101,174	€9	13,004	€9	18,513	\$	14,510	69	20,432
TOTAL ASSETS	ETS \$	18,708	64	47,290	€9	146,144	6-5	13,004	69	18,513	€-	14,510	so.	20,432
LIABILITIES														
Due to Other Funds	65	1	8	1	6-9	1	€	1	\$	1	€	ı	5	1
TOTAL LIABILITIES	TIES	1		1		1		•		1		r		1
FUND BALANCES														
Fund Balances: Restricted for:														
Indemnity		ı				ı		1		•		t		• •
Employees Retirement Public Safety		1 1		, ,		, ,		12,932		1 1		14,510		20,401
Judiciary		18,674		ı		•		1		•		•		1
Automation		, '		46,673		•		ı		t		ı		1
Recording		1		1		144,432		1		1		ı		
GIS		1		ı		1		ſ				•		•
Document Storage		•		ı		į		1						1
Health and Welfare		1		1		•				18,478		ı		, ?
Assigned		34		617		1,712		72		35		ı		31
TOTAL FUND BALANCES	CES	18,708		47,290		146,144		13,004		18,513		14,510		20,432
TOTAL LIABILITIES AND FUND BALANCES	ICES \$	18,708	85	47,290	64	146,144	8	13,004	69	18,513	64	14,510	↔	20,432

SHELBY COUNTY, ILLINOIS
COMBINING STATEMENT OF ASSETS, LIABILITIES AND FUND BALANCES MODIFIED CASH BASIS
NON-MAJOR GOVERNMENTAL FUNDS (CONT.)
August 31, 2019

Storage Panel Attorney DUI GIS									Spe	Special Revenue						
Library Slorage Panel Fortened Equipment U.130 S. 27,795 S. 214,258 S. 20,247 S. 2				Law	Doc	ument		Victim Impact		State's Attorney	ţ	DUI .		S. C.	-	Pet
TOTAL ASSETS \$ 3,749 \$ 84,866 \$ 14,018 \$ 1,130 \$ 27,795 \$ 214,258 \$ 202,347	ASSETS			ibrary	ž	orage		Panel		Fortened	T)	duipment		SID		ropmanon
TOTAL ASSETS 5 3,749 S 84,866 S 14,018 S 1,130 S 27,795 S 416,605 S 140,018 S 1,130 S 27,795 S 416,605 S 11,111S AND FUND BALANCES S 3,749 S 84,866 S 14,018 S 1,130 S 27,795 S 416,605 S 11,111S AND FUND BALANCES S 3,749 S 84,866 S 14,018 S 1,130 S 27,795 S 416,605 S 11,111S AND FUND BALANCES S 3,749 S 84,866 S 14,018 S 1,130 S 27,795 S 416,605	Cash and Cash Equivalents Investments		69	3,749	€9	84,866	69	14,018	6	1,130	↔	27,795	\$	214,258 202,347	64	19,733 15,176
TOTAL LIABILITIES		OTAL ASSETS	6-9	3,749	s,	84,866	∽	14,018	64	1,130	8	27,795	69	416,605	64	34,909
TOTAL LIABILITIES TOTAL LIABILITIES TOTAL LIABILITIES TOTAL LIABILITIES AND FUND BALANCES S	LIABILITIES															
TOTAL LIABILITIES —	Due to Other Funds		8		8	1	€4		6-9	1	€9	t	6-5	1	65	1
Ement 3,737	TOTAL	LIABILITIES		ı		1		1				1		•		
Retirement Retirement 27,659 1 3,737 - - 27,659 Norage - - - Welfare - 84,490 - - TOTAL FUND BALANCES 3,749 84,866 14,018 6 1,130 27,795 416,605 JABILITIES AND FUND BALANCES 3,749 84,866 8 14,018 8 1,130 \$ 27,795 \$ 416,605	FUND BALANCES															
cetirement 3,737	Fund Balances: Restricted for															
Fes Retirement aftery 27,659 - 13,927 1,124 27,659 1,134 1,134 1,134 1,134 1,134 1,130 1,130 1,130 1,16,605 14,605	Indemnity			•		ı		1		,		•		1		1
agicty y tion ng mg TOTAL FUND BALANCES \$ 3,749 \$ \$ 84,866 \$ \$ 14,018 \$ \$ 1,130 \$ \$ 27,795 \$ \$ 416,605 \$ \$ 14,608 \$ \$ 14,018 \$ \$ 1,130 \$ \$ 27,795 \$ \$ 416,605 \$ \$ 14,018 \$ \$ 1,130 \$ \$ 27,795 \$ \$ 416,605 \$ \$ 14,608 \$ \$ 14,018 \$ \$ 1,130 \$ \$ 27,795 \$ \$ 416,605 \$ \$ 14,608 \$ \$ 14,018 \$ \$ 1,130 \$ \$ 27,795 \$ \$ 416,605	Employees Retirement			•		,		•				ı		ı		•
y ion	Public Safety			,		1		ı		1		27,659		1		1
tion ng	Judiciary			3,737		,		13,927		1,124		ı		1		1
ng sint Storage	Automation			1		1		•		1				İ		1
and Welfare 12 3.749 84,866 8 14,018 8 1,130 8 1,130 8 1,1605 1 14,018 8 1,130 8 1,130 8 1,130 8 1,16,605 1 14,018 8 1,130 8 1	Recording			1		ı		1		1		į		1 (•
- 84,490	CIS			1		1		1		į		•		413,036		1
Ind Welfare 12 376 91 6 136 3,569 TOTAL FUND BALANCES 3,749 84,866 8 14,018 1,130 \$ 27,795 \$ 416,605	Document Storage			•		84,490		1				i		i		1 1
TOTAL FUND BALANCES \$ 3,749 \$ 84,866 \$ 14,018 \$ 1,130 \$ 27,795 \$ 416,605	Health and Welfare			, ;		1 (,		126		3 560		34,680
3,749 84,866 14,018 1,130 \$ 27,795 416,605 \$ 3,749 \$ 84,866 \$ 14,018 \$ 1,130 \$ 27,795 \$ 416,605	Assigned			12		376		16		0		130		5,509		677
\$ 3,749 \$ 84,866 \$ 14,018 \$ 1,130 \$ 27,795 \$ 416,605	TOTAL FUN	ID BALANCES		3,749		84,866		14,018		1,130		27,795		416,605		34,909
	TOTAL LIABILITIES AND FUN	ND BALANCES	11	3,749	€^	84,866	S	14,018	64	1,130	84	27,795	64	416,605	64	34,909

