Shelbyville, Illinois

**Financial Report** 

Year Ended August 31, 2021





Year Ended August 31, 2021

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## **Independent Auditor's Report**

To the County Board Shelby County, Illinois Shelbyville, Illinois

## Report on the Financial Statements

We have audited the accompanying modified cash basis financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Shelby County, Illinois (the "County"), as of and for the year ended August 31, 2021, and the related notes to the financial statements, which collectively comprise the County's basic financial statements as listed in the table of contents.

## Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with the modified cash basis of accounting described in Note 1; this includes determining that the modified cash basis of accounting is an acceptable basis for the preparation of the financial statements in the circumstances. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

## **Auditor's Responsibility**

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinions.

## **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective modified cash basis financial position of the governmental activities, each major fund, and the aggregate remaining fund information of Shelby County, Illinois, as of August 31, 2021, the respective changes in modified cash basis financial position for the year then ended in accordance with the basis of accounting described in Note 1.

## **Basis of Accounting**

We draw attention to Note 1 of the financial statements which describes the basis of accounting. The financial statements are prepared on the modified cash basis of accounting, which is a basis of accounting other than accounting principles generally accepted in the United States. Our opinions are not modified with respect to this matter.

#### **Other Matters**

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the County's financial statements. The management's discussion and other information, as listed in the of contents, are the responsibility of management, are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information has not been subjected to the auditing procedures applied in the audit of the basic financial statements, and accordingly, we do not express an opinion or provide any assurance on them.

## **Emphasis of Matter**

As discussed in Note 1 to the financial statements, the County adopted accounting guidance GASB Statement No 84, Fiduciary Activities, during the year ended August 31, 2021. Our opinions are not modified with respect to this matter.

## Other Reporting Required by Government Auditing Standards

In accordance with Government Auditing Standards, we have also issued our report dated August 9, 2022 on our consideration of the County's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of County's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the County's internal control over financial reporting and compliance.

August 9, 2022 Sterling, Illinois

Wippei LLP

# **Management's Discussion and Analysis**

## Management's Discussion and Analysis

Shelby County, Illinois,' (the "County") management's discussion and analysis (MD&A) is generally intended to (1) assist the reader in focusing on significant financial issues, (2) provide an overview of the County's financial activities, (3) identify changes in the County's financial position (its ability to meet future financial demands and conditions), (4) identify any material deviations from the governmental unit's financial plan (approved budget), and (5) identify individual fund issues or concerns.

The MD&A is provided at the beginning of the report to provide an overview of the County's financial position at August 31, 2021 and the results of operations for the year. This summary should not be taken as a replacement for the audit report, which consists of the basic financial statements, notes to the financial statements, required and supplementary information.

#### **FINANCIAL HIGHLIGHTS**

- The County's assets exceeded its liabilities at the close of the fiscal year by \$34,169,200 (net position). Of this
  amount, \$3,420,332 (unrestricted net position) may be used to meet the County's ongoing obligations.
- The County's total net position increased by \$1,877,292 during fiscal year 2021 as reported in the statement of activities.
- The County's major revenue consisted of \$4,953,062 in property tax distributions, \$5,352,393 in operating grants and contributions, and \$2,636,439 in charges for services.
- At of the close of fiscal year 2021, the County's governmental funds reported combined ending fund balances of \$16,925,136, an increase by \$2,484,942 in comparison to the prior year.
- At the end of fiscal year 2021, the unassigned fund balance in the General Fund was \$2,904,114.

#### **OVERVIEW OF THE FINANCIAL STATEMENTS**

This discussion and analysis is intended to serve as an introduction to the County's basic financial statements. The County's basic financial statements comprise three components: (1) government-wide financial statements (2) fund financial statements, and (3) notes to the basic financial statements. This report also contains required supplementary and supplementary information in addition to the basic financial statements themselves.

## **Government-Wide Financial Statements**

These statements are designed to provide readers with a broad overview of the County's finances, in a manner similar to private-sector business, using the modified cash basis of accounting.

The statement of net position-modified cash basis presents information on all of the County's assets including liabilities including, with the difference between the two reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of improvements or deterioration of the financial position of the County.

The statement of activities presents information that shows how the County's net position changed during the most recent fiscal year. The financial statements are prepared under the modified cash basis of accounting, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America, whereby revenues and assets are recognized when received, regardless of when they are earned and expenditures/expenses and liabilities are recognized when payment is made, regardless of when they All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus revenues and expenses are reported in this statement for some items that will result in cash flows in future fiscal years.

## Management's Discussion and Analysis

## Government-Wide Financial Statements (Continued)

These statements highlight the functions of the County that are principally supported by taxes and intergovernmental revenues (governmental activities). The governmental activities of the County include general control and administration, public safety, judiciary and court related, corrections, transportation, public health, public welfare, and interest on long-term debt. There are no business-type activities accounted for by the County.

## Fund Financial Statements

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The County, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

Governmental funds. Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements. The County's Governmental Funds during the reporting period use the modified cash basis of accounting which the same as the modified cash basis of accounting for government-wide financial statement reporting purposes.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the County's near-term financial decisions. Both the governmental funds balance sheet and the governmental funds statement of revenues, expenditures and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and government-wide activities.

The County maintains individual governmental funds. Information is presented separately in the governmental funds balance sheet and in the governmental funds statement of revenues, expenditures, and changes in fund balances for major funds, (the General Fund, County Health, Illinois Municipal Retirement (IMRF), Social Security, and Township Motor Fuel). All other nonmajor governmental funds are combined and presented in one column. Individual fund data for each of the nonmajor governmental funds is provided in the form of combining statements elsewhere in this report.

Fiduciary Funds. The County also maintains a number of fiduciary funds in the form of agency funds, which are used to account for resources - almost exclusively cash and investments - held by the County for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the County's own programs.

## Management's Discussion and Analysis

## **Notes to the Financial Statements**

These provide additional information that is essential to gaining a full understanding of the data provided in the government-wide and fund financial statements.

## Other Information

This information addresses the County's budgetary comparison schedules of major funds, Multiyear Schedule of Changes in Net Pension Liability and Related Ratios, and the Multiyear Schedule of IMRF Contributions. The nonmajor governmental funds, fiduciary funds, and tort immunity expenditures are presented immediately following the information on pensions.

## Management's Discussion and Analysis

## **Government-Wide Financial Analysis**

As previously addressed, net position may serve the purpose over time as a useful indicator of a government's financial position. To that end, Shelby County, Illinois's assets exceeded its liabilities by \$34,169,200 for FY2021.

The following table represents a condensed Statement of Net Position-Modified Cash Basis of the County for governmental activities as of August 31:

## Statement of Net Position-Modified Cash Basis Governmental Activities

	2021	2020
	A 47 022 554 A	10.762.000
Current assets	\$ 17,033,664 \$	
Noncurrent assets	17,288,477	17,902,742
Total assets	34,322,141	28,664,840
Current liabilities	115,482	121,378
Noncurrent liabilities	37,459	44,413
Total liabilities	152,941	165,791
Net position		
Net investment in capital assets	17,244,064	17,851,714
Restricted	13,504,804	6,453,727
Unrestricted	3,420,332	4,193,608
Total net position	\$ 34,169,200 \$	28,499,049

The 2020 amounts were not restated for implementation of GASB Statement No. 84.

At August 31, 2021, the County is able to report positive balances in all three categories of net position.

A portion of the County's net position is reflected in its investments in capital assets (i.e., land, buildings, equipment, and infrastructure). The County uses these assets to provide services. Therefore these assets are not available for future spending. Although the County's investments in its capital assets are reported net of available debt, it is important to note that under this consideration the resources required to repay this type of debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these types of liabilities.

## Management's Discussion and Analysis

## **Government-Wide Financial Analysis (Continued)**

The following condensed financial information was derived from the Government-Wide Statement of Activities and reflects how the County's net position changed during the fiscal years.

# Changes in Net Position-Modified Cash Basis Governmental Activities

	2021	2020
Revenues:		
Program revenues:		
Charges for services	\$ 2,636,439	\$ 1,527,701
Operating grants and contributions	5,352,393	2,542,758
Capital grants and contributions	3,864,041	895,588
General revenues:		
Property taxes	4,953,062	4,679,929
Sales and other taxes	2,547,985	2,663,520
Unrestricted investment earnings	87,495	191,664
Miscellaneous	218,837	150,439
Total revenues	19,660,252	12,651,599
Expenses:		
General control and administration	3,170,169	4,869,005
Indemnity	-	985
Public safety	3,114,958	2,624,011
Judiciary and legal	1,295,258	467,878
Corrections	221,763	138,505
Public works/transportation	7,918,730	1,897,658
Public health and public welfare	1,963,965	2,500,196
Culture and recreation	95,716	<u></u>
Interest	2,401	873
Total expenses	17,782,960	12,499,111
Change in net position	\$ 1,877,292	\$ 152,488

The 2020 amounts were not restated for implementation of GASB Statement No. 84.

The County's 2021 total revenues come from a variety of sources including 25% from property taxes, and 13% of every dollar raised comes from some other type of tax. Another 27% comes from operating grants and contributions along with 13% from fees charged for services.

The County's 2021 expenses cover a range of services, with about 45% related to transportation and 18% related to general control and administration. Another 18% is devoted to public safety along with 7% towards judiciary and court related services.

## Management's Discussion and Analysis

## **Government-Wide Financial Analysis (Continued)**

Net position increased \$1,877,292 from the previous year. For the fiscal year ended August 31, 2021 revenues from governmental activities totaled \$19,660,252. Tax revenues (\$7,501,047, or 38%) represent the largest source. Operating grants and contributions in 2021 account for \$5,352,393 million (45%) of the governmental activities revenue. These are mainly derived from federal and state grants.

In the following table, we have presented the cost of each of the County's functions as well as the net cost (total cost less revenues generated by the activities) for each. Net costs help to show what functions are being covered by direct revenue and those that are covered by the net revenue of others.

Year Ended August 31, 2021	Total Cost of Service	Net Cost of Service
General control and administration	\$ 3,170,169 \$	(1,455,138)
Public safety	3,114,958	(3,022,930)
Judiciary and court related	1,295,258	56,242
Corrections	221,763	(221,763)
Public works/transportation	7,918,730	(150,505)
Public health	928,932	(750,769)
Public welfare	1,035,033	(287,107)
Culture and recreation	95,716	(95,716)
Interest	2,401	(2,401)
Total governmental activities	\$ 17,782,960 \$	(5,930,087)
	Total Cost of	Net Cost of
Year Ended August 31, 2020	Service	Service
General control and administration	\$ 4,869,005 \$	(3,881,830)
Indemnity	985	3,875
Public safety	2,624,011	(2,363,040)
Corrections	138,505	(138,505)
Judiciary and court related	467,878	(112,659)
Public works/Transportation	1,897,658	916,793
Public health and welfare	2,500,196	(1,956,825)
Interest	873	(873)

For the fiscal year ended August 31, 2021, expenses for governmental activities totaled \$17,782,960. Transportation related expenses accounted for \$7,918,730 (45%) of the total governmental activities expenses in 2021. Various funds established for the County Highway Department account for these expenses.

General control and administrative expenses accounted for \$3,170,169 or 18% of the governmental activities total. These expenses are used for the operations of departments conducting such functions as administrative and financial functions, elections, document recording and retrieval, and assessment of property.

## Management's Discussion and Analysis

## **Government-Wide Financial Analysis (Continued)**

Public Safety (18% of the total) accounted for \$3,114,958 in expenses during 2021. The highest percentage of public safety is directly tied to the operations of the Sheriff's Department. The coroner, animal control, and emergency service function are also part of this activity group.

Judiciary and Court related expenses totaled \$1,295,258 (7%) in 2021. Expenses relating to the circuit court, public defender, court services, and the State's Attorney relate to this function.

Public Welfare related expenses represented \$1,035,033 (6%) of the total governmental expense activity. The highest percentage of public welfare is directly tied to the operations of the public transportation grant.

Public Health related expenses represented \$928,932 (5%) of the total governmental expense activity. These expenses are used for the operations of the health department.

Corrections related expenses represented \$221,763 (1%)%) of the total governmental expense activity. These expenses are used for the operations of the county jail.

## Financial Analysis Of The County's Funds

County uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

## **Governmental Funds**

The focus of the County's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the County's financing requirements. In particular, unassigned fund balances may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

As of the end of the current fiscal year the County's governmental funds reported combined ending fund balances of \$16,925,136, an increase of \$2,484,942 in comparison with the previous fiscal year. The general fund is the primary operating fund of the County. At the end of the current fiscal year, the unassigned fund balance of the general fund was \$2,904,114. As a measure of the general fund's liquidity, it may be useful to compare the unassigned fund balance to total fund expenditures.

## **Budgetary Highlights**

The County's does not prepare a line-by-line budget for its General Fund and major Special Revenue Fund. As a result, no budgetary highlights are presented.

## Management's Discussion and Analysis

## **Budgetary Highlights (Continued)**

## Capital Asset And Long-Term Debt Activity

## **Capital Assets**

The County's investment in capital assets for its governmental activities at year end totaled \$17,288,477 (net of accumulated depreciation). This investment in capital assets includes land, buildings and improvements, equipment, and highway infrastructure such as roads and bridges. There were \$147,779 of capital asset additions recorded during the year and \$762,044 of depreciation charges were expensed on the total capital assets. More detailed information can be found in Note 5 of the financial statements.

Major capital asset events during the fiscal year included the following:

- Office furniture, equipment and vehicles = \$72,649
- Building and Improvements = \$45,943

Net Book Value of Capital Assets at August 31	2021		2020
Land	\$ 3,414,0	046 \$	3,414,046
Construction in progress	29,3	187	-
Buildings and improvements	4,521,9	956	4,686,073
Equipment	416,1	111	469,203
Vehicles	357,9	932	490,504
Infrastructure	8,549,2	245	8,842,916
Total	\$ 17,288,4	177 \$	17,902,742

#### **Debt Administration**

The County had \$44,413 in governmental activities long term debt which consisted of notes payable. See Note 9 for details of debt.

Governmental Activities Outstanding Debt at August 31	 2021	2020
Notes payable	\$ 44,413 \$	51,028
Total	\$ 44,413 \$	51,028

# Management's Discussion and Analysis

## **Requests For Information**

This financial report is designed to provide our citizens, taxpayers, customers, and potential creditors with a general overview of the County's finances and to demonstrate the County's accountability for the money it receives. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to:

Ms. Erica Firnhaber Shelby County Treasurer Shelby County Courthouse Shelbyville, Illinois 62565

# Basic Financial Statements

# Statement of Net Position - Modified Cash Basis

August 31, 2021	Governmental Activities
Assets	
Current assets	
Cash and cash equivalents	\$ 17,033,664
Total current assets	17,033,664
Capital assets:	
Capital assets not being depreciated	3,443,233
Capital assets, net of depreciation	13,845,244
Total capital assets	17,288,477
Total assets	34,322,141
Liabilities	
Current liabilities	
Accounts payable	2,182
Payroll and related	106,346
Notes payable	6,954
Total current liabilities	115,482
Management Relations	
Noncurrent liabilities Notes payable	37,459
Total noncurrent liabilities	37,459
Total liabilities	152,941
Net position	
Net investment in capital assets	17,244,064
Restricted for:	
General control and administration	1,125,964
Public safety	663,373
Judiciary and legal	293,750
Public works and transportation	6,227,574
Health other than hospital	2,091,553
Health and welfare	1,863,278
Employee benefits	1,136,198
Culture and recreation	103,114
Unrestricted	3,420,332
Total net position	\$ 34,169,200

# Statement of Activities - Modified Cash Basis

		f			
			Operating	Capital	Total
		Charges for	<b>Grants and</b>	Grants and	Governmental
Year Ended August 31, 2021	Expenses	Services	Contributions	Contributions	Activities
Functions/Programs					
Governmental activities:					
General control and administration	\$ 3,170,169			\$ -	\$ (1,455,138)
Public safety	3,114,958	69,559	-	-	(3,022,930)
Judiciary and legal	1,295,258	1,009,626	341,874	-	56,242
Corrections	221,763	-	. <u>-</u>	-	(221,763)
Public works and transportation	7,918,730	192,565		3,864,041	(150,505)
Health other than hospitals	928,932	90,374	87,789	-	(750,769)
Health and welfare	1,035,033	233,668	514,258	-	(287,107)
Culture and recreation	95,716	-	<del>-</del>		(95,716)
Interest	2,401	-	-		(2,401)
Total governmental activities	17,782,960	2,636,439	5,352,393	3,864,041	(5,930,087)
Total primary government	17,782,960	2,636,439	5,352,393	3,864,041	(5,930,087)
General revenues:					
Taxes:			•		
Property taxes					4,953,062
Replacement taxes					194,583
Sales taxes					1,037,890
Income taxes			·		1,315,190
Other taxes					322
Unrestricted investment earnings					87,495
Miscellaneous					218,837
Total general revenues					7,807,379
Change in net position					1,877,292
Net position, beginning of year					28,499,049
Prior period adjustments					3,792,859
Net position, beginning of year, restated					32,291,908
Net position, ending					\$ 34,169,200