SHELBY COUNTY, ILLINOIS
COMBINING STATEMENT OF ASSETS, LIABLITIES AND FUND BALANCES-MODIFIED CASH BASIS
NON-MAJOR GOVERNMENTAL FUNDS (CONT.)
August 31, 2019

							Spe	Special Revenue								10131
	State's Attorney Automation			Drug Court	Re	Municipal Retirement Fund		Rescue Squad Fund		Airport Fund		Tax Sale Automation		Arrestee's Medical Costs		Nonmajor Governmental Funds
ASSETS																
Cash and Cash Equivalents Investments	↔	5,291	50	19,495	s	811,176	s	16,695	64	59,288 21,455	64	7,965	S	394	~	2,117,373
TOTAL ASSETS	\$	5,291	55	19,495	S	811,176	S	16,695	64	80,743	S	7,965	8	394	~ 	2,771,192
LIABILITIES																
Due to Other Funds	60		~		8	31,468	S		89	1	65	-	65		8	31,468
TOTAL LIABILITIES	s					31,468						,				31,468
FUND BALANCES																
Fund Balances: Restricted for:																
Indemnity		,		,				•		•				i		121,180
Employees Retirement		,		,		773,028				•						744,100,1
Public Safety				19,444		,		16,674		•				394	_	451,279
Judiciary		,				,		•				, ,		ı		20,402
Automation		5,276		•		•				•		1,944		•		144 42
Recording				,		,		,		1				ı		144,432
CIS												•				84 490
Document Storage						,								,		281.450
Health and Wellare Assigned		15		51		6,680		21		80,743		21		•		115,253
TOTAL FUND BALANCES	s	5,291		19,495		779,708		16,695		80,743		7,965		394	-1	2,739,724
TOTAL LIABILITIES AND FUND BALANCES	s s	5,291	69	19,495	69	811,176	69	16,695	69	80,743	S	7,965	s	394	\$	2,771,192

SHELBY COUNTY, ILLINOIS COMBINING STATEMENT OF REVENUES RECEIVED, EXPENDITURES DISBURSED AND CHANGES IN FUND BALANCES - MODIFIED CASH BASIS NON-MAJOR GOVERNMENTAL FUNDS For the year ended August 31, 2019

					Special Revenue	snue	a review			
	Animal Control	Ambulance	v	Social Security	Indennity		Rescue Squad Dive Team	Probation	Eme	Emergency Management
REVENUES RECEIVED:										
Property Taxes	•	\$ 20	26,647 \$	293,564	€9	69	•	€9	69	1
Intergovernmental Revenues:	,		į	,			•	ı		•
State Sources. Replacement Taxes			,	•		,	İ	·		1
Federal Sources	1		,	•		1	1	ı		1,929
County Farm	•		i	ι		,	i	•		•
Charges for Services	4,730			•		•	3,100	1		
Fines and Fees	10,517		1	•		5,980	, 1	62,350	0	, ;
Interest	944		1,293	906		1,288	58	845	κύ	44
Miscellaneous	1		,				29,394	•		•
Total Revenues Received	16,191	2.	27,940	294,470		7,268	32,552	63,195	2	1,973
EXPENDITURES DISBURSED:										
Current										
Current. General Government				312,221			1	•		,
Indemnity	,		,	1		863	:	, ;		ı
Public Safety			,	•		1	2,904	34,556	9	
Judiciary	•			1		1		1		1
Public Works/Transportation				•		1	•	•		1
Health and Welfare	2,583	4	42,950	t			ı	•		ı
Debt Service:	,			•			ı	•		ı
Capital Outlay	1			ı			29,208	1		-
Total Expenditures Disbursed	2,583	4	42,950	312,221		863	32,112	34,556	99	
Revenues Received Over (Under) Expenditures	13,608	τ)	(15,010)	(17,751)		6,405	440	28,639	69	1,973
Other Financing Sources (Uses): Transfers In	•		,	ı		1	1	, ,		, ,
Transfers Out				•		,				
Total Other Financing Sources (Uses):	ī			,		-				
Net Change in Fund Balance	13,608	D	(15,010)	(17,751)		6,405	440	28,639	68	1,973
Fund Balance (Deficit) - September 1, 2018	93,479	14	144,397	278,036		117,405	8,677	296,162	52	11,300
Fund Balance - August 31, 2019	\$ 107,087	\$ 12	129,387	\$ 260,285	\$ 12	123,810 \$	9,117	\$ 324,801	\$	13,273

SHELBY COUNTY, ILLINOIS COMBINING STATEMENT OF REVENUES RECEIVED, EXPENDITURES DISBURSED AND CHANGES IN FUND BALANCE - MODIFIED CASH BASIS NON-MAJOR GOVERNMENTAL FUNDS (CONT.) For the year ended August 31, 2019

							Special Revenue	e e				
	Fees to A esist						Drug Traffic		Coroner		Sheriff	
	Court		Automation	on	Recording	gu	Prevention		Special		Special	i
REVENUES RECEIVED:												
Property Taxes	59	,	\$		S		· .	69	•	S	1	6-9
Intergovernmental Revenues:						1	,		1		•	
State Sources:									,		,	
Replacement Laxes				, ,			•		1		,	
Federal Sources						,	,		,		t	
County Farm				,		1	•		•		•	
Charges for services		13.878	•	23.655		15,700		40	11,539		•	
riiles aila recs Inferest		31		107		1,278		30	34		•	
Miscellaneous				,					•		16,550	
Total Revenues Received		13,909		23,762		16,978		70	11,573		16,550	
EXPENDITURES DISBURSED:												
Ourrant												
General Government		ı		39,039		45,912			ı		•	
Indemnity				ı			٥	207.0			5 2 9 1	
Public Safety		,					o o	67/	. 1		1	
Judiciary									•		•	
Public Works/ Iransportation Health and Welfare		. 1				ı			3,878		•	
Debt Service:												
Principal Retirement				1				i	i		1 1	
Capital Outlay		-						 	•			
Total Expenditures Disbursed		1		39,039		45,912	8,7	8,725	3,878		5,291	,
Revenues Received Over (Under) Expenditures		13,909	<u> </u>	(15,277)		(28,934)	(8,0	(8,655)	7,695		11,259	
Other Financing Sources (Uses): Transfers In		1 1		1 1		12,424	20,	20,911	1 1		<u>.</u> (19,861)	_ 1
Idabsets Cut						12 424	202	20 911	,		(19,861)	_
Total Other Financing Sources (Uses):						12,727						1
Net Change in Fund Balance		13,909	J	(15,277)		(16,510)	12,	12,256	7,695		(8,602)	_
Fund Balance (Deficit) - September 1, 2018		4,799		62,567		162,654		748	10,818		23,112	
Fund Balance - August 31, 2019	€4	18,708	6-9	47,290	€	146,144	\$ 13,	13,004 \$	18,513	ss	14,510	,

23,118

Court Security

23,150

961

(1,757)20,432

22,189

22,189

961

SHELBY COUNTY, ILLINOIS COMBINING STATEMENT OF REVENUES RECEIVED, EXPENITURES DISBURSED AND CHANGES IN FUND BALANCES - MODIFIED CASH BASIS NON-MAJOR GOVERNMENTAL FUNDS (CONT.) For the year ended August 31, 2019

Augu
ended
year
the
For the

					Special Revenue	ıne				
	Law	Document	<i>-</i> -	Victim Impact	State's Attorney		DUI		Pet	ŧ
	Library	Storage		Panel	Forfeited	Ĭ	Equipment	GIS	Popu	Population
REVENUES RECEIVED:										
Property Taxes	ı ₩	· \$9	64)		∽	÷	ı	\$	69	ı
Intergovernmental Revenues:		•					•	1		•
State Sources: Replacement Taxes				1		ı	•	1		1
Rederal Sources	•	,		ı				1		
Coluty Farm	•	1		ı			•	r		t
Charges for Services	1	•		ı		1	•	•		
Fines and Fees	10,682	15,195	5	229			, ;	' '		6,278
Interest	Ξ	206	9	39		Э	69	2,971		575
Miscellaneous	1	1		t			•			
Total Revenues Received	10,693	15,401		268		3	69	2,971		6,507
EXPENDITURES DISBURSED:										
Current:								700 07		
General Government	1	6,464	4	1		ı	1	007,60	^	, ,
Indemnity		. '					3,475	1		
Public Safety	9 661			1,735		ı	ı	•		•
Juniciary Public Works/Transportation		,		. •			1	•		ı
Health and Welfare	1	ı		,			1	1		2,599
Debt Service:										
Principal Retirement	•	•				, ,				
Capital Outlay		•								
Total Expenditures Disbursed	9,661	6,464	54	1,735		-	3,475	69,206	2	2,599
Revenues Received Over (Under) Expenditures	1,032	8,937	37	(1,467)		ю	(3,406)	(66,235)	2)	3,908
Other Financing Sources (Uses): Transfers In	1 1	1 1		1 1			3,259	68,332	5	(1
Talistos Our							2 750	CEE 89		1
Total Other Financing Sources (Uses):	Ţ	1					2,277	77,00	4	
Net Change in Fund Balance	1,032	8,937	37	(1,467)		ы	(147)	2,097	7	3,908
Fund Balance (Deficit) - September 1, 2018	2,717	75,929	29	15,485		1,127	27,942	414,508	8	31,001
Fund Balance - Annuel 31 2019	\$ 3.749	\$ 84,866	\$ 99	14,018	84	1,130 \$	27,795	\$ 416,605	\$	34,909
rund balance - August 31, 2017										

SHELBY COUNTY, ILLINOIS COMBINING STATEMENT OF REVENUES RECEIVED, EXPENDITURES DISBURSED AND CHANGES IN FUND BALANCES - MODIFIED CASH BASIS NON-MAJOR GOVERNMENTAL FUNDS (CONT.) For the year ended August 31, 2019

							Special Revenue	ne							Total
	Ste	State's	1		Municipal	al	Rescue			Г	Tax	Arrestee's	ee's	ž	Nonmajor
	Atto	Attorney Automation	Drug Court		Retirement Fund	Ħ	Squad		Airport Fund	Auto	Sale Automation	Medical	cal	2005 F	Governmental
REVENUES RECEIVED:															
Property Taxes Intergovernmental Revenues:	69	,	59		∞ 49	871,557	s	54	40,245	69	ı	6 9	ť	69	1,232,013
State Sources:						777.00			4 601						24 878
Keplacement Laxes		•				77,77			100,t						1 979
Federal Sources				ı					49313				,		49 313
County Farm		ı							516,67						63.243
Charges for Services		. 6							1415		2 469		305		206,240
Fines and Fees		100		41/°C				, ?	900		01,				17.506
Interest Miscellaneous		- 13		4 -		160,1	=	706,11	22,679		-				80,530
Total Revenues Received		514		3,761	80	892,925	=	11,927	173,149		2,488		395		1,670,652
EXPENDITURES DISBURSED:															
Current:															
General Government		•		,	=	1,101,080		,	•		1,516				1,575,438
Indemnity		•							1						863
Public Safety				2,950		,	_	1,284			,				60,147
Judiciary		•		,					1 1		ı				965,11
Public Works/Transportation		ı							184,596						184,596
Health and Welfare				,		ı			1				ı		22,010
Debt Service: Princinal Retirement		,							12,685						12,685
Capital Outlay		,		,		,			ı						29,208
Total Expenditures Disbursed		•		2,950	1,1	1,101,080	-	1,284	197,281		1,516		-	-	1,926,343
Revenues Received Over (Under) Expenditures		514		811	2	(208,155)	10	10,643	(24,132)		972		394		(255,691)
Other Financing Sources (Uses): Transfers In Transfers Out							,		1 1				. ,		104,926 (19,861)
Total Other Financing Sources (Uses):		r	- December 1								1				85,065
Net Change in Fund Balance		514		811	9	(208,155)	10	10,643	(24,132)		972		394		(170,626)
Fund Balance (Deficit) - September 1, 2018		4,777		18,684		987,863	9	6,052	104,875		6,993				2,910,350
Fund Balance - August 31, 2019	€9	5,291	54	19,495	\$	779,708	\$ 16	16,695 \$	80,743	8	7,965	S	394	€9	2,739,724

SHELBY COUNTY, ILLINOIS
COMBINING STATEMENT OF FIDUCIARY NET POSITION PRIVATE PURPOSE TRUST FUNDS - MODIFIED CASH BASIS
August 31, 2019