# Balance Sheet - Modified Cash Basis - Governmental Funds

August 31, 2021	General	County Health	 IMRF		Social Security	Township Motor Fuel Tax
Assets						
Cash and cash equivalents	\$ 3,442,086	\$ 2,100,493	\$ 931,503	\$	268,819 \$	4,042,869
Total assets	\$ 3,442,086	\$ 2,100,493	\$ 931,503	\$	268,819 \$	4,042,869
Liabilities and Fund Balances Liabilities				\$	- \$	
Accounts payable	\$	\$	\$	Þ	-	_
Payroll and related	 21,754	8,940	 51,444		12,680	
Total liabilities	 21,754	8,940	 51,444		12,680	
Fund balances Restricted for:	-	-	-		-	-
General control and administration	-	-	_		-	-
Public safety	-	-	-		-	-
Judiciary and legal	-	-	-		-	_
Public works and transportation	-	-	-		-	4,042,869
Health other than hospital	-	2,091,553	-		-	
Health and welfare	-	-	-		*	-
Employee benefits	-	-	880,059		256,139	-
Culture and recreation	-	-	-		•	-
Assigned	516,218	-	-		-	-
Unassigned	 2,904,114	<u>-</u>	 		-	
Total fund balances	 3,420,332	2,091,553	880,059		256,139	4,042,869
Total liabilities and fund balances	\$ 3,442,086	\$ 2,100,493	\$ 931,503	\$	268,819 \$	4,042,869

# Balance Sheet - Modified Cash Basis - Governmental Funds (Continued)

August 31, 2021	Other Governmental Funds	Total Governmental Funds	
Assets			
Cash and cash equivalents	6,247,894	\$ 17,033,664	
Total assets	\$ 6,247,894	\$ 17,033,664	
Liabilities and Fund Balances Liabilities			
Accounts payable	\$ 2,182	\$ 2,182	
Payroll and related	11,528	106,346	
Total liabilities	13,710	108,528	
Fund balances			
Restricted for:	-	-	
General control and administration	1,125,964		
Public safety	663,373		
Judiciary and legal	293,750		
Public works and transportation	2,184,705		
Health other than hospital	-	2,091,553	
Health and welfare	1,863,278	1,863,278	
Employee benefits	•	1,136,198	
Culture and recreation	103,114	103,114	
Assigned	-	516,218	
Unassigned		2,904,114	
Total fund balances	6,234,184	16,925,136	
Total liabilities and fund balances	\$ 6,247,894	\$ 17,033,664	

Reconciliation of the Balance Sheet - Modified Cash Basis Governmental Funds to the Statement of Net Position - Modified Cash Basis
August 31, 2021

Total fund balances - governmental funds	\$ 16,925,136
Amounts reported for governmental activities in the statement of net position are different because:	
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds.	17,288,477
Long-term liabilities, including bonds payable, are not due and payable in the current period and therefore are not reported in the funds.  Notes payable	(44,413)
Total net position - governmental activities	\$ 34,169,200

Statement of Revenues, Expenditures and Changes In Fund Balance - Modified Cash Basis - Governmental Funds

W 5 1 14 www 24 2024		General	Co	ounty Health		IMRF		icial urity
Year Ended August 31, 2021 Revenues		General	CU	unty ricatti		117/11/1		21.07
Taxes	\$	1,958,824	Ś	319,442	Ś	941,057	\$ 3	329,403
Intergovernmental revenues	~	3,469,771	*	612,825	•	28,858		
Charges for services		109,788		224,843		-		_
Licenses and permits		6,772		22,793		_		_
Fines and forfeitures		707,836				-		_
		12,303		12,187		3,471		1,428
Interest		122,034		200		5,172		<b>-,</b>
Miscellaneous		122,034						
Total revenues		6,387,328		1,192,290		973,386	3	330,831
Expenditures								
Current:						4.CC 4.DE		C1 747
General control and administration		2,287,639		-		166,405	1	61,742 134,020
Public safety		2,396,307		-		361,208		
Judiciary and legal		531,522		-		111,937		41,532
Corrections		176,517		-		32,467		12,047
Public works and transportation		171		**		131,481		48,784
Health other than hospitals		-		752,024		125,879		46,705
Health and welfare		66,773		134,019		-		-
Culture and recreation		-		•		-		-
Debt service								
Principal payments		~		-		-		-
Interest payments		-		•		-		-
Capital outlay		72,649				-		
Total expenditures		5,531,578		886,043		929,377	3	<u>844,830</u>
Excess (deficiency) of revenues over expenditures		855,750		306,247		44,009		(13,999)
Other financing sources (uses)								
Transfers in		818,574		260,195		-		-
Transfers out		(979,099)		(260,195)		-		
Total other financing sources (uses)		(160,525)	l	_		_		_
Net change in fund balance		695,225		306,247		44,009	(	(13,999)
Fund balances, beginning of year, as restated		2,725,107		1,785,306		836,050	2	70,138
Fund balances, end of year	\$	3,420,332	\$	2,091,553	\$	880,059	\$ 2	56,139

Statement of Revenues, Expenditures and Changes In Fund Balance - Modified Cash Basis - Governmental Funds (Continued)

Year Ended August 31, 2021	Township Motor Fuel Tax	Other Governmental Funds	Total Governmental Funds
Revenues			
Taxes	•	\$ 1,404,336	
Intergovernmental revenues	4,391,167	3,226,980	11,729,601
Charges for services	9,874	1,254,429	1,598,934
Licenses and permits	-	-	29,565
Fines and forfeitures	-	261,677	969,513
Interest	16,567	41,539	87,495
Miscellaneous	-	169,848	292,082
Total revenues	4,417,608	6,358,809	19,660,252
Expenditures			•
Current:			
General control and administration	-	519,940	3,035,726
Public safety	-	66,371	2,957,906
Judiciary and legal	<del>-</del>	609,286	1,294,277
Corrections	~	-	221,031
Public works and transportation	3,615,308	3,658,474	7,454,218
Health other than hospitals	-	-	924,608
Health and welfare	<del>-</del>	834,241	1,035,033
Culture and recreation	-	95,716	95,716
Debt service			
Principal payments	-	2,401	2,401
Interest payments	-	6,615	6,615
Capital outlay	-	75,130	147,779
Total expenditures	3,615,308	5,868,174	17,175,310
Excess (deficiency) of revenues over expenditures	802,300	490,635	2,484,942
Other financing sources (uses)			
Transfers in		775,154	1,853,923
Transfers out	(141,789)	(472,840)	(1,853,923)
Total other financing sources (uses)	(141,789)	302,314	<b>"</b>
Net change in fund balance	660,511	792,949	2,484,942
Fund balances, beginning of year, as restated	3,382,358	5,441,235	14,440,194
Fund balances, end of year	\$ 4,042,869	\$ 6,234,184	\$ 16,925,136

Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances - Modified Cash Basis - Governmental Funds to the Statement of Activities

## For the Year Ended August 31, 2021

Net change in fund balance - governmental funds	\$ 2,484,942	
Amounts reported for governmental activities in the statement of net position are different because:		
Governmental funds report capital outlays as expenditures while governmental activities report depreciation expenses to allocate those expenditures over the life of the assets:  Capital asset purchases  Depreciation expense	147,779 (762,044)	
The issuance of long-term debt and related costs are shown on the fund financial statements as other financing sources (uses) and current expenditures, but are recorded as long-term liabilities and deferred outflows of resources on the government-wide statements  Issuance of long-term debt  Note payable repayment	 - 6,615	
Change in net position of governmental activities	\$ 1,877,292	

Statement of Fiduciary Net Position - Modified Cash Basis

	Custodial
August 31, 2021	Funds
Assets  Cash and cash equivalents  Certificate of deposit	\$ 3,049,691 10,000
Total assets	3,059,691
Liabilities Accounts payable	63,048
Total liabilities	63,048
Net Position Restricted	\$ 2,996,643

Statement of Changes in Fiduciary Net Position - Modified Cash Basis

Year Ended August 31, 2021	Custodial Funds
Additions	4 4 959 999
Amount received as fiscal agent	. \$ 1,058,989
Property tax collections for other governments	32,437,731
Interest	2,856
Total additions	33,499,576
Deductions	
Fines distributed to other governments	681,310
Property tax collections to other governments	34,365,246
Total deductions	35,046,556
Change in net position	(1,546,980)
Net position, beginning of year	4,543,623
Net position, end of year	\$ 2,996,643

**Notes to Financial Statements** 

## **Note 1: Summary of Significant Accounting Policies**

#### Introduction

The financial statements of Shelby County, Illinois (the "County") have been prepared using the modified cash basis of accounting for all of the County's activities. This modified cash basis differs from accounting principles generally accepted in the United States of America. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. A summary of the significant accounting policies consistently applied in the preparation of the accompanying financial statements is described below.

## The Financial Reporting Entity

This report includes all of the funds of Shelby County, Illinois. The reporting entity for the County consists of (a) the primary government, (b) organizations for which the primary government is financially accountable, and (c) other organizations for which the nature and significance of their relationship with the primary government are such that their exclusion would cause the reporting entity's financial statements to be misleading or incomplete. A legally separate organization should be reported as a component unit if the elected officials of the primary government are financially accountable to the organization. The primary government is financially accountable if it appoints a voting majority of the organization's governing body and (1) it is able to impose its will on that organization or (2) there is a potential for the organization to provide specific financial benefits to or burdens on the primary government. The primary government may be financially accountable if an organization is fiscally dependent on the primary government.

A legally separate, tax-exempt organization should be reported as a component unit of a reporting entity if all of the following criteria are met: (1) the economic resources received or held by the separate organizations are entirely or almost entirely for the direct benefit of the primary government, its component units, or its constituents; (2) the primary government is intitled to, or has the ability to otherwise access, a majority of the economic resources received or held by the separate organization; (3) the economic resources received or held by an individual organization that the specific primary government, or its component units, is entitled to, or has the ability to otherwise access, are significant to that primary government. This report does not contain any component units.

#### **Basis of Presentation**

## **Government-Wide Financial Statements**

The government-wide financial statements (i.e., the statement of net position-modified cash basis and the statement of activities-modified cash basis) display information about the reporting government as a whole. These statements include all the financial activities of the County, except for the fiduciary funds. The fiduciary funds are only reported in the statement of fiduciary net position at the fund financial statement level. The governmental activities column incorporates data from governmental funds and internal service funds. Eliminations have been made to minimize the double counting of internal transactions. Governmental activities, which are normally supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support.

## **Notes to Financial Statements**

## Note 1: Summary of Significant Accounting Policies (Continued)

## Basis of Presentation (Continued)

The statement of activities-modified cash basis demonstrates the degree to which the direct expenses of a given function are offset by program revenues. Direct expenses are those that are specifically associated with and are clearly identifiable to a particular function. Program revenues include (a) charges paid by the recipients for goods or services offered by the programs and (b) grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues, including all taxes, are presented as general revenues.

#### **Fund Financial Statements**

The fund statements provide information about the County's funds, including fiduciary funds. Separate statements for each fund category—governmental and fiduciary—are presented. The emphasis of fund financial statements is on major governmental funds, each displayed in a separate column. All remaining governmental funds are aggregated and reported as nonmajor governmental funds.

The County reports the following major governmental funds:

General Fund – This fund is the County's primary operating fund. The General Fund is used to account for all financial resources of the County except those which are required to be accounted for in another fund. The services which are administered by the Department and accounted for in the general fund include general control and administration, county development, public safety, judiciary and court related, public health, and other miscellaneous expenditures.

County Health Fund – This fund provides health related expenditures to the constituents of the County.

Illinois Municipal Retirement Fund (IMRF) — This fund is used to pay retirement for SLEP and non-SLEP employees of the County.

Social Security Fund – This fund is used to pay the county's employee and employer social security tax.

**Township Motor Fuel Fund** – This fund is used to pay for the maintenance of township roads using state approved materials and contractors.

## **Fiduciary**

**Custodial Funds** - Custodial funds are used to report fiduciary activities that are not required to be reported in pension (and other employee benefit) trust funds, investment trust funds, or private-purpose trust funds.

## **Notes to Financial Statements**

## Note 1: Summary of Significant Accounting Policies (Continued)

## Basis of Presentation (Continued)

During the fiscal year ended August 31, 2021, the County implemented the following GASB Pronouncements:

GASB Statement No. 84, Fiduciary Activities: As of September 1, 2020, the County implemented GASB Statement No. 84. This Statement establishes new criteria for identifying fiduciary activities that are reported in the fiduciary funds. This Statement also revised the definition and terminology used for activities that were previously classified as agency funds. The County has reclassified several funds as special revenue funds using the GASB Statement No. 84 definitions. Note 13 Prior Period Restatement outlines this restatement.

## Measurement Focus and Basis of Accounting

The government-wide and fiduciary fund financial statements are reported using the modified cash basis of accounting. Revenues and expenses are recorded when the related cash transaction takes place. Nonexchange transactions, in which the County gives or receives value without directly receiving or giving equal value in exchange, include property taxes, grants, entitlements, and donations.

The County's basic financial statements include both the government-wide and fund financial statements. The County's general and special revenue funds are classified as governmental activities. The County does not have any enterprise or internal service funds to report.

Separate financial statements are provided for governmental funds and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds are reported as separate columns in the fund financial statements. Nonmajor funds are aggregated and presented in a single column. Fiduciary fund assets are being held for the benefit of a third party and cannot be used to address activities or obligations of the government.

The government-wide financial statements (i.e., the statement of net position-modified cash basis and the statement of activities-modified cash basis) report information on all of the nonfiduciary activities of the primary government. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support. Shelby County does not have any business-type activities.

The statement of activities-modified cash basis demonstrates the degree to which the direct disbursements of a given function or segment are offset by program receipts. Direct disbursements are those that are clearly identifiable with a specific function or segment. Program receipts include (1) charges to customers or applicants who purchase, use or directly benefit from goods, services, or privileges provided by a given function or segment and (2) operating and capital grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program receipts are reported instead as general receipts.

## Notes to Financial Statements

## Note 1: Summary of Significant Accounting Policies (Continued)

## Measurement Focus and Basis of Accounting (Continued)

When both restricted and unrestricted resources are available for use, it is the County's policy to use restricted resources first, then unrestricted resources as they are needed.

#### Use of Estimates

The preparation of financial statements in accordance with the modified cash basis of accounting requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenditures during the reporting period. Actual results could differ from those estimates.

## **Budgetary Basis of Accounting**

Annual budgets are adopted on a basis consistent with the modified cash basis of accounting.

The appropriated budget is prepared by fund, function, and department. The County's department heads may make transfers of appropriations within a department. Transfers of appropriations between departments require the approval of the Board. The legal level of budgetary control (i.e., the level at which expenditures may not legally exceed appropriations) is the fund level. Appropriations in all budgeted funds lapse at the end of the fiscal year.

## Cash and Investments

The County considers all highly liquid investments with an original maturity of three months or less to be cash equivalents. The County considers deposits with financial institutions, including nonnegotiable certificates of deposit, to be nonparticipating contracts reported at cost.

The cash balances of most of the County funds are pooled and invested. Each fund's share of the investment pool is reflected on its respective balance sheet.

## **Property Taxes**

Property tax revenues are recognized when they are received on the modified cash basis of accounting. Taxes levied and uncollected are not carried as an asset of the related fund. The County must file its tax levy by the last Tuesday of December each year. The 2019 levy was approved November 13, 2019. The 2020 levy was approved on October 14, 2020.

The township assessors are responsible for assessment of all taxable real property within the County. The County Clerk computes the annual tax of each parcel of real property and prepares tax books used by the County Collector as a basis for issuing tax bills to all taxpayers in the County.

## **Notes to Financial Statements**

## Note 1: Summary of Significant Accounting Policies (Continued)

## **Property Taxes** (Continued)

Property taxes are collected by the County Treasurer, who remits to the units their respective share of the collections. Taxes levied in 2020 became due and payable in two installments, generally in July 2021 and September 2021. Taxes levied in 2019 became due and payable in two installments, generally in July 2020 and September 2020. The owner of real property on January 1 (lien date) in any year is liable for taxes of that year. Due to timing of property tax collections, the County recognizes property tax revenue from the 2020 and 2019 in for the year ended August 31, 2021

## **Capital Assets**

Purchased or constructed capital assets, including property, plant, equipment, and infrastructure (roads, bridges, and similar items), are reported at cost or estimated historical cost in the government-wide financial statements. The County defines capital assets as assets with an initial cost of more than \$5,000 and an estimated life of one year or more.

Additions or improvements that significantly extend the useful life of an assets, or that significantly increase the capacity of an asset are capitalized. Expenditures for equipment, vehicles, real property acquisitions, improvements, and infrastructure are recorded as capital outlay. Donated assets are recorded at their acquisition value at the date of donation. Maintenance and repairs of a routine nature are charged to expenses/expenditures as incurred and are not capitalized.

Capital assets are depreciated using the straight-line method over the following estimated useful lives:

	Years
Building and improvements	10-50 years
Land improvements	15 years
Equipment and Vehicles	3-10 years
Infrastructure - Highway, Bridges, etc.	20-50 years
Law enforcement canine	8 years
Orthoimagery	5 years

Capital assets not being depreciated include land and construction in progress.

## **Notes to Financial Statements**

## Note 1: Summary of Significant Accounting Policies (Continued)

## **Compensated Absences**

Vacation -The County's policy permits employees to accumulate earned but unused vacation benefits, which are eligible for payment upon separation from government service. The liability for vacation benefits includes salary-related benefits, where applicable. At August 31, 2021, the total amount of unused vacation time for services performed amount to \$134,898.

Sick Leave - The County's policy permits employees to accumulate earned but unused sick benefits, which are eligible for payment upon separation from government service. The liability for sick benefits includes salary-related benefits, where applicable. At August 31, 2021, the total amount of unused sick time for services performed amount to \$571,322.

Comp Time - The County's policy permits employees to accumulate earned but unused comp time benefits, which are eligible for payment upon separation from government service. The liability for compensated absences includes salary-related benefits, where applicable. At August 31, 2021, the total amount of unused comp time for services performed amount to \$90,185.

These amounts are not reported as liabilities in the financial statements because the County reports on the modified cash basis of accounting.

## **Net Position**

Net position represents the difference between assets and deferred outflows of resources and liabilities and deferred inflows of resources. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balance of any long-term debt used to build or acquire the capital assets. Net position is reported as restricted when there are limitations imposed on its use through external restrictions imposed by creditors, grantors, or laws or regulations of other governments, or imposed by law through constitutional provisions or enabling legislation.

When both restricted and unrestricted resources are available for use, it is the County's policy to use externally restricted resources first.

## **Fund Balances**

In the fund financial statements, governmental funds report aggregate amounts for five classifications of fund balances based on the constraints imposed on the use of these resources. The nonspendable fund balance classification includes amounts that cannot be spent because they are either (a) not in spendable form – prepaid items or inventories or (b) legally or contractually required to be maintained intact.

The spendable portion of the fund balance comprises the remaining four classifications: restricted, committed, assigned, and unassigned.

## **Notes to Financial Statements**

## Note 1: Summary of Significant Accounting Policies (Continued)

## Fund Balances (Continued)

Restricted fund balance: This classification reflects the constraints imposed on resources either (a) externally by creditors, grantors, contributors, or laws or regulations of other governments or (b) imposed by law through constitutional provisions or enabling legislation.

Committed fund balance: These amounts can only be used for specific purposes pursuant to constraints imposed by formal resolutions or ordinances of the County Board – the County's highest level of decision-making authority. Those committed amounts cannot be used for any other purpose unless the County Board removes the specified use by taking the same type of action that imposed the original commitment. This classification also includes contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

Assigned fund balance: This classification reflects the amounts constrained by the County's "intent" to be used for specific purposes, but the amounts are neither restricted nor committed. The County Board has the authority to assign amounts to be used for specific purposes. Assigned fund balances include all remaining amounts (except negative balances) that are reported in governmental funds, other than the General Fund, that are not classified as nonspendable and are neither restricted nor committed.

Unassigned fund balance: This fund balance is the residual classification for the General Fund. It is also used to report negative fund balances in other governmental funds.

When both restricted and unrestricted resources are available for use, it is the County's policy to use externally restricted resources first, then unrestricted resources – committed, assigned, and unassigned – in order as needed.

## Subsequent Events

The County has evaluated subsequent events through August 9, 2022, which is the date the financial statements were available to be issued.

## Note 2: Stewardship, Compliance and Accountability

Excess of expenditures over appropriations

The following individual functional areas incurred expenditures in excess of appropriations:

Fund	Amount
County Health	40,433
IMRF	129,377
Social Security	14,830
County Bridge	92,707
County MFT	79,058
Recording	6,716
	30

## **Notes to Financial Statements**

## Note 2: Stewardship, Compliance and Accountability (Continued)

Airport	45,262
Local Bridge	203,756
Township Construction	234,409
Township Motor Fuel	3,615,308
GIS	1,914
Sheriff Special	21,782
County Clerk Tax Redemption	382,969
Inmate Commissary	603,926
Tourism	95,716

Deficit Fund Equity

As of August 31, 2021, the County had no funds with a deficit fund balance.

## **Note 3: Cash Deposits with Financial Institutions**

## Deposits

Custodial credit risk: Custodial credit risk is the risk that in the event of a bank failure, the government's deposits may not be returned to it. The County has a deposit policy for custodial credit risk. As of August 31, 2021, the County's bank balance was \$20,902,506 and the entire balance was insured and collateralized with securities in the County's name.

## **Note 4: Retirement Plans**

## Illinois Municipal Retirement Fund (IMRF)

Due to the County preparing its financial statements on the modified cash basis of accounting, pension liabilities and deferred inflows and outflows referred to throughout the note disclosure are not recognized in the actual financial statements.

## Plan Description and Benefits

Plan description — The County's defined benefit pension plan for regular employees provides retirement and disability benefits, post-retirement increases, and death benefits to plan members and beneficiaries. The County's plan is managed by the Illinois Municipal Retirement Fund (IMRF), the administrator of an agent multi-employer public pension fund. A summary of IMRF's pension benefits is provided in the "Benefits Provided" section of this document. Details of all benefits are available from IMRF. Benefit provisions are established by statute and may only be changed by the General Assembly of the State of Illinois. IMRF issues a publicly available Annual Comprehensive Financial Report that includes financial statements, detailed information about the pension plan's fiduciary net position, and required supplementary information. The report is available for download at www.imrf.org.

## **Notes to Financial Statements**

## Note 4: Retirement Plans (Continued)

Benefits provided - IMRF has three benefit plans. The vast majority of IMRF members participate in the Regular Plan (RP). The Sheriff's Law Enforcement Personnel (SLEP) plan is for sheriffs, deputy sheriffs, and selected police chiefs. Counties could adopt the Elected County Official (ECO) plan for officials elected prior to August 8, 2011 (the ECO plan was closed to new participants after that date).

All three IMRF benefit plans have two tiers. Employees hired before January 1, 2011, are eligible for Tier 1 benefits. Tier 1 employees are vested for pension benefits when they have at least eight years of qualifying service credit. Tier 1 employees who retire at age 55 (at reduced benefits) or after age 60 (at full benefits) with eight years of service are entitled to an annual retirement benefit, payable monthly for life, in an amount equal to 1-2/3% of the final rate of earnings for the first 15 years of service credit, plus 2% for each year of service credit after 15 years to a maximum of 75% of their final rate of earnings. Final rate of earnings is the highest total earnings during any consecutive 48 months within the last 10 years of service, divided by 48. Under Tier 1, the pension is increased by 3% of the original amount on January 1 every year after retirement.

Employees hired *on or after* January 1, 2011, are eligible for Tier 2 benefits. For Tier 2 employees, pension benefits vest after ten years of service. Participating employees who retire at age 62 (at reduced benefits) or after age 67 (at full benefits) with ten years of service are entitled to an annual retirement benefit, payable monthly for life, in an amount equal to 1-2/3% of the final rate of earnings for the first 15 years of service credit, plus 2% for each year of service credit after 15 years to a maximum of 75% of their final rate of earnings. Final rate of earnings is the highest total earnings during any 96 consecutive months within the last 10 years of service, divided by 96. Under Tier 2, the pension is increased on January 1 every year after retirement, upon reaching age 67, by the *lesser* of:

- 3% of the original pension amount, or
- 1/2 of the increase in the Consumer Price Index of the original pension amount.

#### Regular Personnel (Non-SLEP)

**Employees Covered by the Benefit Terms -** At the December 31, 2020 valuation date, the following employees were covered by the benefit terms:

Total	203
Active employees	68
Inactive plan member entitled to but not yet receiving benefits	49
Retirees and beneficiaries currently receiving benefits	86

Contributions - As set by statute, the County's Regular Plan Members are required to contribute 4.5% of their annual covered salary. The statute requires employers to contribute the amount necessary, in addition to member contributions, to finance the retirement coverage of its own employees. The County's annual contribution rate for calendar year 2020 was 11.16%. For the fiscal year ended August 31, 2021, the County contributed \$345,758 to the plan. The County also contributes for disability benefits, death benefits, and supplemental retirement benefits, all of which are pooled at the IMRF level. Contribution rates for disability and death benefits are set by IMRF's Board of Trustees, while the supplemental retirement benefits rate is set by statute.

## **Notes to Financial Statements**

## Note 4: Retirement Plans (Continued)

Regular Personnel (Non-SLEP) (Continued)

**Net Pension Liability** - The County's Net Pension Liability was measured as of December 31, 2020, and the total pension liability used to calculate the Net Pension Liability was determined by an annual actuarial valuation as of that date.

Actuarial assumptions — The following are the methods and assumptions used to determine total pension liability at December 31, 2020:

Actuarial cost method Asset valuation method Entry Age Normal
Market Value of Assets

Price inflation

2.25%

Salary increases

2.85% to 13.75%, including inflation

investment rate of return

7.25%

Retirement age

Experience-based table of rates that are specific to the type of eligibility condition. Last updated for the 2020 valuation according to an experience study

from years 2017 to 2019.

Mortality

For non disabled retirees, the Pub-2010, Amount-Weighted, below-median income, General, Retiree, Male (adjusted 106%) and Female (adjusted 105%) tables, and future mortality improvements using scale MP-2020. For Disabled Retirees, the Pub-2010, Amount-Weighted, below-median income, General, Retiree, Male and Female (both unadjusted) tables, and future mortality improvements using scale MP-2020. For Active Members, the Pub-2010, Amount-Weighted, below-median income, General, Retiree, Male and Female (both unadjusted) tables, and future mortality improvements using scale MP-2020.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense, and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return to the target asset allocation percentage and adding expected inflation. The target allocation and best estimates of geometric real rates of return for each major asset class are summarized in the following table as of December 31, 2020:

	Portfolio Target	Long-Term Expected Real
Asset Class	Percentage	Rate of Return
Domestic equity	37 %	5.00 %
International equity	18 %	6.00 %
Fixed income	28 %	1.30 %
Real estate	9 %	6.20 %
Alternative investments	7 %	2.85-6.95 %
Cash equivalents	1 %	0.70 %
Total	100.0 %	

#### **Notes to Financial Statements**

#### Note 4: Retirement Plans (Continued)

Regular Personnel (Non-SLEP) (Continued)

#### Single Discount Rate

A Single Discount Rate of 7.25% was used to measure the total pension liability. The projection of cash flow used to determine this Single Discount Rate assumed that the plan members' contributions will be made at the current contribution rate, and that employer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. The Single Discount Rate reflects:

- 1. The long-term expected rate of return on pension plan investments (during the period in which the fiduciary net position is projected to be sufficient to pay benefits), and
- 2. The tax-exempt municipal bond rate based on an index of 20-year general obligation bonds with an average AA credit rating (which is published by the Federal Reserve) as of the measurement date (to the extent that the contributions for use with the long-term expected rate of return are not met).

For the purpose of the most recent valuation, the expected rate of return on plan investments is 7.25%, the municipal bond rate is 2.00%, and the resulting single discount rate is 7.25%.

#### **Changes in Net Pension Liability**

Changes in Net Pension Claumty	Т	otal Pension			٨	let Pension Liability
		Liability (A)		Plan Net Position (B)		(Asset) (A) - (B)
Balances at January 1, 2020	\$	21,030,377	\$	20,352,898	\$	677,479
Changes for the year:						
Service cost		333,155		-		333,155
Interest on the total pension liability		1,495,851		-		1,495,851
Differences between expected and actual experience of the						
total pension liability		156,846		-		156,846
Changes in assumptions		(107,873)	1	-		(107,873)
Contributions - employer				356,777		(356,777)
Contributions - employees		-		151,346		(151,346)
Net investment income		-		2,920,317		(2,920,317)
Benefit payments, including refunds of employee						
contributions		(1,129,055)		(1,129,055)		-
Other (net transfer)				32,846		(32,846)
Net changes		748,924		2,332,231		(1,583,307)
Balances at December 31, 2020	\$	21,779,301	\$	22,685,129	\$	(905,828)

### **Notes to Financial Statements**

#### Note 4: Retirement Plans (Continued)

Regular Personnel (Non-SLEP) (Continued)

Sensitivity of the Net Pension Liability (Asset) to Changes in the Discount Rate - The following presents the plan's net pension liability, calculated using the single discount rate of 7.25 percent, as well as what the plan's net pension liability would be if it were calculated using a single discount rate that is 1% lower or 1% higher:

		Current	
	1% Lower (6.25%)	Discount (7.25%)	1% Higher (8.25%)
	(0.23/0)	(7.23/0)	(0.23/6)
Net pension liability (asset)	\$ 1,530,613 \$	(905,828) \$	(2,851,646)

Pension Expense, Deferred Outflows of Resources, and Deferred Inflows of Resources Related to Pensions - For year ended August 31, 2021, the County recognized pension expense (income) of \$345,758. At August 31, 2021, the County reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	0	Deferred utflows of lesources	Deferred Inflow of Resources
Deferred amounts to be recognized in pension expense in future periods:			
Difference between expected and actual experience	\$	145,266 \$	120,817
Changes in assumptions		131,936	97,218
Net difference between projected and actual earnings on pension plan			
investments		-	1,817,182
Total deferred amounts to be recognized in pension expense in future periods		277,202	2,035,217
Pension contributions subsequent to the measurement date		222,963	_
Total deferred amounts related to pensions	\$	500,165 \$	2,035,217

The County reported \$222,963 reported as deferred outflows of resources related to pensions resulting from County contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the measurement period ending August 31, 2022.

#### **Notes to Financial Statements**

#### Note 4: Retirement Plans (Continued)

Regular Personnel (Non-SLEP) (Continued)

Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense in future periods as follows:

Year Ending August 31	Net Deferred Outflows (Inflows) of Resources
2022	\$ (488,269)
2023	(261,807)
2024	(714,729)
2025	(293,210)
Total	\$ (1,758,015)

Sheriff's Law Enforcements (SLEP):

Employees Covered by the Benefit Terms - At December 31, 2020, the following employees were covered by the benefit terms:

Retirees and beneficiaries currently receiving benefits	20
Inactive plan member entitled to but not yet receiving benefits	5
Active employees	13
Total	38

Contributions - As set by statute, the County's Sheriff's Law Enforcement Plan Members are required to contribute 7.5% of their annual covered salary. The statute requires employers to contribute the amount necessary, in addition to member contributions, to finance the retirement coverage of its own employees. The County's annual contribution rate for calendar year 2020 was 14.79%. For the fiscal year ended August 31, 2021, the employer contributed \$110,208 to the plan. The County also contributes for disability benefits, death benefits, and supplemental retirement benefits, all of which are pooled at the IMRF level. Contribution rates for disability and death benefits are set by IMRF's Board of Trustees, while the supplemental retirement benefits rate is set by statute.

**Net Pension Liability** - The County's Net Pension Liability was measured as of December 31, 2020, and the total pension liability used to calculate the Net Pension Liability was determined by an annual actuarial valuation as of that date.

# **Notes to Financial Statements**

# Note 4: Retirement Plans (Continued)

Sheriff's Law Enforcements (SLEP) (Continued)

Actuarial assumptions – The following are the methods and assumptions used to determine total pension liability at December 31, 2020:

Actuarial cost method Asset valuation method **Entry Age Normal** Market Value of Assets

Price inflation

2,25%

Salary increases

2.85% to 13.75%, including inflation

Investment rate of return

7.25%

Retirement age

Experience based Table of Rates, specific to the type of eligibility condition, last updated for the 2020 valuation according to an experience study from years

2017 to 2019.

Mortality

For non disabled retirees, the Pub-2010, Amount-Weighted, below-median income, General, Retiree, Male (adjusted 106%) and Female (adjusted 105%) tables, and future mortality improvements using scale MP-2020. For Disabled Retirees, the Pub-2010, Amount-Weighted, below-median income, General, Retiree, Male and Female (both unadjusted) tables, and future mortality improvements using scale MP-2020. For Active Members, the Pub-2010, Amount-Weighted, below-median income, General, Retiree, Male and Female (both unadjusted) tables, and future mortality improvements using scale MP-2020.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense, and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return to the target asset allocation percentage and adding expected inflation. The target allocation and best estimates of geometric real rates of return for each major asset class are summarized in the following table as of December 31, 2020:

Asset Class	Portfolio Target Percentage	Long-Term Expected Real Rate of Return
7,5521 0.00-		5.00 %
Domestic equity	37 %	
International equity	18 %	
	28 %	
Fixed income	9 %	6.20 %
Real estate	7 %	2.85-6.95 %
Alternative investments	1 %	0.70 %
Cash equivalents	100.0 %	
Total	1000 /	

#### **Notes to Financial Statements**

#### Note 4: Retirement Plans (Continued)

Sheriff's Law Enforcements (SLEP) (Continued)

#### Single Discount Rate

A Single Discount Rate of 7.25% was used to measure the total pension liability. The projection of cash flow used to determine this Single Discount Rate assumed that the plan members' contributions will be made at the current contribution rate, and that employer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. The Single Discount Rate reflects:

- The long-term expected rate of return on pension plan investments (during the period in which the fiduciary net position is projected to be sufficient to pay benefits), and
- The tax-exempt municipal bond rate based on an index of 20-year general obligation bonds with an average AA credit rating (which is published by the Federal Reserve) as of the measurement date (to the extent that the contributions for use with the long-term expected rate of return are not met).

For the purpose of the most recent valuation, the expected rate of return on plan investments is 7.25%, the municipal bond rate is 2.00%, and the resulting single discount rate is 7.25%.