SHELBY COUNTY, ILLINOIS
COMBINING STATEMENT OF FIDUCIARY NET POSITION PRIVATE PURPOSE TRUST FUNDS - MODIFIED CASH BASIS (CONT.)
August 31, 2019

					Private -	Private - Purpose Trusts				
			Circ	Circuit						
			Cle	Clerk's		Circuit		Circuit		Total
	Inmate		Mar	riage		Clerk's		Clerk's		Trust
	ŭ	ry	Fu	Fund	0	Cash Bail		Trust Fund		Funds
ASSETS										
Cash and Cash Equivalents Investments	∞	85,038	∽	1,005	<	172,068	\$	45	∽	2,155,434 201,124
TOTAL ASSETS		85,038	-	1,005		172,068		45		2,356,558
LIABILITIES										
Due to Others		2,181		1		t		1		2,344
TOTAL LIABILITIES		2,181		•		1		1		2,344
NET POSITION										
Restricted for Other Purposes	8	82,857		1,005		172,068		45		2,354,214
TOTAL NET POSITION	~	82,857	S	1,005	↔	172,068	∽	45	↔	2,354,214

SHELBY COUNTY, ILLINOIS COMBINING STATEMENT OF CHANGES IN FIDUCIARY NET POSITION -

COMBINING STATEMENT OF CARRIODS IN THE COMBINE	PRIVATE PURPOSE TRUST FUNDS - MODIFIED CASH BASIS	August 31, 2019	Private - Purpose Trusts

					riivate - ruipose i iusts	pose Husts				
					Township	ship				
			ĭ	Local	Bridge	lge			To	Township
			П	Bridge	Supervisory	/isory	To	Township	2	Motor
	Ω	Drainage	Pr	Program	Engineering	ering	Cons	Construction	Fu	Fuel Tax
ADDITIONS:										
Property Taxes	€9	4,610	6	•	\$?	1	↔	ı	€\$	ì
Intergovernmental Revenue:										
Motor Fuel Taxes		ı		ı		1				1,575,510
Other State Sources		ı		225,679		ı		1		249,261
Fines and Fees		1		1		•		ı		ı
Cash Bail		ı		1		ı		•		1
Interest		1,767		299		71		ı		6,003
Miscellaneous		F		1		1		1		3
Total Additions		6,377		225,978		71		1		1,830,774
DEDUCTIONS:										
Distributions		51,693		214,230		(12,590)		4,474		1,641,073
Total Deductions		51,693		214,230		(12,590)		4,474		1,641,073
Change in Net Position		(45,316)		11,748		12,661		(4,474)		189,701
Net Position - September 1, 2018		427,989		37,207		16,276		4,474		1,447,973
Net Position - August 31, 2019	8	382,673	\$	48,955	\$	28,937	8	ı	↔	1,637,674

COMBINING STATEMENT OF CHANGES IN FIDUCIARY NET POSITION-PRIVATE PURPOSE TRUST FUNDS - MODIFIED CASH BASIS (CONT.) For the year ended August 31, 2019 SHELBY COUNTY, ILLINOIS

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AD	

Intergovernmental Revenue: Other State Sources Motor Fuel Taxes State Sources Property Taxes Fines and Fees Miscellaneous Cash Bail Interest

38,218 8,142

38,218

80

30,596

2,132,096

38,218

82

30,596

30,596

474,940

1,575,510

4,610

Total

Trust Fund

Cash Bail

Marriage Clerk's Circuit

Fund

Commissary Inmate

6

Circuit Clerk's

Circuit Clerk's

Private - Purpose Trusts

Total Additions

DEDUCTIONS:

Total Deductions Distributions

Net Position - September 1, 2018

Change in Net Position

Net Position - August 31, 2019

2,156,782 2,354,214 € 45 45 172,068 169,574 S 1,005 983 82,857 52,261

197,432

1,934,664

1,934,664

35,724

9

2,494

22

30,596

35,724

9

SHELBY COUNTY, ILLINOIS STATEMENT OF CHANGES IN ASSETS AND LIABILITIES AGENCY FUNDS - MODIFIED CASH BASIS For the year ended August 31, 2019

		Balance pt. 1, 2018		Additions]	Deductions		Balance g. 31, 2019
Property Taxes:								
Assets: Cash and Cash Equivalents and Investments	_\$	3,094,510	_\$_	31,290,348	_\$_	30,024,750	_\$	4,360,108
Liabilities: Distributions Payable	\$	3,094,510	_\$_	31,290,348	_\$_	30,024,750	\$	4,360,108
Litigation:								
Assets: Cash and Cash Equivalents and Investments	_\$_	23,426	_\$_	28	_\$	23,454	_\$	-
Liabilities: Distributions Payable	\$	23,426	_\$_	28	_\$_	23,454	_\$_	-
Estate Tax:								
Assets: Cash and Cash Equivalents and Investments	_\$_	1,150	_\$_		\$	1,150	_\$_	-
Liabilities: Distributions Payable	\$	1,150	\$			1,150	_\$_	
Minor and Unknown Heirs:								
Assets: Cash and Cash Equivalents and Investments	_\$_	46,060	_\$_	530	\$	-	_\$_	46,590
Liabilities:		15.050	•	520	ď.		¢.	46.500
Distributions Payable	_\$_	46,060		530		-	_\$_	46,590
County Clerk Tax Redemption:								
Assets: Cash and Cash Equivalents and Investments	_\$_	28,253	_\$_	302,197	_\$	323,894	_\$_	6,556
Liabilities: Distributions Payable	\$	28,253	\$	302,197	\$	323,894	\$	6,556
		20,233						
Total Agency Funds: Assets:								
Cash and Cash Equivalents and Investments		3,193,399	_\$	31,593,103	_\$	30,373,248	_\$_	4,413,254
Total Assets	\$	3,193,399		31,593,103		30,373,248		4,413,254
Liabilities:								
Distributions Payable		3,193,399		31,593,103	_\$	30,373,248		4,413,254
Total Liabilities	\$	3,193,399	\$	31,593,103	\$	30,373,248		4,413,254

SHELBY COUNTY, ILLINOIS SECTION 5311 ANNUAL FINANCIAL REPORT RURAL TRANSPORTATION

OPERATING PERIOD JULY 1, 2018 TO JUNE 30, 2019 CONTRACT NUMBER 4999 (UNAUDITED)