#### **Changes in Net Pension Liability**

Changes in Net Pension Liability	To	ital Pension Liability (A)	n Fiduciary et Position (B)	N	et Pension Liability (Asset) (A) - (B)
Balances at January 1, 2020	\$	5,535,695	\$ 5,554,200	\$	(18,505)
Changes for the year: Service cost Interest on the total pension liability		128,649 396,513	-		128,649 396,513
Differences between expected and actual experience of the total pension liability Changes in assumptions		268,047 (87,856)	-		268,047 (87,856)
Contributions - employer Contributions - employees Net investment income		-	103,912 52,694 778,999		(103,912) (52,694) (778,999)
Benefit payments, including refunds of employee contributions Other changes		(261,747) -	 (261,747) 73,889		(73,889)
Net changes		443,606	 747,747		(304,141)
Balances at December 31, 2020	\$	5,979,301	\$ 6,301,947	\$	(322,646)

#### **Notes to Financial Statements**

#### Note 4: Retirement Plans (Continued)

Sheriff's Law Enforcements (SLEP) (Continued)

Sensitivity of the County's proportionate share of the net pension liability (asset) to changes in the discount rate - The following presents the plan's net pension liability (asset), calculated using the single discount rate of 7.25%, as well as what the plan's net pension liability (asset) would be if it were calculated using a single discount rate that is 1% lower or 1% higher:

		Current	
	1% Lower (6.25%)	Discount (7.25%)	1% Higher (8.25%)
Net pension liability (asset)	\$ 507,791 \$	(322,646) \$	(994,489)

Pension Expense, Deferred Outflows of Resources, and Deferred Inflows of Resources Related to Pensions - For the year ended August 31, 2021, the County recognized pension expense (income) of \$110,208. At August 31, 2021, the County reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	0	Deferred utflows of Resources	Deferred Inflow of Resources
Deferred amounts to be recognized in pension expense in future periods:  Difference between expected and actual experience	\$	247,801	\$ 116,910
Changes in assumptions	Υ	66,907	78,794
Net difference between projected and actual earnings on pension plan investments			460,153
Total deferred amounts to be recognized in pension expense in future periods		314,708	655,857
Pension contributions subsequent to the measurement date		72,425	
Total deferred amounts related to pensions	\$	387,133	\$ 655,857

The County reported \$72,425 as deferred outflows of resources related to pensions resulting from contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability for the measurement period ending August 31, 2022.

#### **Notes to Financial Statements**

#### Note 4: Retirement Plans (Continued)

Sheriff's Law Enforcements (SLEP) (Continued)

Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense in future periods as follows:

Year Ending August 31	Net Deferred Outflows (Inflows) of Resources
2022	\$ (84,021)
2023	(10,262)
2024	(182,797)
2025	(64,069)
Total	\$ (341,149)

Elected County Officials (ECO)

**Employees Covered by the Benefit Terms -** At the December 31, 2020 valuation date, the following employees were covered by the benefit terms:

Retirees and beneficiaries currently receiving benefits	9
Inactive plan member entitled to but not yet receiving benefits	2
Active employees	
Total	11

Contributions - As set by statute, the County's Regular Plan Members are required to contribute 7.5% of their annual covered salary. The statute requires employers to contribute the amount necessary, in addition to member contributions, to finance the retirement coverage of its own employees. The County's annual contribution rate for calendar year 2020 was 14.79%. For the fiscal year ended August 31, 2021, the employer contributed \$110,405 to the plan. The County also contributes for disability benefits, death benefits, and supplemental retirement benefits, all of which are pooled at the IMRF level. Contribution rates for disability and death benefits are set by IMRF's Board of Trustees, while the supplemental retirement benefits rate is set by statute.

Net Pension Liability - The County's Net Pension Liability was measured as of December 31, 2020, and the total pension liability used to calculate the Net Pension Liability was determined by an annual actuarial valuation as of that date.

#### **Notes to Financial Statements**

#### Note 4: Retirement Plans (Continued)

Elected County Officials (ECO) (Continued)

Actuarial assumptions – The following are the methods and assumptions used to determine total pension liability at December 31, 2020:

Actuarial cost method Asset valuation method Entry Age Normal
Market Value of Assets

Price inflation

2.25%

Salary increases

2.85% to 13.75%, including inflation

Investment rate of return

7.25%

Retirement age

Experience based Table of Rates, specific to the type of eligibility condition, last updated for the 2020 valuation according to an experience study from years

2017 to 2019.

Mortality

For non disabled retirees, the Pub-2010, Amount-Weighted, below-median income, General, Retiree, Male (adjusted 106%) and Female (adjusted 105%) tables, and future mortality improvements using scale MP-2020. For Disabled Retirees, the Pub-2010, Amount-Weighted, below-median income, General, Retiree, Male and Female (both unadjusted) tables, and future mortality improvements using scale MP-2020. For Active Members, the Pub-2010, Amount-Weighted, below-median income, General, Retiree, Male and Female (both unadjusted) tables, and future mortality improvements using scale MP-2020.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense, and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return to the target asset allocation percentage and adding expected inflation. The target allocation and best estimates of geometric real rates of return for each major asset class are summarized in the following table as of December 31, 2020:

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
Domestic equity	37 %	5.00 %
International equity	18 %	6.00 %
Fixed income	28 %	1.30 %
Real estate	9 %	6.20 %
Alternative investments	7 %	2.85-6.95 %
Cash equivalents	1 %	0.70 %
Total	100.0 %	

#### **Notes to Financial Statements**

#### Note 4: Retirement Plans (Continued)

Elected County Officials (ECO) (Continued)

#### Single Discount Rate

A Single Discount Rate of 7.25% was used to measure the total pension liability. The projection of cash flow used to determine this Single Discount Rate assumed that the plan members' contributions will be made at the current contribution rate, and that employer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. The Single Discount Rate reflects:

- 1. The long-term expected rate of return on pension plan investments (during the period in which the fiduciary net position is projected to be sufficient to pay benefits), and
- 2. The tax-exempt municipal bond rate based on an index of 20-year general obligation bonds with an average AA credit rating (which is published by the Federal Reserve) as of the measurement date (to the extent that the contributions for use with the long-term expected rate of return are not met).

For the purpose of the most recent valuation, the expected rate of return on plan investments is 7.25%, the municipal bond rate is 2.00%, and the resulting single discount rate is 7.25%.

#### **Changes in Net Pension Liability**

Changes in Net I chain Elability	To	otal Pension Liability (A)	Plan Net Position (B)	Net Pension Liability (A) - (B)
Balances at January 1, 2020	\$	4,546,237 \$	3,673,609 \$	872,628
Interest on the total pension liability		314,750	-	314,750
Differences between expected and actual experience of the				
total pension liability		59,354	-	59,354
Changes in assumptions		(59,236)	-	(59,236)
Contributions - employer		***	437,608	(437,608)
Net investment income		-	550,895	(550,895)
Benefit payments, including refunds of employee contributions		(409,726)	(409,726)	-
Other (net transfer)		_	(509,713)	509,713
Net changes		(94,858)	69,064	(163,922)
Balances at December 31, 2020	\$	4,451,379 \$	3,742,673 \$	708,706

#### **Notes to Financial Statements**

#### Note 4: Retirement Plans (Continued)

Elected County Officials (ECO) (Continued)

Sensitivity of the County's proportionate share of the net pension liability to changes in the discount rate - The following presents the plan's net pension liability, calculated using the single discount rate of 7.25%, as well as what the plan's net pension liability would be if it were calculated using a single discount rate that is 1% lower or 1% higher:

		Current		
	1% Lowe (6.25%)		1% Higher (8.25%)	
Net pension liability	\$ 1,102,3	148 \$ 708,70	6 \$ 370,381	

Pension Expense, Deferred Outflows of Resources, and Deferred Inflows of Resources Related to Pensions - For the year ended August 31, 2021, the County recognized pension expense (income) of \$110,405. At August 31, 2021, the County reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	0	Deferred utflows of	Inflow of
	<u> </u>	esources	Resources
Deferred amounts to be recognized in pension expense in future periods:  Net difference between projected and actual earnings on pension plan			
investments		-	369,722
Total deferred amounts to be recognized in pension expense in future periods		-	369,722
Pension contributions subsequent to the measurement date		110,405	
Total deferred amounts related to pensions	\$	110,405 \$	369,722

The County reported \$110,405 as deferred outflows of resources related to pensions resulting from County contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability for the measurement period ending August 31, 2022.

Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense in future periods as follows:

Year Ending August 31	Net Deferred Outflows (Inflows) of Resources
2022	\$ (115,848)
2023	(58,088)
2024	(135,381)
2025	(60,405)
Total	\$ (369,722)

### **Notes to Financial Statements**

Note 4: Retirement Plans (Continued)

Aggregate Pension Amounts - At August 31, 2021, the County reported the following from all pension plans:

	IMRF-Regular	IMRF-SLEP	IMRF-ECO	All Pension Plans
Net pension liability/(asset)	\$ (905,828)	\$ (322,646) \$	708,706	\$ (519,768)
Deferred outflows of resources	500,165	387,133	110,405	997,703
Deferred inflows of resources	2,035,217	655,857	369,722	3,060,796
Pension expense/(income)	345,758	110,208	110,405	566,371

#### **Note 5: Capital Assets**

Governmental activities capital asset balances and activity for the year ended August 31, 2021, were as follows:

Governmental Activities	Balance 9/1/2020	Additions	Deletions	Balance 8/31/2021
Capital assets, not being depreciated:				
Land	\$ 3,414,046 \$	- \$	- 9	\$ 3,414,046
Construction in progress	φ 3,1±1,010 φ	29,187	_	29,187
Total capital assets, not being depreciated	3,414,046	29,187	~	3,443,233
Capital assets, being depreciated:				
Buildings and improvements	7,621,061	45,943	_	7,667,004
Equipment	3,020,683	72,649	_	3,093,332
Vehicles	2,215,470	-	-	2,215,470
Infrastructure	11,920,918	-	-	11,920,918
Total capital assets, being depreciated	24,778,132	118,592	-	24,896,724
Accumulated depreciation:				
Buildings and improvements	(2,934,988)	(210,060)	_	(3,145,048)
Equipment	(2,551,480)	(125,741)	-	(2,677,221)
Vehicles	(1,724,966)	(132,572)	-	(1,857,538)
Infrastructure	(3,078,002)	(293,671)	-	(3,371,673)
Total accumulated depreciation	(10,289,436)	(762,044)	-	(11,051,480)
Total capital assets, being depreciated, net	14,488,696	(643,452)	_	13,845,244
Governmental activities capital assets, net	\$ 17,902,742 \$	(614,265) \$	- \$	17,288,477

#### **Notes to Financial Statements**

#### Note 5: Capital Assets (Continued)

Depreciation expense was charged to functions of the County as follows:

Governmental Activities	Depreciation		
General control and administration	\$	134,443	
Public safety		157,052	
Judiciary and court related		981	
Health and welfare		4,324	
Public works and transportation		464,512	
Corrections		732	
	\$	762,044	

#### **Note 6: Other Postemployment Benefits**

The County has evaluated its potential other postemployment benefits liability. The County provides continued health insurance coverage at the active employer rate to all eligible employees in accordance with Illinois statutes, which creates an implicit subsidy of retiree health insurance. Former employees who choose to retain their rights to health insurance through the County are required to pay 100% of the current premium. However, only one former employee has chosen to stay in the County's current health insurance plan. Therefore, there has been low utilization and, therefore, an immaterial implicit subsidy to calculate in accordance with GASB Statement No. 75, Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions. Additionally, the County has no former employees for whom the County was providing an explicit subsidy and no employees with agreements for future explicit subsidies upon retirement. Therefore, the County has not recorded any postemployment benefit liability as of August 31, 2021.

#### Note 7: Risk Management

The County is exposed to various risks of loss related to torts, theft of, damage to, and destruction of assets; errors and omissions; and natural disasters. In order to protect against such risks of loss, the County purchases insurance coverage. During the year ended August 31, 2021, there were no significant reductions in coverage. So, there have been no settlements which have exceeded insurance coverage in the past three years.

For risks of loss related to injuries to employees, the County purchases coverage through the Counties of Illinois Risk Management Agencies. Potentially the County could be assessed additional premiums for its share of any losses of the pool. Historically, the County has not been assessed any additional premiums.

#### **Notes to Financial Statements**

#### **Note 8: Lease Obligations**

The County leases various software under operating lease agreements which expire in 2025. Total lease expense paid for August 31, 2021 was \$151,731. The following is a schedule of future minimum lease payments under operating leases at August 31, 2021:

	Operating Leases
2022	\$ 66,104
2023	80,460
2024	57,424
2025	14,356
2026	
Total	\$ 218,344

#### Note 9: Long-Term Debt

Notes Payable – During fiscal year 2020, the County issued a note payable of \$60,161 to be used for the purchase of a John Deere Utility tractor with an interest rate of 5%. The loan repayments began in fiscal year 2020 with monthly payments, and the final payment scheduled to be paid in fiscal year 2027. Payments are made from the Airport Fund.

Long-term debt consisted of the following at August 31, 2021:

Note Payable	Date	Original Borrowing	Interest Rates to Maturity	Final Maturity	Outstanding 8/31/2021
John Deere 5115M utility					
tractor	4/10/2020 \$	60,161	5.00	4/10/2027	\$ 44,413

Debt service requirements to maturity are as follows:

#### **Governmental activities**

	 Principal	Interest
2022	\$ 6,954 \$	2,063
2023	7,309	1,707
2024	7,683	1,333
2025	8,076	940
2026	8,490	527
2027 - 2031	5,901	111
Total	\$ 44,413 \$	6,681

#### **Notes to Financial Statements**

#### Note 9: Long-Term Debt (Continued)

Long-term debt activity for the year ended August 31, 2021 are as follows:

Long-term debt	Balance 9/1/2020	Additions		Reductions	Balance 8/31/2021	mounts due Within One Year
Note payable	\$ 51,028	\$ 	- \$	(6,615) \$	44,413	\$ 6,954
Total	\$ 51,028	\$	- \$	(6,615) \$	44,413	\$ 6,954

The County is subject to a debt limitation of 5.75% of its assessed valuation of \$445,163,772. As of August 31, 2021, the County had \$25,596,917 remaining legal debt margin.

#### Note 10: Interfund Receivables and Payables

The County had no interfund receivable and payable balances at August 31, 2021.

#### Note 11: Interfund Transfers

Below are the interfund transfers as of August 31, 2021:

Transfer From	Transfers In	Transfers Out
Major funds:		
General fund	\$ 818,574 \$	979,099
County Health	260,195	260,195
Township Motor Fuel	-	141,789
Nonmajor funds	775,154	472,840
Total all funds	\$ 1,853,923 \$	1,853,923

The purpose of the most significant transfers to/from other funds are as follows:

- a. \$390,682 was transferred from the County Clerk Fund (sub-fund of General Fund) to the General Fund, Recording Fund, and GIS Fund to offset any County Clerk expenditures.
- b. \$556,539 was transferred from the General Fund to the Insurance Fund (sub-fund of General Fund) to offset the County's health insurance claims for their self-insured policy.
- c. \$149,154 was transferred from the Miscellaneous County Health Fund (sub-fund of County Health) to the County Health Fund to consolidate more money in the County Health Fund.
- d. \$89,753 was transferred from the WIC Fund (sub-fund of County Health) to the County Health Fund to offset the County WIC expenditures.

#### **Notes to Financial Statements**

#### Note 10: Interfund Transfers (Continued)

- e. \$450,000 was transferred from the County MFT Fund to the County Highway Fund to offset MFT expenditures.
- f. \$141,789 was transferred from the Township MFT Fund to the County Highway Fund to offset MFT expenditures.

#### **Note 12: Tax Abatements**

Tax abatements are defined as a reduction in tax revenues that results from an agreement between one or more governments and an individual entity in which (a) one or more governments promise to forgo tax revenues to which they are otherwise entitled and (b) the individual or entity promises to take a specific action after the agreement has been entered into that contributes to economic development or otherwise benefits the governments or the citizens of those governments. All costs generated from tax abatements for the County are costs generated by the actions of other governmental bodies and/or costs created by obligations associated with tax abatement projects.

The County had tax abatements totaling \$593,764 for the 2019 tax year funding fiscal year 2021 operations.

#### Note 13: Prior Year Restatement

As result of the implementation of GASB Statement No. 84, the governmental activities beginning net position and governmental fund balance were restated as follows:

Year Ended August 31, 2021	Governmental G Activities	iovernmental Funds
Balance at September 1, 2020 as previously reported Plus: Beginning fund balance/net position for new funds under GASB No. 84	28,499,049 \$ 3,792,859	10,647,335 3,792,859
Balance at September 1, 2020 as restated	\$ 32,291,908 \$	14,440,194

#### **Note 14: Subsequent Events**

The County has evaluated subsequent events through August 9, 2022, which is the date the financial statements were available to be issued.

#### **Notes to Financial Statements**

#### Note 15: Impact of Pending Accounting Principles

GASB Statement No. 87, Leases, improves accounting and financial reporting for leases by governments. This Statement increases the usefulness of governments' financial statements by requiring recognition of certain lease assets and liabilities for leases that previously were classified as operating leases and recognized as inflows of resources or outflows of resources based on the payment provisions of the contract. The requirements of this Statement are effective for fiscal years beginning after June 15, 2021. The County has not determined the effect of this Statement.