Line Item	Revenue								
401	Passenger Fares/Donations							\$	27,381
402	Special Transit Fares								119,864
409	Local Cash Grants								106,905
411	State Cash Grants and Reimbursement								1,241,326
412	State Special Fare Assistance								21,223
	Total Revenue							\$	1,516,699
	Section 5311 Operating Rever	iue						_\$_	27,381
	Expenses				Actual		Actual		
					ministrative		Operating		m . 1
					Expenses		Expenses	-	Total
501	Labor			\$	83,872	\$	916,406	\$	1,000,278
502	Fringe Benefits				21,368		247,994		269,362
503	Services				14,793		22,530 179,747		37,323
504.01	Fuel and Lubricants				-		•		179,747
504.02	Tires and Tubes				22.206		7,454		7,454
504.99	Other Materials				22,306		45,913		68,219 48,934
505	Utilities Consults and Linkility				48,934 60,512		-		60,512
506	Casualty and Liability				22,862		18,430		41,292
509	Miscellaneous Lease and Rentals				21,435		10,450		21,435
512	Other: Indirect Costs				11,618		143,754		155,372
	Total Expenses				307,700	\$	1,582,228	-\$	1,889,928
	Total Expenses			<u> </u>	307,700	<u> </u>	1,302,220	<u> </u>	1,007,720
	Section 5311 Grant Reimbursement	Adn	ninistrative	(Operating				Grant
		E	xpenses		Expenses		Total		Total
	Eligible Expenses	\$	307,700	\$	1,582,228	\$	1,889,928		
	Less: Section 5311 Operating Revenue				27,381		27,381		
	Section 5311 Deficit			\$	1,554,847	\$	1,862,547		
	Section 5311 Reimbursement		X 80%		X 50%			•	1 027 274
	Eligible Reimbursement Per Percentages	\$	246,160	\$	791,114			\$	1,037,274
	Funding Limits Per Contract						202.022		393,033
	Maximum Section 5311 Reimbursement						393,033		393,033
	Less: IDOT Payments - Section 5311 Reim	bursemer	nts						393,033
	Amount Under Paid							\$	
	Grantee Local Match Requirement					\$	1,469,514		
	Grantee Match Sources								
	Downstate Operating Grant					\$	1,241,326		
	Local Contracts						247,992		
	In-Kind Services, Subsidies, Donations						-		
	Total Grantee Match Sources					\$	1,489,318		
	Local Transit Funds Retained (Public Trans	sit Acct)							
	Beginning carry forward balance					\$	250,588		
	FY local transit amounts received						247,992		
	FY local transit amounts received (carryove	er)					112,935		
	Less expended for capital and operating	•				_	228,189		
	Ending carry forward balance					\$	383,326		

SHELBY COUNTY, ILLINOIS SCHEDULE OF REVENUE AND EXPENSES DOWNSTATE OPERATING ASSISTANCE GRANT OPERATING PERIOD JULY 1, 2018 TO JUNE 30, 2019 CONTRACT NUMBER OP-18-58-IL (UNAUDITED)

Line Item	Operating Revenues and Income	
401	Passenger Fares	\$ 27,381
402	Special Transit Fares	119,864
409	Local Cash Grants	106,905
412	State Special Fare Assistance	21,223
413	Federal 5311 Operating Assistance	 393,033
	Total Operating Revenues	\$ 668,406
	Operating Expenses	
501	Labor	\$ 13,458
508	Purchased Transportation	1,889,928
	Indirect Cost Rate	 6,346
	Total Operating Expenses	\$ 1,909,732
	Total Eligible Operating Expenses	\$ 1,909,732
	Downstate Operating Assistance Reimbursement	
	Total Eligible Operating Expenses - 65% of Total Eligible Expenses	\$ 1,241,326
	Total Operating Expenses	\$ 1,909,732
	Total Operating Revenues & Income	 668,406
	Deficit	\$ 1,241,326
	Maximum Contract Amount	 1,402,940
	FY19 Eligible Downstate Operating Assistance (Deficit, 65% of eligible expense, or maximum contract amount, whichever is less)	\$ 1,241,326
	FY19 Downstate Operating Assistance Received (prior to close of fiscal year)	\$ 1,178,383
	FY19 Downstate Operating Assistance Receivable (at close of fiscal year)	\$ 62,943
	FY19 Downstate Operating Assistance (Over) Under Paid	\$



SHELBY COUNTY, ILLINOIS SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS For the year ended August 31, 2019

Federal Grantor / Pass-through Grantor / Program Title or Cluster	Federal CFDA Number	Pass-through Grantor's Number	Federal E Amount	Federal Expenditures mount Total	Passed Through to Subrecipients
U.S. Department of Agriculture Passed through Illinois Department of Human Services: Supplemental Nutrition Program for Women, Infants, & Children	10.557	FCSXQ01093	\$61,884		↔
Supplemental Nutrition Program for Women, Infants, & Children	10.557	FCSXQ01093	11,326		1 1
WIC Breastfeeding Peer Counseling WIC Breastfeeding Peer Counseling	10.557	FCSXQ01197	932 932		1 1
2020 WIC Supplemental Nutrition Program - non-cash	10.557	non-cash	20,485		
Total CFDA # 10.557				228,134	1
Total U.S. Department of Agriculture				228,134	
U.S. Department of Transportation Passed through Illinois Department of Transportation: Transit Services Programs Cluster: Public Transportation Vehicles - Non - Cash Total Transit Services Programs Cluster	20.513	CAP-13-1021-CVP	118,316	118,316	ı
(m) 2019 Section 5311 Operating Assistance Grant	20.509	0338-9576		393,033	1
Total U.S. Department of Transportation				511,349	1

SHELBY COUNTY, ILLINOIS SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

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Federal Grantor / Pass-through Grantor / Program Title or Cluster	CFDA	Pass-through Grantor's Number	Federal Es	Federal Expenditures mount Total	Passed Through to Subrecipients
U.S. Department of Health and Human Services Passed through Illinois Department of Public Health: Perinatal Hepatitis B Prevention through Case Management	93.268	05080081H		462	1
Passed through Illinois Department of Healthcare and Family Services: Medicaid Cluster: Medical Assistance Program Total Medicaid Cluster Child Support	93.778	unknown unknown	55,543	55,543	1 1
Passed through Illinois Department of Human Services: 2020 Healthworks 2019 Healthworks Total CFDA # 93.667	93.667	FCSYU05093 FCSYU05093	5,179	8,644	1
Total U.S. Department of Health & Human Services	rvices			62,689	1
U.S. Department of Homeland Security Passed through Illinois Emergency Management Agency: 2018 Emergency Management Performance 2019 Emergency Management Performance Subtotal CFDA # 97.042	97.042	18EMASHELB 19EMASHELB	2,326	19,246	1
Total U.S. Department of Homeland Security	À ;			19,246	1