GASB Statement No. 89, Accounting for Interest Cost Incurred before the End of a Construction Period, which supersedes GASB Statement No. 62, Codification of Accounting and Financial Reporting Guidance Contained in Pre-November 30, 1989 FASB and AICPA Pronouncements. This Statement (1) enhances the relevance and comparability of information about capital assets and the cost of borrowing for a reporting period and (2) simplifies accounting for interest cost incurred before the end of a construction period. The requirements of this Statement are effective for reporting periods beginning after December 15, 2021. The County has not determined the effect of this Statement

GASB Statement No. 91, Conduit Debt Obligations. This Statement provides a single method of reporting conduit debt obligations by issuers and eliminates diversity in practice associated with (1) commitments extended by issuers, (2) arrangements associated with conduit debt obligations, and (3) related note disclosures. The requirements of this Statement are effective for reporting periods beginning after December 15, 2021. The County has not determined the effect of this Statement.

GASB Statement No. 92, *Omnibus*, improves the consistency of several practice issues that have been identified during implementation and application of certain GASB Statements. The requirements of this Statement are effective for reporting periods beginning after June 15, 2021. The County has not determined the effect of this Statement.

GASB Statement No. 93, Replacement of Interbank Offered Rates, amends certain hedge accounting from GASB Statement No. 53 and variable lease payments in accordance with GASB Statement No. 87. The requirements of this Statement are effective for fiscal years beginning after June 15, 2021. The County has not determined the effect of this Statement.

GASB Statement No. 94, Public-Private and Public-Public Partnerships and Availability Payment Arrangements, provides for more guidance for accounting and financial reporting for availability payment arrangements. The requirements of this Statement are effective for fiscal years beginning after June 15, 2022. The County has not determined the effect of this Statement.

GASB Statement No. 96, Subscription-Based Information Technology Arrangements (SBITA), defines a SBITA, establishes a right-to-use subscription asset and liability, provides the capitalization criteria for outlays other than subscription payments, and requires note disclosures regarding a SBITA. The requirements of this Statement are effective for fiscal years beginning after June 15, 2022. The County has not determined the effect of this Statement.

# **Other Information**

# Schedule of Changes in the Employer's Net Pension Liability and Related Ratios

# Illinois Municipal Retirement Fund Last Ten Calendar Years (schedule to be built prospectively from 2014)

Net pension liability as a percentage of covered valuation payroll	Covered valuation payroll	Plan fiduciary net position as a percentage of the total pension liability	Net pension liability (asset) - Ending (a) - (b)	Plan net position, ending (b)	Plan net position, beginning	Net change in plan fiduciary net position	contributions Other (net transfers)	Net investment income  Benefit payments, including refunds of employee	Plan fiduciary net position: Contributions - employer Contributions - employees	Total pension liability, ending (a)	Total pension liability, beginning	Net change in total pension liability	contributions	Changes of assumption  Benefit payments, including refunds of employee	the total pension liability	Changes of benefit changes	Service cost Interest on total pension liability	Total pension liability:	Calendar year ending December 31	IMRF Regular Plan
(28.33)%	\$ 3,196,923 \$	104.16 %	(905,828)	\$ 22,685,129 \$	20,352,898	2,332,231	(1,129,055) 32,846	2,920,317	\$ 356,777 \$	\$ 21,779,301 \$	21,030,377	748,924	(1,129,055)	(107,873)	156,846		\$ 333,155 \$ 1,495,851			2020
21.10 %	3,210,706 \$	96.78 %	677,479	\$ 20,352,898	17,676,481	2,675,417	(1,111,767) (67,032)	3,399,373		21,030,377	20,590,226	440,151	(1,111,767)		(239,026)		326,614 \$ 1,464,330			2019
89,45 %	3,257,515 \$	85.85 %	2,913,745	\$17,676,481 \$	18,757,164	(1,080,683)	(965,340) 392,540	(1,050,092)		\$ 21,030,377 \$ 20,590,226 \$ 19,121,697	19,121,697	1,468,529	(965,340)	561,047	139,995		322,795 \$ 1,410,032			2018
11,35 %	3,210,590 \$	98.09 %	364,533	\$ 18,757,164 \$	16,636,097	2,121,067	(936,520) (387,613)	2,918,857		19,121,697 \$	19,165,801	(44,104)	(936,520)	(553,800)	(312.381)	,	343,404 \$ 1,415,193			2017
77.66 %	3,257,260 \$	86.80 %	2,529,704	16,636,097 \$	15,615,055	1,021,042	(755,652) 165,125	1,061,012		19,165,801 \$	18,341,325	824,476	(755,652)	(46,565)	(100.500)	,	369,697 \$ 1.357,496			2016
81.22 %	3,356,791 \$	85.14 %	2,726,270	15,615,055 \$	15,864,794	(249,739)	(709,855) (184,634)	151,233 78,964	414,553 \$	18,341,325 \$	17,135,363	1,205,962	(709,855)	22,760	776 86 <b>9</b>	,	346,362 \$ 1.269.826			2015
41.51 %	3,061,225	92.59 %	1,270,569	15,864,794	14,887,635	977,159	(641,236) 160,084	158,319 905,450	394,542	17,135,363	15,820,422	1,314,941	(641,236)	576,116	(172 147)	1	375,636 1.176.572			2014
																				2013
							THE PARTY OF THE P													2012
							Appropries													2011

# Schedule of Changes in the Employer's Net Pension Illinois Municipal Retirement Fund Last Ten Calendar Years (schedule to be built prospectively from 2014) **Liability and Related Ratios**

Net pension liability as a percentage of covered valuation payrol!	Covered valuation payroll	Plan fiduciary net position as a percentage of the total pension liability	Net pension liability (asset) - Ending (a) - (b)	Plan net position, ending (b)	Pian net position, beginning	Net change in plan fiduciary net position	Other (net transfers)	Net investment income  Benefit payments, including refunds of employee	Contributions - employees	Plan fiduciary net position: Contributions - employer	Total pension liability, ending (a)	Total pension liability, beginning	Net change in total pension liability	contributions	Changes of assumption  Benefit payments, including refunds of employee	the total pension liability	Differences between expected and actual experience of	Interest on total pension liability Changes of henefit changes	Service cost	Total pension liability:	Calendar year ending December 31	IMRF SLEP Plan
	4		_	\$ 6	5		_			¢,	\$ 5	Į.							₩			
(45.92)%	702,593 \$	105.40 %	(322,646)	6,301,947 \$	5,554,200	747,747	(261,747) 73,889	778,999	52,694	103,912 \$	5,979,301 \$	5,535,695	443,606	(261,747)	(87,856)	268,047	1	396,513	128,649 \$			2020
(2.52)%	733,731 \$	100.33 %	(18,505)	5,554,200 \$	4,787,785	766,415	(233,434) (68,870)	929,750	55,030	\$ 656′28	5,535,695 \$	5,432,646	103,049	(233,434)	1	(190,535)	ı	390,359	136,659 \$			2019
87.39 %	737,946 \$	88.13 %	644,861	4,787,785 \$	5,093,483	(305,698)	(237,108) 109,054	(321,027)	55,346	88,037 \$	5,432,646 \$	4,979,714	452,932	(237,108)	172,099	26,616		369,168	122,157 \$			2018
(15.49)%	734,455 \$	102.28 %	(113,769)	5,093,483 \$	4,419,898	673,585	(195,406) (54,449)	760,722	55,084	107,634 \$	4,979,714 \$	4,611,379	368,335	(195,406)	(50,973)	142,494	r	343,358	128,862 \$			2017
26.86 %	712,962 \$	95.85 %	191,481	4,419,898 \$	4,096,600	323,298	(156,897) 58,212	287,234	53,472	81,277 \$	4,611,379 \$	4,429,154	182,225	(156,897)	1	(120,449)	•	331,120	128,451 \$			2016
46,89 %	709,247 \$	92.49 %	332,554	4,096,600 \$	4,161,800	(65,200)	(152,922) (76,619)	20,786		90,067 \$	4,429,154 \$	3,936,132	493,022	(152,922)	3	240,639			111,643 \$			2015
(37.09)%	608,473	105.73 %	(225,668)	4,161,800	3,906,317	255,483	(148,511) 18,413	238,249	54,487	92,845	3,936,132	3,637,631	298,501	(148,511)	67,159	(21,213)		272,090	128,976		100	2014
										:												2013
			***************************************		All markets and the second sec																2012	2012
																					1707	2011

# Schedule of Changes in the Employer's Net Pension Liability and Related Ratios Illinois Municipal Retirement Fund

Last Ten Calendar Years (schedule to be built prospectively from 2014)

Plan fiduciary net position as a percentage of the total pension liability	Net pension liability (asset) - Ending (a) - (b)	Plan net position, ending (b)	Plan net position, beginning	Net change in plan fiduciary net position	contributions Other (net transfers)	Plan fiduciary net position: Contributions - employer Net investment income Reneft payments including refunds of amployee	Total pension liability, ending (a)	Total pension liability, beginning	Net change in total pension liability	contributions	Changes of assumption	the total pension liability	Differences between expected and actual experience of	interest on total pension liability Changes of benefit changes	Total pension liability:	Calendar year ending December 31	IMRF ECO Plan
84.08 %	708,706	\$ 3,742,673 \$	3,673,609	69,064	(409,726) (509,713)	\$ 437,608 \$ 550,895	\$ 4,451,379 \$	4,546,237	(94,858)	(409,726)	(59,236)	59,354		\$ 314,750 \$			2020
80,81 %	872,628	3,673,609	2,970,166	703,443	(469,820) 91,259	487,822 \$ 594,182	4,546,237 \$	4,605,463	(59,226)	(469,820)	,	93,729		316,865 \$			2019
64.49 %	1,635,297	2,970,166 \$	2,693,478	276,688	(463,164) 198,717	708,918 \$ (167,783)	4,605,463 \$	4,534,862	70,601	(463,164)	91,958	119,061		322,746 \$			2018
59.39 %	1,841,384	\$ 2,970,166 \$ 2,693,478 \$	2,498,813	194,665	(453,815) (62,115)	244,566 \$ 466,029	4,546,237 \$ 4,605,463 \$ 4,534,862 \$	4,724,978	(190,116)	(453,815)	(179,131)	105,475		337,355 \$			2017
52,89 %	2,226,165	2,498,813 \$	2,398,851	99,962	(444,906) 108,352	270,031 \$ 166,485	4,724,978 \$	4,923,439	(198,461)	(444,906)	(186,226)	100,781		331,890 \$			2016
48.72 %	2,524,588	2,398,851 \$	2,155,958	242,893	(435,629) 391,238	276,901 \$ 10,383	4,923,439 \$	4,969,433	(45,994)	(435,629)	(45,085)	104,007		330,713 \$			2015
43.38 %	2,813,475	2,155,958	2,102,776	53,182	(420,352) 84,275	265,706 123,553	4,969,433	4,674,175	295,258	(420,352)	293,239	105,427		316,944			2014
																	2013
		***************************************					*										2012
																	2011

# Schedule of Employer Contributions Illinois Municipal Retirement Fund

**Last Ten Fiscal Years** 

#### Regular Plan

Fiscal Year Ending August 31	De	ctuarially etermined ntribution*	Ca	Actual entribution	Contribution Deficiency (Excess)	Covered Valuation Payroll	Actual Contributions as a Percentage of Covered Valuation Payroll
2021	\$	346,279	\$	345,758	\$ 521	\$ 3,336,844	10.36 %
2020		337,076		337,058	18	3,213,562	10.49 %
2019				-	•	=	DIV/0 %
2018		-		-	-	-	DIV/0 %
2017		-		-	-	-	DIV/0 %

<sup>\*</sup> Estimated based on 9.99% 2021 calendar year contribution rate, 11.16% 2020 calendar year contribution rate, and covered valuation payroll of \$3,336,844.

The County implemented GASB Statement No. 68 in fiscal year 2015 but County's contributions only reported for fiscal year 2020 moving forward is available.

#### **SLEP Plan**

Fiscal Year August 31	De	ctuarially etermined ntribution*	Co	Actual entribution	. (	Contribution Deficiency (Excess)	Covered Valuation Payroll	Actual Contributions as a Percentage of Covered Valuation Payroll
2021	\$	110,208	\$	110,208	\$	-	\$ 796,352	13.84 %
2020		94,537		94,537		-	695,441	13.59 %
2019		-		-		-	-	DIV/0 %
2018		~		-		-	-	DIV/0 %
2017		-		_		-	-	DIV/0 %

<sup>\*</sup> Estimated based on 13.39% 2021 calendar year contribution rate, 14.79% 2020 calendar year contribution rate, and covered valuation payroll of \$796,352.

The County implemented GASB Statement No. 68 in fiscal year 2015 but County's contributions only reported for fiscal year 2020 moving forward is available.

# Schedule of Employer Contributions Illinois Municipal Retirement Fund (Continued)

Last Ten Fiscal Years

ECO Plan Fiscal Year August 31	Actuaria Determin Contributi	ed	Co	Actual ntribution		ontribution Deficiency (Excess)		Covered Valuation Payroil	Actual Contributions as a Percentage of Covered Valuation Payroll
2021	\$	_	\$	110,405	\$	(110,405)	\$	_	DIV/0 %
2020	Ÿ		Ą	154,256	7	(154,256)	٧	_	DIV/0 %
2019		-		154,250		(251)250)		-	DIV/0 %
2018		_		_		<u>.</u>		-	DIV/0 %
2017		_		-		-		_	DIV/0 %

<sup>\*</sup> Estimated based on 15.08% 2021 calendar year contribution rate, 14.62% 2020 calendar year contribution rate, and covered valuation payroll of \$-.

The County implemented GASB Statement No. 68 in fiscal year 2015 but County's contributions only reported for fiscal year 2020 moving forward is available.

#### Notes to Other Information

#### Note 1: Basis of Accounting

The budgets are prepared for County funds on a cash basis and include a statement of the cash revenue and expenditures of the immediately preceding fiscal year and a projection of the cash revenue (including the available beginning cash balance) and the proposed itemized appropriations of the ensuing fiscal year. All appropriations cease with the close of the fiscal year. The County did not budget for the Township Motor Fuel Tax Fund.

#### Note 2: Excess of Disbursements Over Appropriations

The County had the following major funds with expenditures exceeding appropriations (legally adopted) for fiscal year 2021: County Health, IMRF and Social Security.

#### Note 3: Summary of Actuarial Methods and Assumptions Used in the Calculation of the 2020 Contribution Rate for IMRF\*

Valuation date:

Notes:

Actuarially determined contribution rates are calculated as of December 31 each year, which are 12 months prior to the beginning of the fiscal year in which contributions are

reported.

Methods and assumptions used to determine 2020 contribution rates:

Actuarial cost method

Amortization method

Aggregate Entry Age Normal Level Percentage of Payroll, Closed

Remaining amortization period

Non Taxing bodies: 10 year rolling period.

Taxing bodies (Regular, SLEP and ECO groups): 23 year closed period until remaining period. Early Retirement Incentive Plan liabilities: a period up to 10 years selected by the Employer

upon adoption of ERI.

SLEP supplemental liabilities attributable to Public Act 94 712 were financed over 18 years for most employers (three employers were financed over 27 years and four others were

financed over 28 years).

Asset valuation method

5-year smoothed market; 20% corridor

Wage growth inflation

3.25%

2.50% 3.35% to 14.25%, including inflation

Salary increases

7.25%

Investment rate of return Retirement age

Experience based table of rates that are specific to the type of eligibility condition. Last updated for the 2017 valuation pursuant to an experience study of the period 2014-2016.

Mortality

For non disabled retirees, an IMRF specific mortality table was used with fully generational projection scale MP 2017 (base year 2015). The IMRF specific rates were developed from the RP 2014 Blue Collar Health Annuitant Mortality Table with adjustments to match current IMRF experience. For disabled retirees, an IMRF specific mortality table was used with fully generational projection scale MP 2017 (base year 2015). The IMRF specific rates were developed from the RP 2014 Disabled Retirees Mortality Table applying the same adjustment that were applied for non disabled lives. For active members, an IMRF specific mortality table was used with fully generational projection scale MP 2017 (base year 2015). The IMRF specific rates were developed from the RP 2014 Employee Mortality Table with

adjustments to match current IMRF experience.

Other Information:

Notes:

There were no benefit changes during the year.

<sup>\*</sup> Based on Valuation Assumptions used in the December 31, 2018 actuarial valuation.

# Combining Balance Sheet - Modified Cash Basis - General Fund

·				Capital				ircuit Clerk
August 31, 2021	General	 Insurance	Ir	nprovement	S	olid Waste	C	hild Support
Assets								
Cash and cash equivalents	\$ 2,925,868	\$ 358,891	\$	83,377	\$	885	\$	40,887
Total assets	\$ 2,925,868	\$ 358,891	\$	83,377	\$	885	\$	40,887
Liabilities and Fund balances Liabilities								
Payroll and related	\$ 21,754	\$ _	\$	_	\$	•	\$	**
Total liabilities	21,754	<u>-</u>				••		
Fund balances Assigned Unassigned	- 2,904,114	358,891 -		83,377 -		885 -		40,887 -
Total fund balances	2,904,114	 358,891		83,377		885		40,887
Total liabilities and fund balances	\$ 2,925,868	\$ 358,891	\$	83,377	\$	885	\$	40,887

# Combining Balance Sheet - Modified Cash Basis - General Fund

August 31, 2021	Co	unty Clerk	Sheriff	Supervisor of Assessments	Total
Assets				· · · · · · · · · · · · · · · · · · ·	
Cash and cash equivalents	\$	30,644 \$	859	\$ 675 <b>\$</b>	3,442,086
Total assets	\$	30,644 \$	859	\$ 675 \$	3,442,086
Liabilities and Fund balances Liabilities					
Payroll and related	\$	- \$	- :	\$ - \$	21,754
Total liabilities		-	_	_	21,754
Fund balances					•
Assigned		30,644	859	675	516,218
Unassigned				**	2,904,114
Total fund balances	······································	30,644	859	675	3,420,332
Total liabilities and fund balances	\$	30,644 \$	859 \$	\$ 675 \$	3,442,086

Combining Statement of Revenues, Expenditures and Changes in Fund Balance
- Modified Cash Basis - General Funds

V .5 1 14	<b>.</b>				Capital	<b>A</b> 11 1 1 1 1	Circuit Clerk
Year Ended August 31, 2021	 General		Insurance		Improvement	Solid Waste	Child Support
Revenues	1 050 024	,		بر		<i>A</i>	٨
Taxes	\$ 1,958,824	\$	-	Ş	-	\$ -	\$ -
Intergovernmental	2 460 274						
revenues	3,469,771		-		-	•	-
Charges for services	64,001		-		-	-	-
Licenses and permits Fines and forfeitures	6,772		-		-	-	14.660
	194,349		20		-		11,668
Interest	11,904		20		337	4	38
Miscellaneous	 122,034		**		-	•	-
Total revenues	 5,827,655		20		337	4	11,706
Expenditures					*		
Current:							
General control and							
administration	1,729,341		420,810		=	-	6,647
Public safety	2,381,816		-		-	-	-
Judiciary and legal	531,522		-		-	-	-
Corrections	176,517		-		-	-	-
Public works and							
transportation	171		-			-	-
Health and welfare	66,773		_		_	_	-
Capital outlay	 72,649		•			P	<del>-</del>
Total expenditures	4,958,789		420,810		-	-	6,647
Excess (deficiency) of revenues							
over expenditures	 868,866		(420,790)		337	4	5,059
Other financing sources (uses)	222.22						
Transfers in	262,035		556,539		<del></del>	-	-
Transfers out	 (556,539)						
Total other financing							
sources (uses)	(294,504)		556,539			-	-
Net change in fund balance	574,362		135,749		337	4	5,059
Fund balances, beginning of							
year	 2,329,752		223,142		83,040	881	35,828
Fund balances, end of year	\$ 2,904,114	\$	358,891	\$	83,377	\$ 885	\$ 40,887

Combining Statement of Revenues, Expenditures and Changes in Fund Balance
- Modified Cash Basis - General Funds

				Supervisor of	
Year Ended August 31, 2021	County Cleri	(	Sheriff	Assessments	Total
Revenues					
Taxes	\$	- \$	-	\$ -	\$ 1,958,824
Intergovernmental revenues	•	-	-	-	3,469,771
Charges for services	43,43	7	-	2,350	109,788
Licenses and permits		-		-	6,772
Fines and forfeitures	458,080	0	43,739	-	707,836
Interest		-	-	-	12,303
Miscellaneous		-	-	-	122,034
Total revenues	501,51	7	43,739	2,350	6,387,328
Expenditures Current:					
darrand					
General control and administration	130,843	1	-	-	2,287,639
Public safety		_	14,491	•	2,396,307
Judiciary and legal		_	-	_	531,522
Corrections		-	-	-	176,517
Public works and transportation		-		_	171
Health and welfare		-	_	_	66,773
Capital outlay		-	<u> </u>	400	72,649
Total expenditures	130,843	<u> </u>	14,491	-	5,531,578
Excess (deficiency) of revenues over					
expenditures	370,676	5	29,248	2,350	855,750
Other financing sources (uses)					
Transfers in			_	_	818,574
Transfers out	(390,682	) )	(30,178)	(1,700)	(979,099)
Transiers out			(50)2.01	(4), 5 - 5 /	( <i>yy</i>
Total other financing sources (uses)	(390,682	2)	(30,178)	(1,700)	(160,525)
Net change in fund balance	(20,006	5)	(930)	650	695,225
Fund balances, beginning of year	50,650	)	1,789	25	2,725,107
Fund balances, end of year	\$ 30,644	\$	859	\$ 675	\$ 3,420,332

	Animal				
August 31, 2021	Control	А	mbulance	Mental Health	Indemnity
Assets					
Cash and cash equivalents	\$ 135,857	\$	126,671	\$ 1,600,750	137,080
Total assets	\$ 135,857	\$	126,671	\$ 1,600,750	137,080
Liabilities and Fund Balances					
Liabilities					
Accounts payable	\$ -	\$	-	\$ - \$	-
Payroll and related	<u></u>			44	
Total liabilities	-				-
Fund balances					
Restricted for:	-		_		-
General control and administration	-		_	***	137,080
Public safety	-		-	-	<u>-</u>
Judiciary and legal	-			=	-
Public works and transportation	-		-	-	-
Health and welfare	135,857		126,671	1,600,750	-
Culture and recreation	_			_	-
Total fund balances	 135,857		126,671	1,600,750	137,080
Total liabilities and fund balances	\$ 135,857	\$	126,671	\$ 1,600,750 \$	137,080

August 31, 2021	Cou	rt Security	C	ounty Bridge	County Highway	Federal Aid Secondary Matching Fund
Assets	COU	Coccarity		dirty Dridge	111811111	 1 4114
Cash and cash equivalents	\$	87,291	\$	275,346 \$	419,034	\$ 242,946
Total assets	\$	87,291	\$	275,346 \$	419,034	\$ 242,946
Liabilities and Fund Balances						
Liabilities						
Accounts payable	\$	-	\$	- \$		\$ -
Payroll and related		-		_	7,285	
Total liabilities		-		**	7,285	_
Fund balances						
Restricted for:		-		-	-	-
General control and administration		-		<b></b>	-	-
Public safety		87,291		•	-	-
Judiciary and legal		-		-	-	-
Public works and transportation		-		275,346	411,749	242,946
Health and welfare		-		-	-	-
Culture and recreation					-	_
Total fund balances		87,291		275,346	411,749	242,946
Total liabilities and fund balances	\$	87,291	\$	275,346 \$	419,034	\$ 242,946

	Ca	unty Motor		Fees to Assist	·
August 31, 2021	Co	Fuel Tax	Probation	Court	Law Library
Assets	,				
Cash and cash equivalents	\$	1,026,225	\$ 374,413	\$ 97,853	\$ 8,136
Total assets	\$	1,026,225	374,413	\$ 97,853	\$ 8,136
Liabilities and Fund Balances					
Liabilities					
Accounts payable	\$	- 5	<del>-</del>	\$ -	\$ -
Payroll and related		2,853	<u> </u>	_	_
Total liabilities	<del></del>	2,853	-	•	-
Fund balances					
Restricted for:		-	-	-	-
General control and administration		-	-	<u></u>	-
Public safety		-	374,413	· -	-
Judiciary and legal		-	-	97,853	8,136
Public works and transportation		1,023,372	-	-	-
Health and welfare		-	-	-	-
Culture and recreation		Ved	_		
Total fund balances		1,023,372	374,413	97,853	8,136
Total liabilities and fund balances	\$	1,026,225	374,413	\$ 97,853	\$ 8,136

August 31, 2021	Au	tomation	Recording	Drug Traffic Prevention	Airport
Assets					
Cash and cash equivalents	\$	50,795 \$	273,963	\$ 1,472 \$	153,688
Total assets	\$	50,795 \$	273,963	\$ 1,472 \$	153,688
Liabilities and Fund Balances					
Liabilities					
Accounts payable	\$	- \$	- !	<b>-</b> \$	_
Payroll and related		<u> </u>		<u></u>	-
Total liabilities	······································			<del>-</del>	-
Fund balances					
Restricted for:		-	-		-
General control and administration		50,795	273,963	-	-
Public safety		-	-	1,472	-
Judiciary and legal		-	-	-	-
Public works and transportation		-	-	-	153,688
Health and welfare		-	-	-	-
Culture and recreation		**	_	**	
Total fund balances		50,795	273,963	1,472	153,688
Total liabilities and fund balances	\$	50,795 \$	273,963	1,472 \$	153,688

August 31, 2021	CEFS	Lo	cal Bridge	•	ownship estruction
Assets					
Cash and cash equivalents	\$ 16,702	\$	60,902	\$ - \$	-
Total assets	\$ 16,702	\$	60,902	\$ - \$	-
Liabilities and Fund Balances					
Liabilities					
Accounts payable	\$ -	\$	•	\$ - \$	•
Payroll and related	-		**	-	
Total liabilities	-		-	**	-
Fund balances					
Restricted for:	-		-	-	-
General control and administration	-		-	-	-
Public safety '	-		-	-	-
Judiciary and legal	-		-	-	-
Public works and transportation	16,702		60,902	-	-
Health and welfare	-		-	-	-
Culture and recreation	 _			-	
Total fund balances	 16,702		60,902	_	<del></del>
Total liabilities and fund balances	\$ 16,702	\$	60,902	\$ - \$	

August 31, 2021	Arrestee's Prisoners Medical Co			Minor Unknown Heirs		Public Defender Records Automation		Shop With a Cop	
Assets	Ċ.	4.007	٠	45 125	۲	422	ċ	0.045	
Cash and cash equivalents	\$	4,097	<u> </u>	45,135	Þ	432	<u> </u>	9,945	
Total assets	\$	4,097	\$	45,135	\$	432	\$	9,945	
Liabilities and Fund Balances									
Liabilities									
Accounts payable	\$	-	\$	-	\$	-	\$	-	
Payroll and related						-		-	
Total liabilities		-		**					
Fund balances									
Restricted for:		-		-		-		-	
General control and administration		-		45,135		-		-	
Public safety		4,097		-		-		9,945	
Judiciary and legal		-		-		432		-	
Public works and transportation		-		-		_		-	
Health and welfare		-		-		_		-	
Culture and recreation						_			
Total fund balances		4,097		45,135		432		9,945	
Total liabilities and fund balances	\$	4,097	\$	45,135	\$	432	\$	9,945	

August 31, 2021	_	ocument Storage	CDBG Gran		Victim Impact Panel	 States Attorney Forfeited
Assets						
Cash and cash equivalents	\$	126,661	\$	- \$	16,823	\$ 1,235
Total assets	\$	126,661	\$	_ (	16,823	\$ 1,235
Liabilities and Fund Balances						
Liabilities						
Accounts payable	\$	-	\$	- \$	-	\$ -
Payroll and related		-		-		 -
Total liabilities		-		-	AN .	
Fund balances						
Restricted for:		-		-	-	-
General control and administration		126,661		-	-	-
Public safety		-		-	-	-
Judiciary and legal		-		-	16,823	1,235
Public works and transportation		-		-	-	-
Health and welfare				-	-	-
Culture and recreation		**		-	-	
Total fund balances		126,661		-	16,823	 1,235
Total liabilities and fund balances	\$	126,661	\$	- \$	16,823	\$ 1,235

	Pos	ue Squad	DUI	ieographic		
August 31, 2021		ve Team	Equipment	fo. Systems	Pet	Population
Assets			 			······································
Cash and cash equivalents	\$	3,686	\$ 31,602	\$ 432,750	\$	44,765
Total assets	\$	3,686	\$ 31,602	\$ 432,750	\$	44,765
Liabilities and Fund Balances						
Liabilities						
Accounts payable	\$	-	\$ -	\$ -	\$	-
Payroll and related		-	 -	 807		-
Total liabilities		<u>.</u>	 	 807		-
Fund balances						
Restricted for:		-	-	_		-
General control and administration		-	-	431,943		-
Public safety		3,686	31,602	-		44,765
Judiciary and legal		_	-	-		-
Public works and transportation		-	-	-		-
Health and welfare		-	-	-		-
Culture and recreation			-	-		_
Total fund balances	,	3,686	31,602	431,943		44,765
Total liabilities and fund balances	\$	3,686	\$ 31,602	\$ 432,750	\$	44,765

August 31, 2021	EM	-	Tax Sale Automation			
Assets						
Cash and cash equivalents	\$	15,438	\$ 6,131	\$ 25,219	\$	8,574
Total assets	\$	15,438	\$ 6,131	\$ 25,219	\$	8,574
Liabilities and Fund Balances Liabilities						
Accounts payable Payroll and related	\$	_	\$ · -	\$ - -	\$	-
Total liabilities			_	_		
Fund balances						
Restricted for:		-	-	-		-
General control and administration		-	-	-		8,574
Public safety		15,438	-	25,219		-
Judiciary and legal		-	6,131	-		-
Public works and transportation		-	-	-		-
Health and welfare		-	_	-		-
Culture and recreation		_	_	_		-
Total fund balances		15,438	 6,131	25,219		8,574
Total liabilities and fund balances	\$	15,438	\$ 6,131	\$ 25,219	\$	8,574

Combining Balance Sheet - Modified Cash Basis Non-major Governmental Funds (Continued)

			Coroner		
August 31, 2021	Res	scue Squad	Special	Sale In Error	Marriage
Assets					
Cash and cash equivalents	\$	19,419 \$	31,781	\$ 17,460 \$	1,369
Total assets	\$	19,419 \$	31,781	\$ 17,460 \$	1,369
Liabilities and Fund Balances					
Liabilities					
Accounts payable	\$	- \$	-	\$ - \$	-
Payroll and related		_	-	-	-
Total liabilities	****	**	_	<del>-</del>	-
Fund balances					
Restricted for:		-	-	-	-
General control and administration		-	-	17,460	1,369
Public safety		19,419	31,781	-	~
Judiciary and legal		-	-	-	-
Public works and transportation		-	-	_	-
Health and welfare		~	-	<del></del>	-
Culture and recreation		-	_	_	-
Total fund balances		19,419	31,781	17,460	1,369
Total liabilities and fund balances	\$	19,419 \$	31,781	\$ 17,460 \$	1,369

Combining Balance Sheet - Modified Cash Basis Non-major Governmental Funds (Continued)

August 31, 2021	Ci	rcuit Clerk Trust	She	riff Special	County ( Tax Redemp		Inmate Commissary
Assets							
Cash and cash equivalents	\$	22,696	\$	14,245	\$ 32	,984	\$ 142,626
Total assets	\$	22,696	\$	14,245	\$ 32	,984	\$ 142,626
Liabilities and Fund Balances Liabilities							
Accounts payable Payroll and related	\$		\$		\$	-	\$ 2,182 -
Total liabilities		_		-			2,182
Fund balances							
Restricted for:		_		-		-	-
General control and administration		-		-	32	,984	-
Public safety		-		14,245		-	-
Judiciary and legal		22,696		-		-	140,444
Public works and transportation		-		-		-	-
Health and welfare		-		-		-	-
Culture and recreation		-		_		-	_
Total fund balances		22,696		14,245	32	,984	140,444
Total liabilities and fund balances	\$	22,696	\$	14,245	\$ 32	,984	\$ 142,626

Combining Balance Sheet - Modified Cash Basis Non-major Governmental Funds (Continued)

August 31, 2021	Tourism	Total
Assets		
Cash and cash equivalents	\$ 103,697 \$	6,247,894
Total assets	\$ 103,697 \$	6,247,894
Liabilities and Fund Balances		
Liabilities		
Accounts payable	\$ - \$	2,182
Payroll and related	 583	11,528
Total liabilities	583	13,710
Fund balances		
Restricted for:	=	=
General control and administration	-	1,125,964
Public safety	-	663,373
Judiciary and legal	-	293,750
Public works and transportation	-	2,184,705
Health and welfare	-	1,863,278
Culture and recreation	103,114	103,114
Total fund balances	 103,114 \$	6,234,184
Total liabilities and fund balances	\$ 103,697 \$	6,247,894

	Animal				
Year Ended August 31, 2021	 Control	Ambul	ance	Mental Healt	th Indemnity
Revenues		_			
Taxes	\$ -	\$ 3	7,361	· · · · · · · · · · · · · · · · · ·	•
Intergovernmental revenues	-		-	26,93	4 -
Charges for services	6,899		-		
Fines and forfeitures	9,637		-		- 5,900
Interest	1,317		802	20,79	7 1,233
Miscellaneous	-		-		
Total revenues	 17,853	3	8,163	672,03	2 7,133
Expenditures					
Current:					
General control and administration	-		-		
Public safety	-		-		
Judiciary and legal	-		-		
Public works and transportation	-		_		<b></b> -
Health and welfare	719	2	4,325	808,379	9 -
Culture and recreation	_		_		
Debt service					
Principal payments	-		-		
Interest payments	-		-		
Capital outlay	-		-	•	
Total expenditures	 719	2	4,325	808,379	9 -
Excess (deficiency) of revenues over					
expenditures	 17,134	1.	3,838	(136,347	7) 7,133
Other financing sources (uses)					
Transfers in	-		-		<b>.</b>
Transfers out	-				-
Total other financing sources (uses)	 -		_		_
Net change in fund balance	17,134	13	3,838	(136,347	7,133
Fund balance, beginning of year	118,723	117	2,833	1,737,097	129,947
Fund balance, end of year	\$ 135,857	\$ 126	5,671	\$ 1,600,750	\$ 137,080