SHELBY COUNTY, ILLINOIS SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

For the year ended August 31, 2019

Passed Through to	Subrecipients				1			1		1	· ·
Federal Expenditures	Total				420			7,443	1	7,863	\$ 832,281
Federal Ex	Amount		12 350	58			176	7,267			
Pass-through	Grantor's Number		95380182G 85380187E	05080081H			18SHELBY	19SHELBY			
CFDA	Number		509.99	66.605			66.032	66.032			
Federal Grantor / Pass-through Grantor /	Program Title or Cluster	U.S. Environmental Protection Agency Passed through Illinois Department of Public Health:	2018 Safe Drinking Water	2019 Safe Drinking water 2020 Safe Drinking Water	Subtotal CFDA # 66.605	Passed through Illinois Emergency Management Agency:	2018 State Indoor Radon Grant Program	2019 State Indoor Radon Grant Program Subtotal CFDA # 66.032		Total U.S. Environmental Protection Agency	Total expenditures of federal awards

(m) - major program

SHELBY COUNTY, ILLINOIS NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS For the year ended August 31, 2019

Note 1 - Basis of Presentation

The accompanying schedule of expenditures of federal awards (the "Schedule") includes the federal award activity of Shelby County, Illinois under programs of the federal government for the year ended August 31, 2019. The information in this Schedule is presented in accordance with the requirements of Title 2 U S. Code of Federal Regulations, Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of Shelby County, Illinois, it is not intended to and does not present the financial position and changes in net assets of Shelby County, Illinois. Therefore, some amounts presented in this schedule may differ from amounts presented in, or used in the preparation of the basic financial statements.

Note 2 - Summary of Significant Accounting Policies

Expenditures reported on the Schedule are reported on the modified cash basis of accounting. Expenditures are recognized and recorded upon the disbursement of cash. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement.

Note 3 - Indirect Cost Rate

Shelby County, Illinois has elected to use the 10-percent de minimis indirect cost rate allowed under the Uniform Guidance.

Note 4 - Nonmonetary Assistance

Nonmonetary assistance for food supplements and vehicles are reported in the Schedule at the fair market value of these items received and disbursed.

Note 5 - Subrecipients

Shelby County did not provide federal awards to subrecipients during the fiscal year ended August 31, 2019.

Note 6 - Insurance Provided by Federal Agencies

The County did not receive any insurance coverage provided by a federal agency during the fiscal year ended August 31, 2019.

Note 7 - Loans. Loan Guarantees, and Loan Subsidiaries

The County did not have any loans, loan guarantees, or loan subsidies at August 31, 2019.

A. SUMMARY OF AUDIT RESULTS

- 1. The auditors' report expresses unmodified opinions on the modified cash basis financial statements of the governmental activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of Shelby County, Illinois.
- 2. Deficiencies disclosed during the audit of the financial statements of Shelby County, Illinois are reported in the Independent Auditors' Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards*. Finding 2019-001 is reported as a material weakness; and findings 2019-002 and 2019-004 are reported as significant deficiencies.
- 3. There were no instances of noncompliance material to the financial statements of Shelby County, Illinois.
- 4. No material weaknesses or significant deficiencies relating to the audit of the major federal award program are reported in the Independent Auditors' Report on Compliance for Each Major Federal Program; Report on Internal Control over Compliance and Report on Schedule of Expenditures of Federal Awards Required by Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards.
- 5. The auditors' report on compliance for the major federal award programs for Shelby County, Illinois expresses an unmodified opinion.
- 6. There were no audit findings relative to the major programs for Shelby County, Illinois.
- 7. The programs tested as major programs include: 2019 Section 5311 Operating Assistance Grant, CFDA No. 20.509.
- 8. The threshold for distinguishing Type A and B programs was \$750,000.
- 9. Shelby County, Illinois was not determined to be a low-risk auditee.

Finding No. 2019-001 - Controls over Financial Statement Preparation

Criteria:

Shelby County is required to maintain a system of controls over the preparation of financial statements in accordance with the modified cash basis. County internal controls over financial reporting should include adequately trained personnel with the knowledge, skills, and expertise to prepare and/or thoroughly review the modified cash basis financial statements to ensure that they are free of material misstatements and include all disclosures as required by the Governmental Accounting Standards Board.

GASB Statement No. 34, Basic Financial Statements – Management's Discussion and Analysis – for State and Local Governments (Statement), requires governments to present government-wide and fund financial statements as well as a summary reconciliation of the (a) total governmental fund balances to the net position of governmental activities in the Statement of Net Position, and (b) total change in governmental fund balances to the change in the net position of governmental activities in the Statement of Activities. In addition, the Statement requires information about the government's major and nonmajor funds in the aggregate, to be provided in the fund financial statements.

Condition and Context:

Shelby County lacks sufficient internal controls over the financial reporting process. While the County maintains controls over the processing of most accounting transactions, there are not sufficient controls over the preparation of the modified-cash basis financial statements for management or employees in the normal course of performing their assigned functions to prevent or detect financial statement misstatements and disclosure omissions in a timely manner.

Cause:

The additional expense to hire and/or train accounting personnel to prepare and/or review financial statements would take away from the funds available to provide services for County residents.

Effect or Potential Effect:

Management or employees in the normal course of performing their assigned functions may not prevent or detect financial statement misstatements and disclosure omissions in a timely manner. During the year ended August 31, 2019, the County made a prior period adjustment to adjust the capital assets balance.

Recommendation:

As part of its internal control over the preparation of its financial statements, including disclosures, Shelby County should implement a comprehensive preparation and/or review procedure to ensure that the financial statements, including disclosures, are complete and accurate. Such procedures should be performed by a properly trained individual(s) possessing a thorough understanding of the modified cash basis of accounting, GASB pronouncements, and knowledge of the Shelby County's activities and operations.

Responsible Official's Response:

Management is aware of and agrees with the deficiency, but has decided to not correct the issue. See the corrective action plan.

Finding No. 2019-002 - Controls Over the Payroll Process

Criteria:

Shelby County is required to maintain a system of controls over the payroll process to provide accurate compensation, comply with regulations and union contracts, and prevent misstatements due to error or fraud.