Year Ended August 31, 2021	Court Security	County Bridge	County Highway	Federal Aid Secondary Matching Fund
Revenues	Court Security	county bridge	111Bittana	1 4114
Taxes	\$ -	\$ 160,992 \$	335,354	\$ 187,169
Intergovernmental revenues	· ·	14,446	29,837	14,446
Charges for services	_	219,565	8,328	4,543
Fines and forfeitures	33,306	,	-	.,5 .5
Interest	466	244	996	934
Miscellaneous		-	5,478	
Total revenues	33,772	395,247	379,993	207,092
Expenditures				
Current:				
General control and administration	-	_	-	-
Public safety	640	-	-	-
Judiciary and legal	-	-	-	-
Public works and transportation	-	320,601	744,147	90,353
Health and welfare	-	25	<del>-</del>	-
Culture and recreation	-	-	-	-
Debt service				
Principal payments	-	-	-	-
Interest payments	-		-	-
Capital outlay	-	<u> </u>	45,943	-
Total expenditures	640	320,626	790,090	90,353
Excess (deficiency) of revenues over				
expenditures	33,132	74,621	(410,097)	116,739
Other financing sources (uses)				
Transfers in	-	<del>,</del>	614,629	-
Transfers out	***************************************	-	~	**
Total other financing sources (uses)		_	614,629	
Net change in fund balance	33,132	74,621	204,532	116,739
Fund balance, beginning of year	54,159	200,725	207,217	126,207
Fund balance, end of year	\$ 87,291	275,346 \$	411,749 \$	242,946

	County Motor		Fees to Assist	
Year Ended August 31, 2021	Fuel Tax	Probation	Court	Law Library
Revenues				
Taxes	\$ - \$	<del>-</del>	\$ -	\$ -
Intergovernmental revenues	1,179,716	-	-	
Charges for services	-	-	-	-
Fines and forfeitures	-	59,279	41,790	7,455
Interest	5,010	2,797	327	31
Miscellaneous	-	_	_	<u>-</u>
Total revenues	1,184,726	62,076	42,117	7,486
Expenditures				
Current:				
General control and administration	-	-	-	-
Public safety	-	35,277	-	-
Judiciary and legal	-	-	-	5,331
Public works and transportation	504,041	-	-	***
Health and welfare	-	-	-	-
Culture and recreation	-	PR:	_	-
Debt service				
Principal payments	-	-	_	-
Interest payments	-	-	•	-
Capital outlay	29,187	-	-	
Total expenditures	533,228	35,277		5,331
Excess (deficiency) of revenues over				
expenditures	651,498	26,799	42,117	2,155
Other financing sources (uses)				
Transfers in	-	-	-	-
Transfers out	(450,000)	-	<u></u>	-
Total other financing sources (uses)	(450,000)			-
Net change in fund balance	201,498	26,799	42,117	2,155
Fund balance, beginning of year	821,874	347,614	55,736	5,981
Fund balance, end of year	\$ 1,023,372 \$	374,413	\$ 97,853	\$ 8,136

				Drug Traffic	
Year Ended August 31, 2021	A	utomation	Recording	Prevention	Airport
Revenues					
Taxes	\$	- :	\$ -	\$ -	\$ 59,159
Intergovernmental revenues		-	-		36,548
Charges for services		-	-	-	80,049
Fines and forfeitures		20,938	26,210	-	-
Interest		240	1,578	5	162
Miscellaneous		-		1,100	112,516
Total revenues		21,178	27,788	1,105	288,434
Expenditures					
Current:					
General control and administration		19,921	41,716	-	-
Public safety		-		-	-
Judiciary and legal		-	-	-	-
Public works and transportation		-		-	226,746
Health and welfare		-	-	-	-
Culture and recreation		-		-	-
Debt service					
Principal payments		•	<del></del>	-	6,615
Interest payments		-	-	-	2,401
Capital outlay		-	-	-	
Total expenditures		19,921	41,716	**	235,762
Excess (deficiency) of revenues over					
expenditures		1,257	(13,928)	1,105	52,672
Other financing sources (uses)					
Transfers in			87,705	_	
Transfers out					-
Total other financing sources (uses)		-	87,705	-	-
Net change in fund balance		1,257	73,777	1,105	52,672
Fund balance, beginning of year		49,538	200,186	. 367	101,016
Fund balance, end of year	\$	50,795 \$	273,963	1,472	153,688

Year Ended August 31, 2021		CEFS	Local Bridge	Township Bridge	Township Construction
Revenues					
Taxes	\$	_	\$ -	\$ -	\$ -
Intergovernmental revenues	•	1,348,466	106,878		-
Charges for services		-	2,042		257,249
Fines and forfeitures		_	-	-	-
Interest		103	456	-	-
Miscellaneous				-	_
Total revenues		1,348,569	109,376	-	257,249
Expenditures					
Current:					
General control and administration		_	-		-
Public safety		-	-	-	-
Judiciary and legal		-	-	-	
Public works and transportation		1,334,421	203,756	-	234,409
Health and welfare		-	-	-	-
Culture and recreation		-		-	-
Debt service					
Principal payments		-	-	-	-
Interest payments		-	-	•	-
Capital outlay		-	_	-	_
Total expenditures		1,334,421	203,756	-	234,409
Excess (deficiency) of revenues over					
expenditures		14,148	(94,380)	•	22,840
Other financing sources (uses)  Transfers in		_	_		_
Transfers out		_	<del>-</del>	_	(22,840)
		***************************************			
Total other financing sources (uses)		-		-	(22,840)
Net change in fund balance		14,148	(94,380)	-	-
Fund balance, beginning of year		2,554	155,282	-	
Fund balance, end of year	\$	16,702	\$ 60,902	\$ -	\$ -

Widdined Cash Dasis (Non		restee's/ risoners	Minor Unknown	Public Defender Records	Shop With a	
Year Ended August 31, 2021	Me	dical Costs	Heirs	Automation	Сор	
Revenues		,		Α.	Α.	
Taxes	\$	- \$	-	\$ -	\$ -	
Intergovernmental revenues		-	-	-	-	
Charges for services		-	-		-	
Fines and forfeitures		1,852	-	245	-	
Interest		13	299	1	28	
Miscellaneous		•	_		5,000	
Total revenues		1,865	299	246	5,028	
Expenditures						
Current:						
General control and administration		_	-	-	-	
Public safety		-	-	••	-	
Judiciary and legal		-	-	-	-	
Public works and transportation		-	-	-	-	
Health and welfare		-	-	-	-	
Culture and recreation		-	-	-	-	
Debt service						
Principal payments		-		-	-	
Interest payments		-	-	-	-	
Capital outlay		-	-	· _	-	
Total expenditures		-	_	•		
Excess (deficiency) of revenues over						
expenditures		1,865	299	246	5,028	
Other financing sources (uses)						
Transfers in			•	-	-	
Transfers in		_	<u></u>	-	_	
					***	
Total other financing sources (uses)		-	-		_	
Net change in fund balance		1,865	299	246	5,028	
Fund balance, beginning of year		2,232	44,836	186	4,917	
Fund balance, end of year	\$	4,097 \$	45,135	\$ 432	\$ 9,945	

Year Ended August 31, 2021	Docum Stora		CDBG Grant	Victim Impact Panel	States Attorney Forfeited
Revenues					
Taxes	\$	- \$	-	\$ -	\$ -
Intergovernmental revenues		-	-	-	-
Charges for services		-	-	-	-
Fines and forfeitures	20	),686	-	1,481	-
Interest		339	-	76	5
Miscellaneous		-	_	_	93
Total revenues	2:	1,025		1,557	98
Expenditures Current:					
General control and administration	<u>.</u>	L,309	_	-	_
Public safety		-	-	-	-
Judiciary and legal		_	-	29	_
Public works and transportation		_	<del>-</del>	-	_
Health and welfare		_	_		_
Culture and recreation		_	-	-	-
Debt service					
Principal payments		-	_	-	
Interest payments		_	_	-	=
Capital outlay		-	_	-	-
Total expenditures	1	,309	•	29	_
Excess (deficiency) of revenues over					
expenditures	19	,716		1,528	98
Other financing sources (uses)  Transfers in  Transfers out		-	- -	• -	-
Total other financing sources (uses)		-	-		
Net change in fund balance	19	,716	-	1,528	98
Fund balance, beginning of year	106	,945	-	15,295	1,137
Fund balance, end of year	\$ 126	,661 \$	**	\$ 16,823	\$ 1,235

Year Ended August 31, 2021	ue Squad /e Team	DUI Equipment	Geographic Info. Systems	Pet Population
Revenues	 ic icuiii	Equipition	,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	
Taxes	\$ _	\$ -	\$ -	\$ -
Intergovernmental revenues	-	-	. ·	-
Charges for services	-	-		-
Fines and forfeitures	-	-		6,130
Interest	19	148	2,302	232
Miscellaneous	 -		***	
Total revenues	 19	148	2,302	6,362
Expenditures				
Current:				
General control and administration	_	-	71,914	-
Public safety	59	-	-	1,729
Judiciary and legal	-	-	-	-
Public works and transportation	-	-	ma.	-
Health and welfare	-	-	-	-
Culture and recreation	-	-	-	-
Debt service				
Principal payments	-	-	-	-
Interest payments	-	-	-	-
Capital outlay	-		-	
Total expenditures	59	-	71,914	1,729
Excess (deficiency) of revenues over				
expenditures	(40)	148	(69,612)	4,633
Other financing sources (uses)				
Transfers in	_	672	72,148	-
Transfers out	 -	-	-	<del>-</del>
Total other financing sources (uses)	 _	672	72,148	
Net change in fund balance	(40)	820	2,536	4,633
Fund balance, beginning of year	 3,726	30,782	429,407	40,132
Fund balance, end of year	\$ 3,686	\$ 31,602	\$ 431,943	\$ 44,765

V 5 ( . ( A		MA Special	Tax Sale Automation		
Year Ended August 31, 2021 Revenues	EIV	1A Special	Automation	Drug Court	Automation
Taxes	\$	_	\$ -	\$ -	\$ -
	þ	-		- -	-
Intergovernmental revenues		-	_		
Charges for services Fines and forfeitures		-	413	4,682	2,294
			28	4,062	40
Interest		77	28	112	40
Miscellaneous					
Total revenues		77	441	4,794	2,334
Expenditures					
Current:					
General control and administration		-	-	-	1,800
Public safety		-	-	1,421	-
Judiciary and legal		-	-	-	-
Public works and transportation		-	•	-	-
Health and welfare		-	-	-	-
Culture and recreation		=	-	-	-
Debt service					
Principal payments		-	-		-
Interest payments			-	· <u></u>	-
Capital outlay		-	_	-	-
Total expenditures		_ **		1,421	1,800
Excess (deficiency) of revenues over					
expenditures		77	441	3,373	534
Other financing sources (uses)					
Transfers in		-	-	-	-
Transfers out		-	_	_	
Total other financing sources (uses)		-	-	-	
Net change in fund balance		77	441	3,373	534
Fund balance, beginning of year		15,361	5,690	21,846	8,040
Fund balance, end of year	\$	15,438	\$ 6,131	\$ 25,219	\$ 8,574

	_		Coroner		
Year Ended August 31, 2021	Re	scue Squad	Special	Sale in Error	Marriage
Revenues					
Taxes	\$	- \$	-	\$ -	\$ -
Intergovernmental revenues		-	-	•	-
Charges for services		-	-		-
Fines and forfeitures		-	7,672	11,460	202
Interest		77	130	54	-
Miscellaneous		9,195		<u></u>	-
Total revenues	***************************************	9,272	7,802	11,514	202
Expenditures					
Current:					
General control and administration		-	=	311	•
Public safety		3,857	1,606		-
Judiciary and legal		-	_	•	-
Public works and transportation		-	-		-
Health and welfare		-	793	-	-
Culture and recreation		-	-	-	-
Debt service					
Principal payments		_	-	-	-
Interest payments		-	-	-	-
Capital outlay		-	-	_	-
Total expenditures		3,857	2,399	311	•
Excess (deficiency) of revenues over					
expenditures		5,415	5,403	11,203	202
Other financing sources (uses)					
Transfers in		_		_	-
Transfers out		-	-	_	-
Total other financing sources (uses)		-	<u>.</u>	-	-
Net change in fund balance		5,415	5,403	11,203	202
Fund balance, beginning of year		14,004	26,378	6,257	1,167
Fund balance, end of year	\$	19,419 \$	31,781	17,460 \$	1,369

Year Ended August 31, 2021	Cii	rcuit Clerk Trust	Sheriff Special	County Clerk Tax Redemption	inmate Commissary
Revenues					
Taxes	\$	-	\$ -	\$ -	\$ -
Intergovernmental revenues		***	-	402,953	-
Charges for services		-	_	-	637,118
Fines and forfeitures		45	-	_	, -
Interest		-	-	_	-
Miscellaneous		-	24,782	-	<u></u>
Total revenues		45	24,782	402,953	637,118
Expenditures					
Current:					
General control and administration		-	-	382,969	-
Public safety		-	21,782	-	-
Judiciary and legal		-	-	-	603,926
Public works and transportation		-	-	-	-
Health and welfare		-	-	-	-
Culture and recreation		<u>.</u>	-	=	-
Debt service					
Principal payments		-	-	-	-
Interest payments		-	••	•	-
Capital outlay		-		<u>.</u>	-
Total expenditures		_	21,782	382,969	603,926
Excess (deficiency) of revenues over					
expenditures		45	3,000	19,984	33,192
Other financing sources (uses)					
Transfers in		-	-	-	••
Transfers out			-	-	
Total other financing sources (uses)	<del></del>	-	•	-	-
Net change in fund balance		45	3,000	19,984	33,192
Fund balance, beginning of year	***************************************	22,651	11,245	13,000	107,252
Fund balance, end of year	\$	22,696	\$ 14,245	\$ 32,984	\$ 140,444

Year Ended August 31, 2021		Tourism	Total
Revenues			
Taxes	\$	- \$	1,404,336
Intergovernmental revenues		66,75 <del>6</del>	3,226,980
Charges for services		38,636	1,254,429
Fines and forfeitures		-	261,677
Interest		61	41,539
Miscellaneous		11,684	169,848
Total revenues		117,137	6,358,809
Expenditures			
Current:			
General control and administration			519,940
Public safety		-	66,371
Judiciary and legal		-	609,286
Public works and transportation		-	3,658,474
Health and welfare		-	834,241
Culture and recreation		95,716	95,716
Debt service			
Principal payments		-	6,615
Interest payments		-	2,401
Capital outlay			75,130
Total expenditures		95,716	5,868,174
Excess (deficiency) of revenues over expenditures		21,421	490,635
Excess (denciency) of revenues over expenditures		21,421	490,033
Other financing sources (uses)			
Transfers in		-	775,154
Transfers out		-	(472,840 <u>)</u>
Total other financing sources (uses)		-	302,314
Net change in fund balance	<del></del>	21,421	792,949
Fund balance, beginning of year		81,693	5,441,235
Fund balance, end of year	\$	103,114 \$	6,234,184

# Combining Statement of Fiduciary Net Position - Modified Cash Basis

August 31, 2021	Ci	rcuit Clerk	County Collector	Drainage Fund	Total
Assets	-				
Cash and cash equivalents	\$	554,888	\$ 2,047,395	\$447,408	\$ 3,049,691
Certificate of deposit		10,000			10,000
Total assets		564,888	2,047,395	447,408	3,059,691
Liabilities					
Accounts payable		63,048	 -	_	 63,048
Total liabilities		63,048	 _	<u></u>	 63,048
Net Position					
Restricted	\$	501,840	\$ 2,047,395	\$447,408	\$ 2,996,643

# Combining Statement of Changes in Fiduciary Net Position - Modified Cash Basis

Year Ended August 31, 2021	c	ircuit Clerk	County Collector	D	rainage Fund	Total
Additions  Amount received as fiscal agent  Property tax collections for other	\$	1,058,989	\$ _	\$	-	\$ 1,058,989
governments Interest			32,358,862 -		78,869 2,856	32,437,731 2,856
Total additions		1,058,989	32,358,862		81,725	33,499,576
Deductions						
Fines distributed to other governments Property tax collections to other governments		681,310	 - 34,237,197		- 128,049	681,310 34,365,246
Total deductions		681,310	34,237,197		128,049	35,046,556
Change in net position		377,679	(1,878,335)		(46,324)	(1,546,980)
Net position, beginning of year		124,161	 3,925,730		493,732	4,543,623
Net position, end of year	\$	501,840	\$ 2,047,395	\$	447,408	\$ 2,996,643

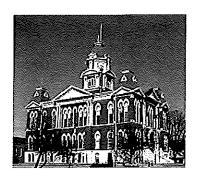
## Schedule of Expenditures from Taxes Extended for Tort Immunity Purposes

Year Ended August 31, 2021	 · · · · · · · · · · · · · · · · · · ·
Property, liability, and workers' compensation insurance Unemployment	\$ 395,584
Total	 25,226 420,810

Shelbyville, Illinois

Report on Federal Awards

Year Ended August 31, 2021





Year Ended August 31, 2021

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Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards* 

To the County Board Shelby County, Illinois Shelbyville, Illinois

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the modified cash basis financial statements of the governmental activities, each major fund and the aggregate remaining fund information of Shelby County, Illinois (the "County"), as of and for the year ended August 31, 2021, and the related notes to the financial statements, which collectively comprise the County's basic financial statements, and have issued our report thereon dated August 9, 2022, which were prepared on the modified cash basis of accounting, which is a basis of accounting other than accounting principles generally accepted in the United States of America.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the County's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, we do not express an opinion on the effectiveness of the County's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies in internal control, such that there is reasonable possibility that a material misstatement of the County's financial statements will not be prevented or detected and corrected on a timely basis. A significant deficiency is a deficiency, or combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that have not been identified. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. We did identify certain deficiencies in internal control, described in the accompanying schedule of findings and questioned costs as items 2021-001 and 2021-002 that we consider to be significant deficiencies.

#### **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the County's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### County's Response to Findings

The County's responses to the findings identified in our audit are described in the accompanying schedule of findings and questioned costs. The County's responses were not subjected to the other auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on them.

#### **Purpose of This Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the County's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the County's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Sterling, Illinois

Wippei LLP

August 9, 2022



## Independent Auditor's Report on Compliance for Each Major Federal Program and on Internal Control Over Compliance

To the County Board Shelby County, Illinois Shelbyville, Illinois

#### Report on Compliance for Each Major Federal Program

We have audited Shelby County, Illinois' (the "County") compliance with the types of compliance requirements described in the *OMB Compliance Supplement* that could have a direct and material effect on each of the County's major federal program for the year ended August 31, 2021. The County's major federal program is identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

#### Management's Responsibility

Management is responsible for compliance with federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

#### Auditor's Responsibility

Our responsibility is to express an opinion on compliance for each of the County's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States; the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States; the audit requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the County's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination on the County's compliance.

#### **Opinion on Each Major Federal Program**

In our opinion, Shelby County, Illinois complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended August 31, 2021.

#### **Report on Internal Control Over Compliance**

Management of the County is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the County's internal control over compliance with the types of requirements that could have a direct and material effect on a major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major or federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of County's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

#### Report on Schedule of Expenditures of Federal Awards Required by the Uniform Guidance

We have audited the financial statements of the of the governmental activities, each major fund and the aggregate remaining fund information of Shelby County, Illinois, as of and for the year ended August 31, 2021, and the related notes to the financial statements, which collectively comprise the County's basic financial statements. We have issued our report thereon dated August 9, 2022 which contained unmodified opinions on those modified cash basis financial statements. Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the basic financial statements. The accompanying schedule of expenditures of federal awards is presented for purposes of additional analysis as required by the Uniform Guidance and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the scheduled of expenditures of federal awards is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Wipfli LLP

August 9, 2022

Wippei LLP

Sterling, Illinois

Schedule of Expenditures of Federal Awards For the year ended August 31, 2021

Federal Grantor/ Pass-Through Grantor/ Program Title	Federal Assistance Listing Number	Pass-Through Entity Identifying Number	Expenditures	Passed Through to Subrecipients
U.S. Department of Agriculture				
Illinois Department of Human Services				
Special Supplemental Nutrition Program for Women,				
Infants, and Children:				
WIC Administration	10.557	FCSZQ01093	\$70,199	\$0
WIC Administration	10.557	FCSAQ01093	12,006	0
WIC Breastfeeding Peer Counselor	10.557	FCSZQ01197	10,187	0
WIC Breastfeeding Peer Counselor	10.557	FCSAQ01197	1,665	0
Total ALN 10.557			94,057	0
Total U.S. Department of Agriculture			\$94,057	\$0
U.S. Department of Transportation				
Illinois Department of Transportation				
Planning - Abbreviated Airport Master Plan Project	20.106	2H0-4487	2,556	0
COVID-19 - Coronavirus Aid, Relief, & Economic Security Act - Airport Program	20.106	20-2421-19375	5,500	0
COVID-19 - Coronavirus Aid, Relief, & Economic Security Act - Airport Program	20.106	2H0-4913	35,000	0
Total ALN 20.105			43,056	0
Illinois Department of Transportation				
Highway Planning and Construction Cluster:			FO 422	•
Major Bridge - Westervelt	20.205	18-00287-00-BR	58,423	0
Illinois Department of Transportation				
Section 5311 Operating Assistance Grant	20.509	21-0338-22538	279,721	0 (1
COVID-19 - CARES Act Stimulus for Rural Grantees	20.509	CARES-2410-22330	747,090	0 (1
Total ALN 20.205			1,026,811	0
Total U.S. Department of Transportation			\$1,128,290	\$0
U.S. Department of Treasury				
Illinois Department of Public Health				
COVID-19 - Coronavirus Relief Fund				
COVID-19 - Contact Tracing	21.019	51800180H	\$116,198	\$0
Illinois Department of Commerce and Economic				
Opportunnity COVID-19 Coronavirus Relief Fund				
COVID-19 - Local CURE and Economic Support Grants	21.019	20-491082	171,416	0
Total ALN 21.019		,,,	287,614	0
otal U.S. Department of Treasury			\$287,614	\$0
invironmental Protection Agency				
Illinois Emergency Management Agency				
State Indoor Radon Grant Program	66.032	20SHELBY	\$497	\$0
State Indoor Radon Grant Program	66.032	21SHELBY	5,486	00
Total ALN 66.032			5,983	0_
Illinois Department of Public Health				
Performance Partnership Grants				
	66.605	05080081H-SDW	150	0
Safe Drinking Water				-
Safe Drinking Water	66.605	25080081J-SDW	63	0
_	66.605	25080081J-SDW	63 213	0

(M) - Audited as a major federal program.

See Notes to Schedule of Expenditures of Federal Awards.

Schedule of Expenditures of Federal Awards (Continued)
For the year ended August 31, 2021

Federal Grantor/ Pass-Through Grantor/ Program Title	Federal Assistance Listing Number	Pass-Through Entity Identifying Number	Expenditures	Passed Through to Subrecipients
U.S. Election Assistance Commission				
Illinois State Board of Elections				
HAVA Election Security Grants				
HAVA Election Security	90.404	unknown	\$10,918	\$0
COVID-19 - HAVA CARES Act Grant	90.404	unknown	40,521	0
Total ALN 90.404			51,439	0
Total U.S. Election Assistance Commission		· · · · · · · · · · · · · · · · · · ·	\$51,439	\$0
U.S. Center for Disease Control and Prevention				
Illinois Department of Public Health				
Epidemiology and Laboratory Capacity for Infectious Diseases (ELC) grant	ດລວກວ	05190190U	ćc2 224	ćn
COVID-19 - Contact Tracing	93.323	05180180H	\$62,274	\$0
Total U.S. Center for Disease Control and Prevention			\$62,274	\$0
U.S. Department of Health and Human Services				
Illinois Department of Public Health				
Perinatal Hepatitis B Prevention through Case Management	93.268	05080081H-PHBP	\$2,526	\$0
Perinatal Hepatitis B Prevention through Case Management	93.268	25080081J-PH8P	448	0
Immunization Cooperative Agreements	93.268	150806801	84,731	0
Total ALN 93.628			87,705	0
Illinois Department of Public Health				
COVID-19 Public Health Emergency Response				
COVID-19 - Crisis Grant	93.354	07680080H	19,388	0
Illinois Department of Human Services				
Social Services Block Grant	02.667	recalloropa	0.021	
High Risk Infant Follow-Up FCM/HRIF	93.667 93.667	FCSZU05093 FCSAU06068	9,521	0
Total ALN 93.667	33.007	rc3A000000	11,536 21,057	0
TOURNETSSOOT			21,037	<u>~_</u> _
Total U.S. Department of Human Services			\$128,150	\$0
U.S. Department of Homeland Security				
Illinois Emergency Management Agency				
Emergency Management Performance	97.042	19EMASHELB	\$14,497	\$0
Emergency Management Performance	97.042	20EMASHELB	7,972	0
Total ALN 97.042			22,469	0
Total U.S. Department of Homeland Security			\$22,469	\$0
			-	
Total federal awards expended			\$1,780,489	\$0

(M) - Audited as a major federal program.

## Notes to Schedule of Expenditures of Federal Awards

Year Ended August 31, 2021

#### **Note 1: Basis of Accounting**

The accompanying schedule of expenditures of Federal Awards includes the federal grant activity of Shelby County, Illinois (the "County") and is presented on the modified cash basis of accounting. The information in this schedule is presented in accordance with requirements of the Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards ("Uniform Guidance"). Therefore, some amounts presented in this schedule may differ from amounts presented in, or used in the preparation of, the financial statements. The County elected not to use the 10% de minimis indirect cost rate during the year ended August 31, 2021.

#### **Note 2: Significant Accounting Policies**

Expenditures of federal awards are recognized on the modified cash basis of accounting. Expenditures are recognized and recorded upon the disbursement of cash.

The value of non-cash assistance is valued at fair market value at the time of receipt or the assessed value provided by the federal agency.

#### Note 3: Noncash Assistance

Of the federal expenditures presented in the Schedule of Expenditures of Federal Awards, the County did not dispense and federal awards in the form of noncash assistance during the year ended August 31, 2021.

#### **Note 4: Other Federal Award Information**

The County did not receive or administer any insurance, loans or loan guarantees during the fiscal year ended August 31, 2021.

# Schedule of Findings and Questioned Costs Year Ended August 31, 2021

## Section I - Summary of Auditor's Results

Type of auditor's report issued :			
		Unmodific	ed
Internal control over financial repo	orting:		
Material weakness(es) iden	itified?	Yes	XNo
• Significant deficiency(ies) id	dentified that are not considere		
Noncompliance material to fina statements noted?	ncial	Yes	None Reported
Federal Awards			
Type of auditor's report issued on (	compliance for programs:	Unmodit	ied
Internal control over major progra	ms:		
Material weakness(es) iden	tified?	Yes	XNo
<ul> <li>Significant deficiency(ies) id considered to be material w</li> </ul>		Yes	X None Reported
Noncompliance material to fina noted?	ncial statements	Yes	XNo
Any audit findings disclosed that ar required to be reported in accorwith 2 CFR 200.516(a)?		Yes	XNo
identification of major programs			
Federal ALN Fed	deral Program or Cluster		

Schedule of Findings and Questioned Costs (Continued)

#### Section I - Audit Findings in Relation to Financial Statements

#### 2021-001 Financial Statement Preparation

*Criteria or Specific Requirement:* Management is responsible for establishing and maintaining internal controls and for the fair presentation of the financial statements including the related disclosures, in conformity with the modified cash basis of accounting.

**Condition:** The County does not have an internal control policy in place over annual financial reporting that would enable management to prepare its annual financial statements and ensure related footnote disclosures are complete and presented in accordance with the modified cash basis of accounting.

**Context:** The County does not currently prepare its annual financial statements in presented in accordance with the modified cash basis of accounting.

**Effect:** The completeness of the financial statement disclosures and the accuracy of the overall financial presentation is negatively impacted as external auditors do not have the same comprehensive understanding of the County as its internal staff.

Cause: The County relies on the audit firm to prepare the annual financial statements and related footnote disclosures. However, the County Board has reviewed and approved the annual financial statements and related footnote disclosures.

**Auditor's Recommendation:** Management should continue to review and approve the annual financial statements and related footnote disclosures.

View of Responsible Officials: We agree with the finding and have developed a corrective action plan.

Schedule of Findings and Questioned Costs (Continued)

#### 2021-002 Bank Reconciliations

*Criteria or Specific Requirement:* A bank reconciliation should be performed to provide timely and accurate information for management. The reconciliation of bank accounts is an integral internal control activity to determine that stated account balances are accurate and fairly reported. County management and accounting personnel should reconcile bank statement accounts to general ledgers and other supporting documents in a timely and effective manner.

**Condition:** Internal controls state that bank reconciliations are performed on all of the Treasurer bank accounts. Part of the procedure includes reconciling the bank balances to the general ledger balances. The bank reconciliation procedures were improperly implemented due multiple bank reconciliations not reconciling to the general ledger balance.

**Context:** In planning and performing our audit procedures, we obtained an understanding of the design and implementation of internal controls for significant audit risk and performed audit procedures assessing the effectiveness of internal controls. Additionally, we performed substantive audit procedures to obtain audit evidence verifying the completeness, validity, and accuracy of the financial records.

**Effect:** Without performing adequate account reconciliations, information provided to management is inaccurate. Also, the probability that fraud or material errors will occur and go undetected generally increases.

**Cause:** The County did not perform adequate reconciliations of their Treasurer bank accounts to verify the completeness, validity, and accuracy of their financial records.

**Auditor's Recommendation:** County management should implement policies and procedures requiring accountability to monitor the accuracy of monthly reconciliations. This would allow the County to ensure completeness and accuracy, enhancing the control system in the Treasurer's office. Management personnel involved in the reconciliation process should sign supporting documentation to attest that not only the process was complete, but it also had been reviewed.

**View of Responsible Officials:** We agree with the finding and have developed a corrective action plan.

# Jessica Fox Shelby County Clerk & Recorder 301 East Main Street Post Office Box 230 Shelbyville, IL 62565 Phone (217) 774-4421 – Fax (217) 774-5291

#### Corrective Action Plan for Current Year Findings

Finding 2021-001 - Financial Statement Preparation

Corrective Action Plan

The County's management and County Board will continue to review the financial statements and required footnotes prepared by the external auditors. The County believes this process to be the most economical and appropriate to help ensure complete and proper financial reporting.

Person(s) Responsible: Jessica Fox, County Clerk and Recorder

Timing for Implementation: There is no anticipated completion date for this item.

Finding 2021-002 - Bank Reconciliations

Corrective Action Plan

The County's management and County Board will implement policies and procedures to monitor monthly reconciliations to ensure completeness and accuracy.

Person(s) Responsible: Erica Firnhaber, County Treasurer

Timing for Implementation: August 31, 2022

### **Summary Schedule of Prior Audit Findings**

Year Ended August 31, 2021

#### **Section IV - Prior Year Findings**

August 31, 2020

I. Findings Related to the Financial Statement Audit as Required to be Reported in Accordance with Generally Accepted Government Auditing Standards

#### A. <u>Internal Control</u>

#### Finding 2020-001: Financial Statement Preparation

The County does not have an internal control policy in place over annual financial reporting that would enable management to prepare its annual financial statements and ensure related footnote disclosures are complete and presented in accordance with GAAP. The County's corrective action plan was not implemented and this is a repeat finding for 2021.

#### Finding 2020-002: Health Department Salaries and Wages Charges to Grants

Wages and salaries were charged to various state and federal pass-through grants. The allocation of salary and wage expenditures were supported by scheduling and assigning time of staff to those grant programs, which alone does not provide reasonable assurance that the charges are accurate, allowable, and properly allocated. This finding was resolved for 2021.

#### Finding 2020-003: Internal Control over Grant Reporting

Shelby County did not maintain a system of internal controls to identify all grant expenditures for reporting on the SEFA and CYEFR in fiscal year 2020. Expenditures for five grants were not identified by management of the airport, county clerk, and sheriff's office. This finding was resolved for 2021.

#### Finding 2020-004: Internal Control over Payroll Processing

Shelby County did not maintain an adequate system of internal controls over payroll processing. Several instances of payroll errors or noncompliance were noted. The County had a payroll specific audit performed for the sheriff department with the report dated April 5, 2022. The County took action regarding the prior finding, thus the finding was resolved for 2021.

#### B. <u>Compliance Findings</u> None

## Summary Schedule of Prior Audit Findings (Continued)

Year Ended August 31, 2021

#### August 31, 2019

I. Findings Related to the Financial Statement Audit as Required to be Reported in Accordance with Generally Generally Accepted Government Auditing Standards

#### A. <u>Internal Control</u>

#### Finding 2019-001: Financial Statement Preparation

The County does not have an internal control policy in place over annual financial reporting that would enable management to prepare its annual financial statements and ensure related footnote disclosures are complete and presented in accordance with GAAP. The County's corrective action plan was not implemented and this is a repeat finding for 2021.

#### Finding 2019-002: Internal Control over Payroll Processing

The sheriff's office does not employ a systematic process for tracking employee hours and calculating wages and overtime. The County had a payroll specific audit performed for the sheriff department with the report dated April 5, 2022. The County took action regarding the prior finding, thus the finding was resolved for 2021.

#### Finding 2019-003: Noncompliance with IRS Regulations

The sheriff's office reimbursed employees for clothing allowance items of a personal nature without including these amounts in compensation as a taxable fringe benefit. The County had a payroll specific audit performed for the sheriff department with the report dated April 5, 2022. The County took action regarding the prior finding, thus the finding was resolved for 2021.

#### Finding 2019-004: Inadequate Segregation of Duties

In the offices of the county clerk, sheriff, and tourism, the same individual(s) is responsible for multiple functions including collecting cash receipts, writing checks, recording receipts and expenses, and/or reconciling the bank statements. This finding was resolved for 2021.

#### B. <u>Compliance Findings</u> None