Condition and Context:

The Sheriff's office does not employ a systematic process for tracking employee hours and calculating wages and overtime. The following errors or inconsistencies were noted in our testing: 1) An employee was paid twice for the same eight-hour work period. 2) One employee was shown to have worked a holiday according to the schedule, for which he should receive twelve hours of compensatory time, but per management, he incorrectly reported that he did not work the holiday and received eight hours of compensatory time. 3) An employee took a personal day on a day originally scheduled, and the variation was not noted on the schedule.

Cause:

Deputies do not maintain timecards, and only time that is eligible for overtime or holiday pay is tracked in an unsystematic manner. Proper segregation of duties is not always maintained, and there are inconsistencies in who prepares the documentation.

Effect or Potential Effect:

Management or employees in their normal course of performing their assigned functional may not timely prevent misstatements due to error or fraud or correctly calculate overtime pay and employee wages.

Recommendation:

We recommend that the sheriff's office employ a more thorough and systematic process for tracking time worked and calculating wages and overtime.

Responsible Official's Response:

Management agrees with the finding and recommendation.

Finding No. 2019-003 - Noncompliance with IRS Regulations

Criteria:

Shelby County is required to follow regulations of various governing authorities, including the Internal Revenue Service (IRS), relating to clothing allowances, accountable plans, and information returns.

Condition and Context:

The Shelby County Sheriff's office reimbursed employees for clothing allowance items of a personal nature without including these amounts in compensation as a taxable fringe benefit.

In addition, the County pays the coroner a \$2,500 stipend every year to cover use of his personal office and supplies without using an accountable plan, filing a Form 1099-MISC for rent, or including this amount in compensation.

Cause:

County officials were unaware of the IRS requirements.

Effect or Potential Effect:

The County could be subject to various penalties and interest for violating the IRS regulations.

Recommendation:

The County should follow IRS guidelines for payments to employees.

Responsible Official's Response:

Management agrees with the finding and recommendations.

Finding No. 2019-004 - Inadequate Segregation of Duties

Criteria:

County officials should separate duties of employees so the work of one individual is either independent of, or serves to check on, the work of another.

Condition and Context:

In the offices of the county clerk, sheriff, and tourism, the same individual(s) is responsible for multiple functions including collecting cash receipts, writing checks, recording receipts and expenses, and/or reconciling the bank statements.

Cause:

The county clerk, sheriff, and tourism offices are small with few employees.

Effect or Potential Effect:

A lack of proper segregation of duties and internal controls over financial transactions increases the likelihood that errors, loss, or abuse would not be prevented or detected in the normal course of employees performing assigned duties.

Recommendation:

We recommend that the different functions outlined above be performed by different employees or compensating detective controls be employed to mitigate the risk.

Responsible Official's Response:

Management agrees with the finding and recommendations.

SHELBY COUNTY, ILLINOIS CORRECTIVE ACTION PLAN FOR CURRENT YEAR AUDIT FINDINGS For the year ended August 31, 2019

Finding No. 2019-001 - Controls Over Financial Statement Preparation

Condition:

Shelby County lacks sufficient internal controls over the financial reporting process. While the County maintains controls over the processing of most accounting transactions, there are not sufficient controls over the preparation of the modified-cash basis financial statements for management or employees in the normal course of performing their assigned functions to prevent or detect financial statement misstatements and disclosure omissions in a timely manner.

Plan:

The County accepts the degree of risk associated with this condition because the additional expense to hire and/or train accounting personnel to prepare and/or review financial statements would take away from the funds available to provide services for County residents. Management will reevaluate year end reporting controls annually and pursue additional training when it is considered cost beneficial. The County will continue to review, approve, and accept responsibility for the audit adjustments, financial statements and related notes provided by the auditors.

SHELBY COUNTY, ILLINOIS CORRECTIVE ACTION PLAN FOR CURRENT YEAR AUDIT FINDINGS (CONTINUED) For the year ended August 31, 2019

Finding No. 2019-002 - Controls Over the Payroll Process

Condition:

The Sheriff's office does not employ a systematic process for tracking employee hours and calculating wages and overtime. The following errors or inconsistencies were noted in our testing: 1) An employee was paid twice for the same eight-hour work period. 2) One employee was shown to have worked a holiday according to the schedule, for which he should receive twelve hours of compensatory time, but per management, he incorrectly reported that he did not work the holiday and received eight hours of compensatory time. 3) An employee took a personal day on a day originally scheduled, and the variation was not noted on the schedule.

Plan:

The Sheriff's office employees now clock in and out on the inner CAD computer program. In addition, employees fill out a spreadsheet for payroll which is approved by the Sheriff.

SHELBY COUNTY, ILLINOIS CORRECTIVE ACTION PLAN FOR CURRENT YEAR AUDIT FINDINGS (CONTINUED) For the year ended August 31, 2019

Finding No. 2019-003 - Noncompliance with IRS Regulations

Condition:

The Shelby County Sheriff's office reimbursed employees for clothing allowance items of a personal nature without including these amounts in compensation as a taxable fringe benefit. In addition, the County pays the coroner a \$2,500 stipend every year to cover use of his personal office, supplies, and the absence of County provided health insurance without using an accountable plan, filing a Form 1099-MISC for rent, or including this amount in compensation.

Plan:

The Sheriff's office changed their policy for employee clothing allowances starting September 1, 2019. They now pay a flat amount to all employees and include the entire amount in compensation. The fees and salaries committee will review the purpose of the \$2,500 annual payment to the coroner and consider how they should handle it in the future to be in compliance with IRS regulations.

SHELBY COUNTY, ILLINOIS CORRECTIVE ACTION PLAN FOR CURRENT YEAR AUDIT FINDINGS (CONTINUED) For the year ended August 31, 2019

Finding No. 2019-004 - Inadequate Segregation of Duties

Condition:

In the offices of the county clerk, sheriff, and tourism, the same individual(s) is responsible for multiple functions including collecting cash receipts, writing checks, recording receipts and expenses, and/or reconciling the bank statements.

Plan:

The office of the county clerk has implemented steps to segregate duties and incorporate mitigating controls. The office of the sheriff plans to have another person independent of the custody of assets and bookkeeping to review the monthly bank statements and reports. The tourism office accepts the degree of risk associated with this condition because the expense to hire additional employees would take away from the funds available to promote tourism in the County.

SHELBY COUNTY, ILLINOIS SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS For the year ended August 31, 2019

Audit Finding Reference: 2018-001 Controls Over Financial Statement Preparation

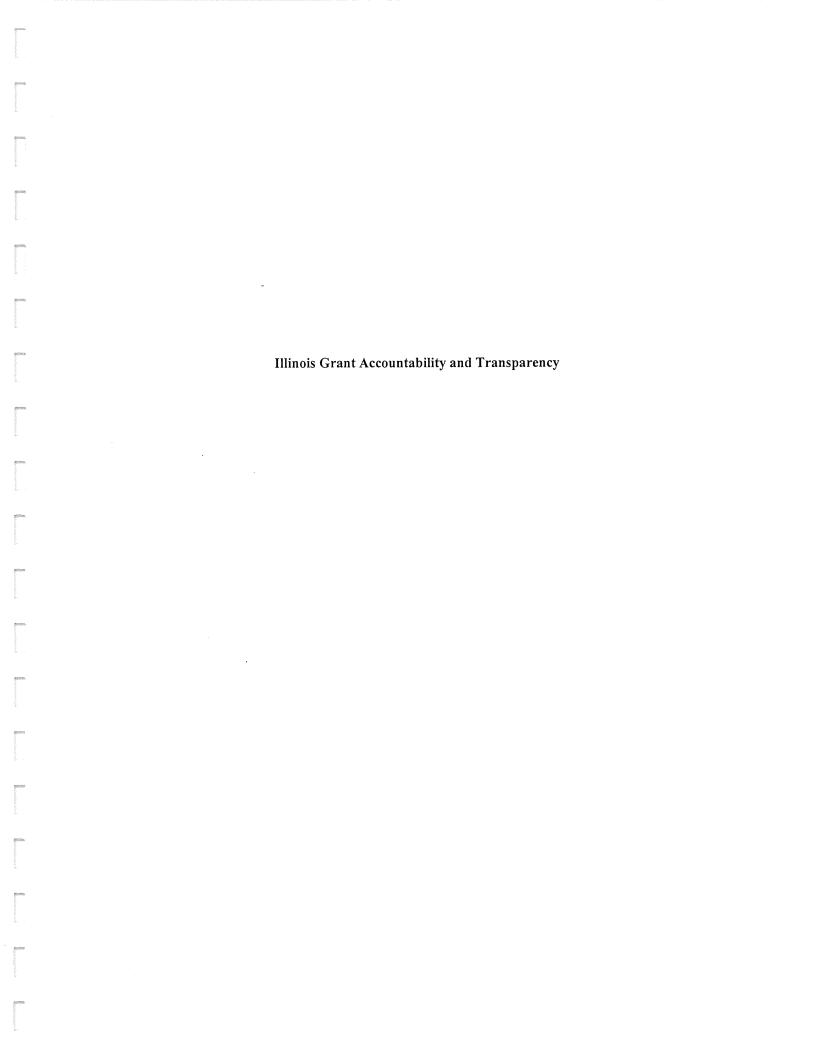
Condition:

The County prepares interim financial reports using software specifically designed for governmental reporting. These interim reports are reviewed by county management. For year-end reporting purposes, the County relies on the auditor to prepare drafts of full disclosure statements (including footnotes) in accordance with Government Accounting Standards Board Statements #34. The County currently lacks significant expertise to prepare year-end full disclosure financial statements without significant assistance from the auditor.

Status of Prior Finding:

Repeated as current year finding 2019-001. Shelby County does not plan to

correct the deficiency at this time.



SHELBY COUNTY, ILLINOIS CONSOLIDATED YEAR-END FINANCIAL REPORT

For the year ended August 31, 2019

CSFA#	Program Name	State	Federal	Other	Total
444-80-0668	Supplemental Nutrition Program for				
	Women, Infants and Children - WIC				
	Program	\$ -	\$ 73,210	\$ -	\$ 73,210
444-80-0670	Supplemental Nutrition Program for				
	Women, Infants, and Children -				
	Breastfeeding Peer Counselor				
	Program	-	7,112	-	7,112
444-80-1674	Bureau of Maternal and Child Health -				
	Family Case Management	50,426	-	-	50,426
444-80-1675	Bureau of Maternal and Child Health -				
	High Risk Infant Follow -				
	Up/Healthworks	32,220	8,644	-	40,864
478-00-0245	Child Support Enforcement	535	1,040	-	1,575
	Medical Assistance Program	-	55,543	-	55,543
482-00-0901	Local Health Protection Grant	73,712	462	-	74,174
482-00-0902	Tanning Program	400	-	-	400
482-00-0903	Body Art Establishment Inspection				
	Grant Program	750	-	-	750
482-00-0904	Vector Surveillance and Control Grants	11,855	-	-	11,855
482-00-0905	Ground Water Permit	675	-	-	675
482-00-0911	Illinois Tobacco-Free Communities	20,342	-	-	20,342
482-00-1034	Safe Drinking Water	-	420	-	420
482-00-1583	Lead Poisoning Prevention and Respons	11,748	-	-	11,748
494-00-0966	County Consolidated Program	127,626	-	-	127,626
	Motor Fuel Tax Program	421,171	-	-	421,171
494-80-0338	Transit 5311 Formula Grants for Rural				
	Areas	-	393,033	-	393,033
494-80-1141	Transit Downstate Operating				
	Assistance	1,241,326	-	-	1,241,326
	State Indoor Radon Grants	-	7,443	3,128	10,571
588-40-0450	Emergency Management Performance				
	Grants	-	19,246	19,246	38,492
	Other grant programs and activities	-	-	-	-
	All other costs not allocated	-		9,974,334	9,974,334
	Totals:	\$1,992,786	\$ 566,153	\$ 9,996,708	\$12,555,647

SHELBY COUNTY, ILLINOIS CONSOLIDATED YEAR-END FINANCIAL REPORT - COMPONENT UNIT For the year ended August 31, 2019

CSFA#	Program Name		State	F	ederal	Other	Total
420-25-0524	Local Tourism & Convention Bureau	\$	15,556	\$	-	\$ 7,048	\$ 22,604
420-25-1606	Local Tourism & Convention Bureau						
	Program		747		-	1,940	2,687
	Other grant programs and activities		-		-	-	-
	All other costs not allocated		-		-	56,823	56,823
	Totals:		16,303	\$	-	\$ 65,811	\$ 82,114